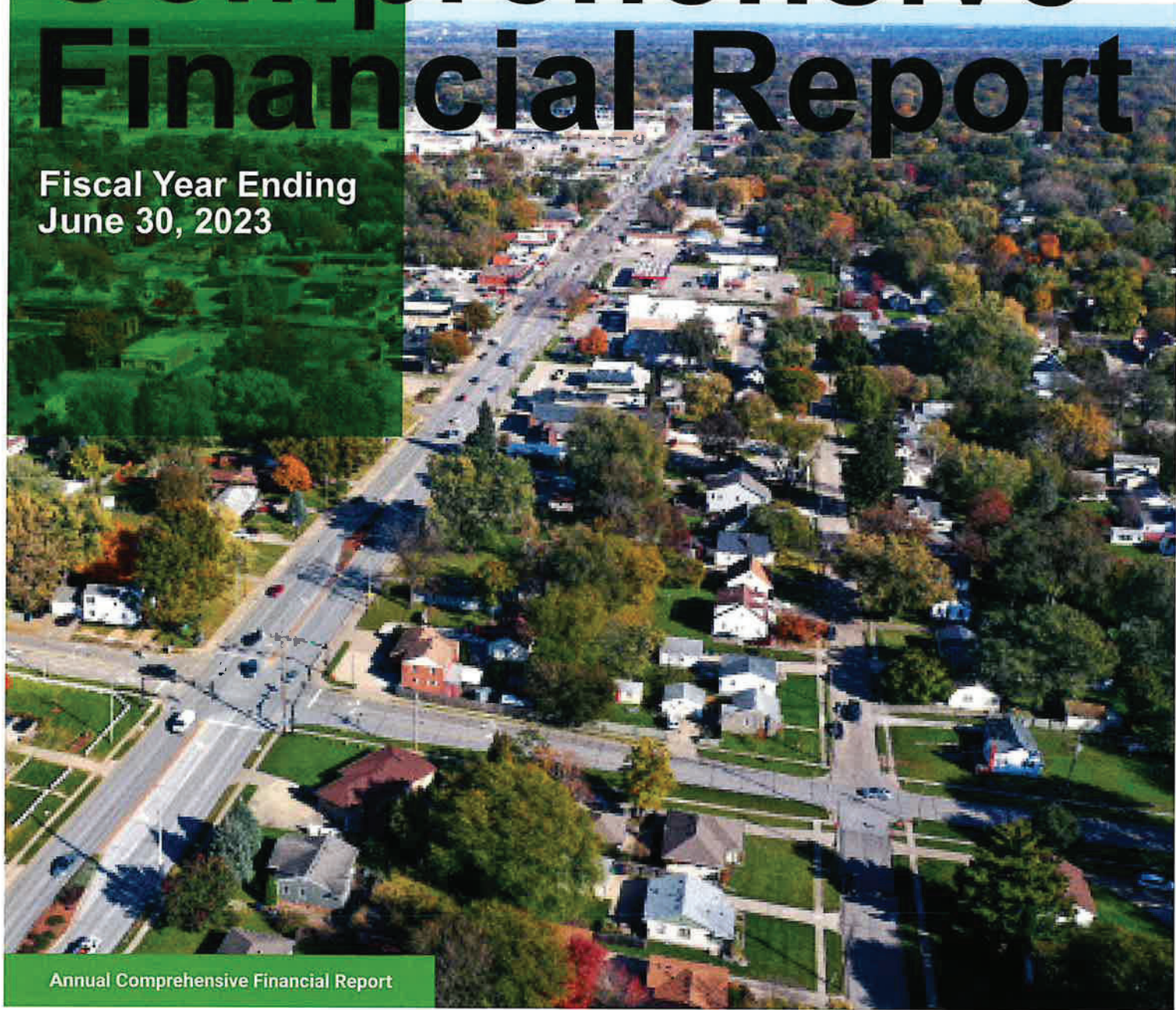


City of Urbandale, Iowa

Annual Comprehensive Financial Report

Fiscal Year Ending
June 30, 2023



Annual Comprehensive Financial Report



CITY OF URBANDALE

Annual Comprehensive Financial Report
For the Fiscal Year Ended June 30, 2023
City of Urbandale, Iowa

Prepared by the Finance and Records Department



Introductory Section

June 30, 2023

City of Urbandale, Iowa

Introductory Section

Table of Contents I
 Organizational Chart and Principal Officials III
 Certificate of Achievement for Excellence in Financial Reporting IV
 Letter of Transmittal VI

Financial Section

Independent Auditor's Report 1
 Management Discussion and Analysis 5
 Government-Wide Financial Statements
 Statement of Net Position 16
 Statement of Activities 17
 Governmental Fund Financial Statements
 Balance Sheet 18
 Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position 19
 Statement of Revenues, Expenditures, and Changes in Fund Balance 20
 Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental
 Funds to the Statement of Activities 21
 Proprietary Fund Financial Statements
 Statement of Net Position 22
 Statement of Revenues, Expenses, and Changes in Net Position – Proprietary Funds 23
 Statement of Cash Flows – Proprietary Funds 24
 Fiduciary Fund Financial Statement
 Statement of Fiduciary Net Position – Fiduciary Funds 25
 Statement of Changes in Fiduciary Net Position 26
 Notes to Financial Statements 27

Required Supplementary Financial Schedules

Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances Budget and Actual
 (Cash Basis) – Governmental and Business-Type Funds 59
 Notes to Required Supplementary Information - Budgetary Reporting 60
 Schedule of Changes in the City of Urbandale’s Total OPEB Liability and Related Ratios 61
 Schedule of the City’s Proportionate Share of the Net Pension Liability - IPERS 62
 Schedule of City Contributions - IPERS 63
 Notes to Required Supplementary Information – Pension Liability - IPERS 64
 Schedule of the City’s Proportionate Share of the Net Pension Liability – MFPRSI 65
 Schedule of the City’s Contributions - MFPRSI 66

Other Supplementary Information

Schedule 1 - Combining Balance Sheet Information 68
 Schedule 2 – Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor
 Governmental Funds 70
 Schedule 3 – Combining Statement of Net Position – Proprietary Funds 72
 Schedule 4 - Combining Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds -
 Internal Service Funds 73
 Schedule 5 - Combining Statement of Cash Flows - Proprietary Funds - Internal Service Funds 74

Statistical Section

Financial Trends and Revenue Capacity Information

Table I - Changes in Net Position	76
Table II – Governmental Activities Tax Revenues By Source	77
Table III – Net Position by Component	78
Table IV – Fund Balance of Governmental Funds	79
Table V – Changes in Fund Balance of Governmental Funds	80
Table VI – Governmental Fund Tax Revenues By Source	81
Table VII – Assessed Value and Estimated Actual Value of Taxable Property	82
Table VIII – Principal Property Taxpayers	83
Table IX – Property Tax Levies and Collection	84

Debt Capacity Information

Table X – Ratios of Outstanding Debt by Type and General Bonded Debt	85
Table XI – Property Tax Rates – Direct and Overlapping Governments	86
Table XII – Direct and Overlapping Government Activities Debt	87
Table XIII – Legal Debt Margin Information	88

Demographic and Economic Information

Table XIV – Demographic and Economic Statistics	89
Table XV – Principal Employers	90

Operating Information

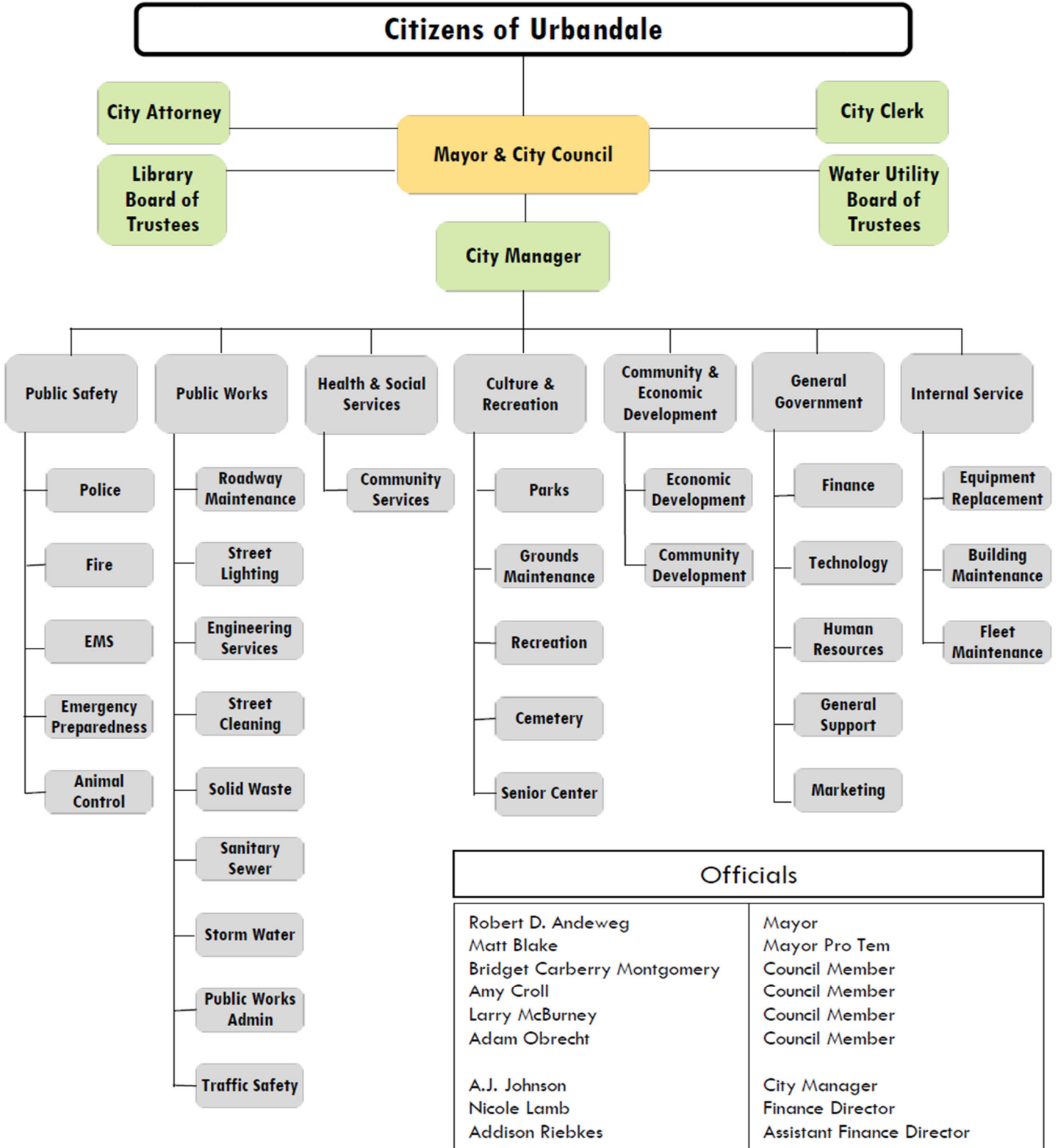
Table XVI – Full-time Equivalent Employees	91
Table XVII – Operating Indicators by Function	92
Table XVIII – Capital Asset Statistics by Function	93

Information Provided to Comply with *Government Auditing Standards* and the Uniform Guidance

Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	94
Independent Auditor’s Report on Compliance for the Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance	96
Schedule of Expenditures of Federal Awards	99
Notes to the Schedule of Expenditures of Federal Awards	100
Schedule of Findings and Questioned Costs	101

CITY OF URBANDALE ORGANIZATIONAL CHART

- Elected by the Citizens of Ubandale
- Appointed by the Mayor/City Council
- Hired by the City Manager





Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**City of Urbandale
Iowa**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2022

Christopher P. Morill

Executive Director/CEO

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Urbandale, Iowa, for its Annual Comprehensive Financial Report for the fiscal year ended June 30, 2022. This represents the City's 40th consecutive year of receiving this distinguished award.

In order to receive a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized annual comprehensive financial report, which contents conform to program standards. Such reports must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to Certificate of Achievement Program requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.





November 30, 2023

The Honorable Mayor and
Members of the City Council
City of Urbandale, Iowa

We are pleased to submit the Annual Comprehensive Financial Report of the City of Urbandale, Iowa, (the City) for the fiscal year ended June 30, 2023 (FY23), consistent with the requirements of Chapter 11 of the Code of Iowa that requires the City to publish within nine months of the close of each fiscal year, a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended June 30, 2023.

The City is responsible for the accuracy of the data presented in the Annual Comprehensive Financial Report. To the best of our knowledge and belief, the government-wide financial statements, fund financial statements, budgetary comparison, pension and health plan schedules, management's discussion and analysis and statistical tables included in this report, present fairly the financial condition of the City. To provide a reasonable basis for making these representations, internal controls have been established within the Finance and Records Department. The internal control framework is designed both to protect the government's assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Since the cost of internal controls should not outweigh their benefits, the City's internal control system has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. We believe that the City's internal accounting controls are adequate to ensure the continued integrity of the City's financial management practices.

The Annual Comprehensive Financial Report includes all governmental activities, organizations, and functions controlled by or dependent upon the City. Control or dependence is determined on the basis of budget adoption, taxing authority, funding, and appointment of the respective governing board. The Urbandale Water Utility (Water Utility) is reported as a discretely presented component unit of the City. While the Water Utility is legally separate, it provides water service exclusively to the citizens of Urbandale on behalf of the City, its three-member governing board is appointed by the Mayor and the Water Utility's operating budget is subject to the approval of the City Council.

The Code of Iowa requires an annual audit be made of the books of accounts, financial records, and transactions of all administrative departments of the City by the State Auditor or by a certified public accountant selected by the City Council. Eide Bailly LLP, Certified Public Accountants, conducted the audit for FY23. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audits, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for FY23 are fairly presented in conformity with GAAP. The independent auditors' report has been included in this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal was designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

PROFILE OF THE GOVERNMENT

The City of Urbandale, incorporated in 1917, is located in central Iowa, adjacent to the City of Des Moines. The City also shares common borders with five other communities. The City occupies a land area of 22.504 square miles in Polk and Dallas Counties.

The City's 2020 Census population rose to 45,580 persons. The 2015 Special Census population was 42,449 persons and its numerical population gain during the 2000 decade ranked second among all Iowa cities. Urbandale's 2010 Census population was 39,463 persons, and the 2000 Census population was 29,072 persons.

In 1965, the City Council adopted the Mayor-Council, with City Manager, form of government by ordinance. The policy making and legislative authority is vested in the City Council, which consists of five members. The City Council Members are elected on an at-large basis and serve four-year staggered terms. The Mayor serves as the chief executive officer for the City and presides over the City Council meetings. The City Council is responsible for adopting ordinances and resolutions, appointing board and commission members, adopting the annual operating budget and capital improvements program, authorizing contracts and hiring the City Manager, City Attorney and City Clerk. The City Manager serves as the chief administrative officer and is responsible for executing the policies of the City Council, supervising the day-to-day operations of the organization and hiring, firing and disciplining the organization's employees. However, the City Manager does not directly supervise the activities of the Water Utility and Library. These operations are governed by separate boards, which are appointed by the Mayor and City Council. Each board appoints a director to oversee the administrative operations of the department.

The City provides a wide range of public services, including police, fire and emergency medical service, library, parks and recreation, animal control, street maintenance, solid waste collection, code enforcement, water, and sanitary and storm sewer. Additionally, the organization is supported by several administrative operations, including technology, community development, economic development, city manager, human resources, finance and records, marketing, and legal. The annual budget represents the operating plan for all these functions. Additionally, this document serves as a financial planning and control mechanism for the City. All departments are required to submit budget requests to the City Manager's office by early December. These requests are reviewed by the City Manager and a recommended operating budget is formulated for the City Council's consideration. In January and February, the Mayor and City Council participate in a series of work sessions to review the budget recommendations and to formulate a final budget document. The Code of Iowa requires the City Council to conduct a public hearing on the proposed budget and to adopt the final document by March 31. The City's expenditures are grouped into functions. The expenditure levels approved in the budget may not be exceeded on a function level unless a budget amendment is approved by the City Council. To assist the City Council in the monitoring of expenditures and revenues, monthly budget summaries are prepared by the Finance and Records Department. Budget to actual comparisons are provided in the required supplementary information section of this report.

ASSESSMENT OF ECONOMIC CONDITION

To better understand the context of the City's financial statements, the following background information is provided for the reader.

Local Economy

Urbandale's residential construction in FY23 declined sharply due primarily to higher interest rates and some lingering supply chain and work force issues with permits for new single-family detached homes decreasing to 150 homes while permits for single-family attached (townhouse) homes decreased to 16 units. FY23's valuation for residential construction therefore also decreased to a valuation of \$58.2 million. FY22 valuation was \$140.15 million, and FY21 valuation was \$120.38 million. Rezoning and platting activity also declined, in part due to robust platting activity the prior year, with the construction of public improvements nearing completion in 4 new developments creating another 229 lots for single-family

detached homes, along with 2 preliminary plats containing another 6 lots for single-family detached homes and 110 single-family attached (townhome) lots.

FY23 total valuation for commercial and industrial permits decreased to \$68.21 million. FY22 total valuation for commercial and industrial permits was \$96.23 million. The total valuation for FY21 was \$33.84 million.

Permit and valuation data for the previous two fiscal years are summarized in the following table:

	Fiscal Year 2023		Fiscal Year 2022	
	# of Permits	Valuation	# of Permits	Valuations
Residential	328	\$ 58,196,522	555	\$ 140,147,296
Nonresidential	110	68,206,549	128	96,232,634
Miscellaneous Minor	662	4,621,710	675	2,232,779
	<u>1,100</u>	<u>\$ 131,024,781</u>	<u>1,358</u>	<u>\$ 238,612,709</u>

Long Term Financial Planning

In 1981, the City Council approved fiscal performance goals for the City’s operations. These goals concentrated on revenue, expenditure, reserve, investment, capital improvement, debt and financial reporting performance and were designed to maintain or improve the City’s financial position. In approving the fiscal performance goals, the City Council emphasized the need for balancing current economic conditions in the community with the residents’ demands for effective service delivery. In 2008, and again in 2016, these goals were updated to reflect current financial performance standards and benchmarks. The preparation of the City’s annual operating budget and the five-year capital improvements program are governed by the fiscal performance goals. As a result of these goals, the annual operating budget has been prepared on a two-year basis, fund balances have been maintained at adequate levels and the property tax levy rate has remained relatively stable for many years. To further assist the planning process for the operating budget, the City Council has approved long term staffing and long-term financial plans and adopted a strategic plan for technology.

The long-term improvement of the City’s infrastructure is outlined in the five-year capital improvements program (CIP). The 2023-28+ CIP was adopted by the City Council in January 2023. The approved 2023 CIP anticipated the expenditure of \$88,131,400 for various art, park, bridge, sidewalk, storm sewer, street, street lighting, traffic signal, public building, equipment, technology, water system improvements and included a \$43,000,000 bond referendum, which was held in March 2023, and did not pass. Property tax supported general obligation bonds would provide approximately \$9,805,000 of the needed funding, with the remaining funds to come from local operating revenues, tax increment debt, and other public and private sources.

The 2024-2029+ CIP is currently under development and will be reviewed by a citizen’s advisory committee in November and December 2023, with final adoption by the City Council anticipated in January 2024. This preliminary 2024 CIP proposes the expenditure of \$43,521,900 for various art, park, bridge, sidewalk, storm sewer, street, street lighting, traffic signal, public building, technology, equipment, and water system improvements in 2024. Property tax supported general obligation bonds would provide approximately \$9,842,500 of needed funding. Since the new CIP for 2024-2029+ is still under development, the referenced amounts may change. It is anticipated that the 2024-2029+ CIP will be substantially completed before the development of the FY24-25 annual operating budget.

FY23 and FY24 Initiatives

The Mayor and City Council implemented programs and policies in FY23 and FY24 that will influence the City's financial operations during these two fiscal years and into the future. While many of the key initiatives reflect specific City projects and benefits, many reinforce the efforts by the Mayor and City Council to enhance the City's quality of life and to build cooperative partnerships on a local and regional basis. The key recognitions and initiatives include the following:

- November 2022, Executed a 28E agreement with the Neighborhood Finance Corporation to launch the NFC Urbandale Energy Advantage Program in January 2023. The program provides a 0% interest, deferred loan, up to \$10,000 for approved NFC borrowers to make improvements to their home.
- April 2023, The City engaged the University of Northern Iowa's Center for Energy and Environmental Education (CEEE) to complete a community-wide greenhouse gas emissions inventory report during 2021. completed its emissions report in the second quarter of 2022 and presented its findings to the City Council.
- April 2023, The U.S. Infrastructure Investment and Jobs Act of 2021 provided \$550 million for Energy Efficiency and Conservation Block Grant (EECBG) programs starting in fiscal year 2022. The City was awarded \$76,590 in EECBG funds to be used help build a clean energy economy. Final project application will be submitted by January 2024.
- May 2023, The Des Moines Area Metropolitan Planning Organization is spearheading a regional grant application for the installation of electric vehicle charging stations under the Charging and Fueling Infrastructure (CFI) grant program which aims to deploy publicly accessible electric vehicle charging and other alternative fueling infrastructure. The City submitted two locations for consideration under the grant.
- September 2023, The City Council allocated \$250,000 of the City's American Rescue Plan Act (ARPA) funding to a community social services assessment and facilities project. After Council discussion, the City issued a request for proposals (RFP) to complete a human services strategic plan and the working group's recommendation is to work with Baton Global.
- October 2023, The City Council hosted its first Community Listening Session at Fire Station #42 to provide the public brief updates on projects and initiatives coming up around the City as well as having a general comments/questions period for the public to bring up topics of interest.

Economic Development:

- Approved the following development agreements during the year:
 - August 2022, Aurora Business Park II LLC for 4000 114th Street
 - August 2022, Center Pointe Business Park II, LLC for 10300 Northpark Drive
 - December 2022, Meredith Pointe, LLC for 4601 NW Urbandale Drive
 - December 2022, Meredith Pointe, LLC for 4701 NW Urbandale Drive
 - August 2023, Urban Loop Building I, LLC for Plum Drive and 128th Street
 - August 2023, Prairie Tower Building I, LLC for 4800 128th Street
 - August 2023, Marsh I, LLC for 12421 Meredith Drive
 - August 2023, Marketplace 4280, LLC for 4280 100th Street
- December 2022, The City Council allocated approximately \$1.5 million of American Rescue Plan Act funding towards efforts to encourage building investment and improvement within the Downtown Urbandale Area. Economic Development Staff has prepared a Downtown Urbandale Assistance Policy document for City Council consideration to provide guidance for the intent and types of projects to assist with the funding.

- December 2022, executed a Site Preparation Assistance Agreement with Stanbrough Companies, LLC, to prepare the property at 6656 Douglas Avenue for redevelopment and to perform conceptual design for the site.
- September 2023, executed a Planning Services Agreement with Macon Realty Co and K&J Properties, LLC to create a master plan for 65 acres of vacant land along the Northpark Drive.

Finance:

- January 2023, The City of Urbandale's Capital Improvements Program (CIP) is a ten-year program that prioritizes the City's maintenance and development of public art, buildings, equipment, technology, parks, bridges, sidewalks, storm sewers, streets, street lighting, traffic signals and water system. The recommended CIP anticipates expenditures of \$88,131,400 in the 2023 construction year, and \$391,597,700 for the improvements of the City's infrastructure across all years presented in the document.
- April 2023, the City Council directed the sale of \$12,465,000 in general obligation capital loan notes Series 2023A to finance the construction of various public improvement projects during construction year 2023.

Public Safety:

- August 2022, Professional Services Agreement with All City Management Services for \$148,543 for the 2022-2023 School Crossing Guard Program.
- September 2022, 28E Agreement with Heart of Iowa Region for The Law Enforcement Crisis Intervention Program. Each city will have one crisis intervention team consisting of a sworn police officer (CIO) and a trained mental health professional (MHP). The crisis intervention team will respond to mental health related calls for service in a effort to alleviate the need for police patrol units responding to these non-criminal matters and offer additional services and specially trained personnel ready to meet the needs of this type of call. The Heart of Iowa Region has secured funding to cover the costs for the program for 3 years.
- February 2023, to Feld Fire Equipment for \$191,511 for the purchase of a mobile ventilation unit. The purchase price will be equally distributed across seven fire departments.
- July 2023, Authorizing execution of a Professional Services Agreement with Flock Group Inc. for \$250,900 for a 60-month term to deploy traffic cameras in various locations throughout the City of Urbandale for the purpose of recording the rear image and license plate data from vehicles.
- July 2022 to August 2023, Approved the State of Iowa bids from Motorola Solutions for \$167,764 for the purchase of 40 portable police radios and \$342,547 for the purchase of 58 portable radios for the Fire Department.
- September 2023, Private donation received for the purchase of a second K-9 unit and associated costs to maintain the dog over its lifetime.
- October 2023, approved a one-year contract extension through June 30, 2025 with the Police Union.
- October 2023, Assistant Fire Chief Mike Cardwell was promoted to Fire Chief after the retirement of Chief Jerry Holt.
- October 2023, Grand opening of the Fire Trench Rescue Training Facility at Fire Station #42. The trench prop was created in partnership with the National Utility Contractor's Association, who donated labor, materials and funding to complete the project. This is the only facility of its kind in Iowa and will be used by area departments to train for trench collapse emergencies.

Parks, Recreation and Public Art:

- January 2023, Five-year extension to the 28E Agreement for aquatic center season passes between the Cities of Clive and Urbandale.
- October 2023, Approved a Coyote Management Plan, developed as a pilot program in collaboration with the Iowa DNR in an effort to increase awareness and knowledge of coyotes in urban settings while also providing helpful information to citizens and the city for preventing and responding to human-coyote conflict.
- Park projects final approvals – the City Council accepted the following major projects as completed during the year:
 - August 2022, Barrett Boesen Natural Playscape project to Lejas Corporation.
 - January 2023, Purchase of the sculpture "Letting Go" by Judd Nelson.
 - January 2023, Murphy Park & Deer Ridge West Park shelter and restroom projects to Burkett Construction.
 - June 2023, Walnut Creek Regional Park Community Open Space project to Caliber Concrete.
- Park projects awarded – the City Council awarded contracts for the following major projects that are not yet completed:
 - February 2023, Concrete Connections LLC for \$110,271 for the Acadia Park Improvements project.
 - June 2023, Brothers Cleaning Corp., dba Brothers Concrete, for \$260,330 for the Walker Johnston Park Creek Access project.
 - June 2023, Outdoor Recreation Products for \$244,806 for splash pad equipment for Lions Park.
 - July 2023, Concrete Connections for \$414,000 for the Lions Park Splash Pad project.

Facilities Maintenance:

- Facilities Maintenance projects final approvals - the City Council accepted the following major projects as completed during the year:
 - October 2022, Police Station Drainage Improvements to RW Excavating Solutions, LC.
 - October 2022, Parks and Public Works Satellite Facility to Edge Commercial, LLC.
 - January 2023, The Facility Master Plan completed by OPN Architects to provide for the review and inspection of building components at 10 buildings and 3 restrooms/shelters.
 - June 2023, The City Hall Roof Replacement project to Central State Roofing.
- Facilities Maintenance projects awarded - the City Council awarded contracts for the following major projects that are not yet completed:
 - October 2022, Munro Construction for \$735,800 for the Parks Maintenance Facility Re-Purposing project.
 - October 2023, Munro Construction for \$364,000 for the City Hall Remodeling project.
 - October 2023, Right Roofing for \$109,785 for the Senior Center Roof Replacement project.

Public Works:

- Public improvement projects final approvals - the City Council accepted the following major projects as completed during the year:
 - October 2022, 2021 Community Entrance Sign Project to All Star Concrete, LLC.
 - October 2022, Glen Eagles Trail Repair to Concrete Connection, LLC.
 - October 2022, Sharon Heights Trail Repair to Caliber Concrete, LLC.
 - October 2022, Sylvan Ridge Trail Repair to MPS Engineers/Kingston Services.
 - November 2022, Cross Creek Drainage Improvements to MPS Engineers/Kingston Services.
 - November 2022, Walnut Creek Regional Park Pedestrian Loop to Concrete Connection LLC.
 - November 2022, Waterford Paving Improvements-156th to 142nd to Concrete Technologies.
 - January 2023, Coyote Ridge Trail Phase 2 to Caliber Concrete, LLC.

- April 2023, NW 54th Avenue Reconstruction East of 100th St to Alliance Construction Group.
- May 2023, 2022 PCC Patch Program Phase 2 to TK Concrete, Inc.
- May 2023, 2022 PCC Patch Program Phase 1 to The Concrete Company, Inc.
- May 2023, 2022 ADA Improvement Program to CMD Holdings/Mid-Iowa Contracting.
- July 2023, 2023 Patch Program Phase 2 to OMG Midwest, Inc.
- July 2023, 128th Street Sidewalk Improvements - Airline to Meredith Drive to Pillar, Inc.
- September 2023, Parkview Creek Trail reconstruction Phase I to Omega Solutions.
- September 2023, North Karen Acres Trail repairs to Howrey Construction.
- October 2023, North Walnut Creek Bank stabilization to Nagel Construction.
- Street projects awarded – the City Council awarded contracts for the following major projects that are not yet completed:
 - September 2022, Civil Design Advantage for \$210,000 for the design of the Douglas Avenue Urbanization Project between 86th Street and 75th Street.
 - November 2022, Edge Commercial, LLC, for \$902,900 for the Parks and Public Works Satellite Facility.
 - December 2022, Iowa Department of Transportation, for \$160,646 for a Corridor Visioning and Planning Study with the City of Clive.
 - December 2022, Tri-City Electric Company of Iowa, for \$518,964 for the Parks and Public Works PV Solar Array.
 - February 2023, The Concrete Contracting Company Inc., for \$1,599,206 for the 2023 PCC Patch Program Phase 1.
 - February 2023, Omega Solutions, for \$138,276 for the Parkview Creek Trail Reconstruction Phase 1.
 - February 2023, Brothers Concrete, for \$470,719 for the 2023 PCC Patch Program Phase 3.
 - February 2023, Alliance Construction Group, LLC, for \$2,032,831 for the Aurora Avenue Pavement Preservation.
 - April 2023, Visu-Sewer, Inc, for \$391,250 for the 2023 Sanitary Sewer Lining Program.
 - May 2023, Engineering Services Agreement with AECOM, for \$228,900 for the design of the Roseland Drive Storm Sewer Improvements.
 - May 2023, Absolute Concrete Construction Inc., for \$184,310 for the Fire Department Trench Rescue Training Facility.
 - May 2023, Edge Commercial, for \$320,000 for the Community Entrance Signs Phase 3.
 - June 2023, Rognes Corporation, for \$247,043 for the 128th Street Culvert Improvements.
 - August 2023, Engineering Services Agreement with HR Green, in an amount not to exceed \$407,691 for the 142nd Street Paving from Meredith Drive to Waterford Road.

Cash Management Policies and Practices

Cash temporarily idle for operations for more than thirty days was invested in time certificates of deposit at least at the minimum rate as prescribed monthly by the State Treasurer’s office and in financial instruments of the federal government. The City Council’s investment policy is to offer these investments to local banks. During FY23, all temporarily idle cash was accepted by local banks. If not accepted by local banks, the investments would have been offered to banks in Des Moines, Iowa. Interest income from investments in FY23, exclusive of the Component Unit, was \$3,696,579, compared to \$590,659 in FY22.

Risk Management

In 1983, the City converted to a self-funded group health insurance plan. This program was designed to reduce health insurance costs through the assumption of additional risk. During the past thirty years, the City has realized significant savings from self-funding and has been able to establish an insurance reserve fund. The City has seen an increase in health insurance reinsurance renewal rates in each of the last several years and has had growth in claims experience that has drawn down the reserve funds. The City adjusted both City and employee contributions to the fund in order to maintain a healthy reserve balance.

The City has participated in the Iowa Communities Assurance Pool since 1989. This program combines traditional insurance coverage with a risk pooling arrangement. The City's comprehensive general liability, automobile, police, property, and public official's liability coverage are provided directly by the pool. The remaining portion of the City's insurance program, workers compensation, was once again placed with the Iowa Municipalities Workers Compensation Association (IMWCA). This program also utilizes a pooling concept to provide cities and counties with workers compensation coverage. Both public sector pools are in sound financial condition and should present the City with long-term premium savings. The City has been self-insured for the public safety uniformed staff's workers compensation coverage since FY13, but continues to use IMWCA to service and process these claims.

The City's risk management program also involves a loss control and accident review program. Through the property and casualty insurance pools, the City receives loss control services. The pools review City operations on a periodic basis and submit recommendations for safety improvements. All claims submitted against the City are also reviewed to determine if changes are needed in the safety program. The City created a Director of Risk Management position in FY18 to oversee and refine the City's safety program. This includes creating various City-wide committees of management and non-management staff to review all employee near-miss incidents, accidents and to review and establish a consolidated safety policy manual. All these actions should reduce the City's potential for personal injury, property damage and liability claims.

Pension Benefits

The City contributes to the Municipal Fire and Police Retirement System of Iowa for its sworn officers in the Police Department and full-time staff in the Fire Department. The City contributes to the Iowa Public Employees Retirement System for all other employees. Both of these State-wide systems provide retirement, disability and death benefits for its members and beneficiaries, which are established by State statute. The City is required to contribute a percentage of an employee's annual income, as established by the systems. Additional information regarding the two retirement systems is contained in the notes to the financial statements.

AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its Annual Comprehensive Financial Report for FY22. This is the highest form of recognition in the area of governmental financial reporting and is the 40th consecutive year the City has received this prestigious award. The Annual Comprehensive Financial Report for the year ended June 30, 2023, will be submitted to GFOA for review.

The preparation of this report on a timely basis could not have been accomplished without the efficient and dedicated services of the staff of the Finance Department. We would like to express our appreciation to all members of the department, as well as staff throughout the City who assisted with the audit process and contributed to the preparation of this report. We also wish to thank the Mayor and members of the City Council for their interest and support of our efforts in conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,



A.J. Johnson - City Manager



Nicole M. Lamb - Finance Director

Financial Section
June 30, 2023

City of Urbandale, Iowa



Independent Auditor's Report

To the Honorable Mayor and
Members of the City Council
City of Urbandale, Iowa

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Urbandale, Iowa (City) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the other required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining nonmajor fund financial statements and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the Annual Comprehensive Financial Report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 30, 2023 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City's internal control over financial reporting and compliance.

The image shows a handwritten signature in cursive script that reads "Eide Bailly LLP". The signature is written in black ink and is positioned above the typed name and date.

Dubuque, Iowa
November 30, 2023

This section of the City of Urbandale's (the City) Annual Comprehensive Financial Report presents management's discussion and analysis of the City's fiscal performance during the fiscal year that ended on June 30, 2023 (FY23). It should be read in conjunction with the transmittal letter at the front of this report and the City's financial statements, which immediately follow this section.

Financial Highlights

- The assets and deferred outflows of resources of the City of Urbandale exceeded its liabilities and deferred inflows of resources at the close of FY23 by \$307,206,203. The total unrestricted net position of the City was \$27,828,505. This was comprised of unrestricted governmental net position of \$22,000,220 and business type activities net position of \$5,828,285.
- The City's total net position increased by \$40,428,048 in FY23. This increase was mostly attributable to increased property tax revenues, local option sales tax revenue, hotel motel tax revenue, donated infrastructure, and federal grant revenue.
- For FY23, the City's governmental funds reported combined ending fund balances of \$88,805,195. The FY23 fund balance represented an increase of \$13,869,902 and was primarily attributed to a \$2.66 million increase in the general fund, a \$3.24 million increase in the tax increment financing fund, and an increase of \$4.54 million in the capital projects fund. At the end of FY23, unassigned fund balance for the general fund was \$21,113,530 or 56.21% of total general fund expenditures.
- The City implemented Government Accounting Standards Board Statement (GASBS) No. 96, *Subscription-Based Information Technology Arrangements* (SBITAs), during fiscal year 2023. The implementation of this standard added certain asset and liability accounts related to SBITA's, however, had no effect on the beginning net position for governmental activities.

Overview of the Financial Statements

The basic financial statements consist of four parts:

- Management's Discussion and Analysis (this section),
- Government Wide Financial Statements,
- Fund Financial Statements, and
- Notes to the Financial Statements.

This report also contains required supplementary information and other supplementary information in addition to the basic financial statements.

Government-wide financial statements

The government-wide financial statements are designed to provide readers with a broad overview of the City of Urbandale's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the City of Urbandale's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between the four reported as net position. Over time, increases or decreases in net Position may indicate whether the City's financial position is improving or deteriorating.

The Statement of Activities shows how the City's net position has changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal years.

The government-wide financial statements report on functions of the City of Urbandale that are principally supported by taxes and intergovernmental revenues, known as governmental activities. The governmental activities of the City include Public Safety, Public Works, Culture and Recreation, Community and Economic Development, General Government and interest and fiscal charges.

The government-wide financial statements also report the functions that are intended to recover all or a significant portion of their costs through user fees and charges, known as business-type activities. The City of Urbandale has one business-type activity to report for fiscal year 2023.

The government-wide financial statements include not only the City of Urbandale itself, known as the primary government, but also a legally separate Water Utility for which the City is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government. See footnote 1 of the financial statements for further information.

The government-wide financial statements can be found on pages 16 and 17 of this report.

Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Urbandale, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental funds

Most of the City's basic services are included in governmental funds, which focus on:

1. The inflows and outflows of cash and other financial assets that can be readily converted to cash, and
2. The balances left at year-end that are available for spending.

The governmental funds statements provide a detailed short-term view of the City of Urbandale's finances, indicating whether more or fewer financial resources can be spent in the near future to finance the City's programs. Since this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided in a reconciliation following the governmental funds statements that explains the relationship (or differences) between them.

The City of Urbandale maintains 25 individual governmental funds. Information is presented separately in the Governmental Funds Balance Sheet and in the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances for the general fund, road use fund, tax increment financing fund, debt service fund, and capital projects fund, all of which are considered to be major funds. Data from the other 20 governmental funds are combined into a single aggregate presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 18 through 21 of this report.

Proprietary funds

The City maintains two different types of proprietary funds. An enterprise fund is used to report the same function presented as the business-type activity in the government-wide financial statements. The City uses an enterprise fund to account for its Storm Water Utility. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City of Urbandale uses internal service funds to account for equipment replacement, technology, building maintenance, fleet management, risk management and the general liability insurance program. Because these services benefit governmental functions, they have been included within governmental activities in the government-wide financial statements.

The City maintains six internal service funds, which are presented individually in the combining proprietary fund statements. The summary proprietary fund financial statements can be found on pages 22 through 24 of this report.

Fiduciary funds

Fiduciary funds are used to account for resources held in custodial capacity for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City of Urbandale's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The fiduciary funds financial statements can be found on page 25 and 26 of this report.

Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 27 through 58 of this report.

Required Supplementary Information

The City of Urbandale presents required supplementary information which further explains and supports the financial statements with a comparison of the City's budget for the year, the City's proportionate share of the net pension liability and related contributions for both of the City's pension plans, as well as presenting the Schedule of Changes in the City's Total OPEB Liability and Related Ratios. These items are presented on pages 59 through 66 of this report.

Other information

In addition to the financial statements and the accompanying notes, this report also presents certain other supplementary information. The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information section. Combining fund statements can be found on pages 68 through 74 of this report. Statistical information related to the City's financial position can be found on pages 76 through 93 of this report.

Government Wide Financial Analysis

The following condensed financial information serves as the key financial data and indicators for management, monitoring, and planning. Financial data for FY23 and FY22 is presented for comparative purposes.

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
Current Assets	\$ 161,717,464	\$ 146,488,103	\$ 6,024,453	\$ 5,534,390	\$ 167,741,917	\$ 152,022,493
Noncurrent Assets	445,892	455,398	—	—	445,892	455,398
Capital Assets	287,233,933	263,147,169	—	—	287,233,933	263,147,169
Total assets	<u>449,397,289</u>	<u>410,090,670</u>	<u>6,024,453</u>	<u>5,534,390</u>	<u>455,421,742</u>	<u>415,625,060</u>
Deferred Outflows of Resources	5,908,273	5,696,984	42,941	46,574	5,951,214	5,743,558
Long-term Liabilities	86,231,825	71,096,071	178,148	63,859	86,409,973	71,159,930
Other Liabilities	19,525,080	21,379,729	24,949	34,572	19,550,029	21,414,301
Total liabilities	<u>105,756,905</u>	<u>92,475,800</u>	<u>203,097</u>	<u>98,431</u>	<u>105,960,002</u>	<u>92,574,231</u>
Deferred Inflows of Resources	48,170,739	61,817,658	36,012	198,574	48,206,751	62,016,232
Net Position						
Net investment in capital assets	215,296,932	205,368,309	—	—	215,296,932	205,368,309
Restricted	64,080,766	43,538,483	—	—	64,080,766	43,538,483
Unrestricted	22,000,220	12,587,404	5,828,285	5,283,959	27,828,505	17,871,363
Total net position	<u>\$ 301,377,918</u>	<u>\$ 261,494,196</u>	<u>\$ 5,828,285</u>	<u>\$ 5,283,959</u>	<u>\$ 307,206,203</u>	<u>\$ 266,778,155</u>

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Urbandale, assets exceeded liabilities by \$307,206,203 and \$266,778,155 at the close of FY23 and FY22, respectively.

The largest portion of the City's net position in FY23 (70.1%) reflects its investment in capital assets (e.g. land, buildings, equipment, and infrastructure); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to residents; therefore, they are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The City's investment in capital assets increased by \$9,928,623 from FY22 to FY23.

An additional portion of the City's net position (20.86%) represents resources that are subject to external restrictions on how they may be used. The balance of unrestricted net position is \$27,828,505. While impact continues to lessen each year as debt is retired, the unrestricted balance for governmental activities is impacted by a large portion of the City's FY2017 and FY2018 bond issuances that were issued to pay for the 100th Street bridge over I-35/I-80 and the related interchange ramps, which will be owned by the State, thus not able to be capitalized as part of net investment in capital assets portion of net position. The business-type activity has a positive unrestricted net position. In FY22, restricted assets represented 16.3% of the City's net position and unrestricted net position totaled \$17,871,363.

At the end of the current fiscal year, the City can report positive balances in the net position for the government as a whole, which comprises its governmental activities and business-type activity. The same situation held true for the prior fiscal year.

As noted above, the City's net position, when compared to the FY22 net position balance, increased by \$40,428,048 from FY22 to FY23. This increase can be attributed primarily to the increase in capital grant revenue, non-major governmental fund balance increases related to local option sales tax revenues and the tax increment financing (TIF) fund balance growing due to normal annual tax revenues collected this year. Additionally, growth in the capital projects fund due to construction project timing. All these changes are included in the restricted net position total.

Changes in Net Position

The following table depicts that change in net position.

	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022
Revenues:						
Program revenues:						
Charge for services	\$ 9,082,936	\$ 9,235,410	\$ 2,437,972	\$ 2,387,925	\$ 11,520,908	\$ 11,623,335
Operating grants & contributions	13,353,542	6,489,006	-	-	13,353,542	6,489,006
Capital grants & contributions	16,823,576	6,124,354	-	-	16,823,576	6,124,354
General revenues:						
Taxes	58,551,948	55,479,999	-	-	58,551,948	55,479,999
Other	5,847,756	3,260,284	141,870	30,420	5,989,626	3,290,704
Total revenues	<u>103,659,758</u>	<u>80,589,053</u>	<u>2,579,842</u>	<u>2,418,345</u>	<u>106,239,600</u>	<u>83,007,398</u>
Expenses:						
Public safety	20,106,804	17,966,299	-	-	20,106,804	17,966,299
Public works	24,783,371	18,336,394	860,516	685,832	25,643,887	19,022,226
Health and social services	463,372	196,683	-	-	463,372	196,683
Culture and recreation	9,419,162	8,603,214	-	-	9,419,162	8,603,214
Community & econ development	3,551,026	3,062,407	-	-	3,551,026	3,062,407
General government	4,635,836	4,208,833	-	-	4,635,836	4,208,833
Interest and fiscal charges	1,991,465	1,991,187	-	-	1,991,465	1,991,187
Total expenses	<u>64,951,036</u>	<u>54,365,017</u>	<u>860,516</u>	<u>685,832</u>	<u>65,811,552</u>	<u>55,050,849</u>
Increase in net position before transfers	38,708,722	26,224,036	1,719,326	1,732,513	40,428,048	27,956,549
Transfers	1,175,000	1,550,000	(1,175,000)	(1,550,000)	-	-
Net position – beginning	261,494,196	233,720,160	5,283,959	5,101,446	266,778,155	238,821,606
Net position – ending	<u>\$ 301,377,918</u>	<u>\$ 261,494,196</u>	<u>\$ 5,828,285</u>	<u>\$ 5,283,959</u>	<u>\$ 307,206,203</u>	<u>\$ 266,778,155</u>

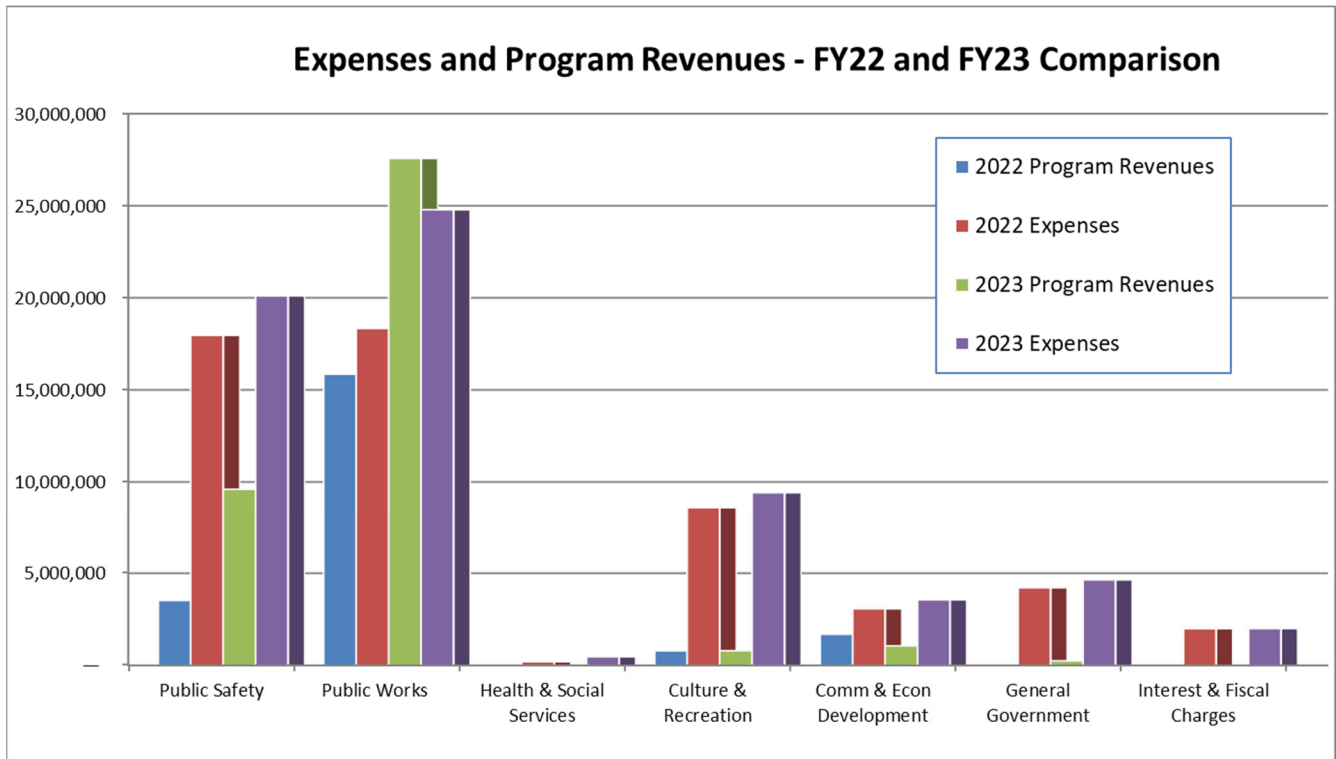
Governmental activities

Governmental activities increased the City's net position by \$40,428,048 for FY23. Key elements of the increase in net position are as follows:

- Total taxes increased by \$3,071,949 (5.5%) during FY23. The receipts for FY23 reflect a 4.63% growth in taxable valuation of property throughout the City, which resulted in an overall property tax increase of \$1,300,627. The increase was bolstered by increased tax increment financing tax revenues collected of \$666,845, as well as higher local option sales and service taxes being collected, totaling \$1,025,356.
- Other revenue increased by \$2,587,472 (79.4%) in FY23 primarily due to interest revenues received on investments.
- Operating grants and contributions increased by \$6,864,536 (105.8%) in FY23 due primarily to having fully spent the federal ARPA grants in FY23, which are reflected as earned revenue in the financial statements.
- Capital grants and contributions increased by \$10,699,222 (174.7%) in FY23 due primarily to fluctuation in infrastructure constructed by private parties (e.g. developers) and donated to the City. The value of items can fluctuate based on the timing and number of projects completed in any given year. The donations have increased net position by \$11,602,680 and \$5,044,141 in FY23 and FY22, respectively.
- Total expenses were higher in FY23 by \$10,586,019 (19.5%), primarily in the public works function due to timing of capital projects during the fiscal year.

- FY23 showed a transfer of \$1,175,000 into capital projects fund from the business-type fund, Storm Water Utility. This transfer reflects the movement of funds contributed towards larger storm water projects being built with multiple funding sources. FY22 reflected a transfer of \$1,550,000 for the same reason.

The following charts depict the expenses and program revenues attributed to each budgetary function for fiscal years 2023 and 2022:



Business-type activities

A Storm Water Utility was created in July 2010 as the City’s first enterprise fund. This fund encompasses the activities formerly handled by the City’s street cleaning and storm sewer departments, as well as storm water run-off inspections. As the fund matures and funding becomes available, more construction projects related to storm water drainage throughout the City are being handled. To fund these activities, a storm water user fee was established for all businesses and residences in Urbandale. The rates since July 1, 2016, are \$6 per ERU/per month for residential properties. Commercial property rates are also \$6 for the first 100 ERUs, then at \$5 per ERU over 100. These user fees are the sole source of funding in the charges for services line, generating \$2,437,972 and \$2,387,925 in revenue for FY23 and FY22, respectively. Business-type activities increased the City’s net position by \$544,326 for FY23.

Financial Analysis of the Government’s Funds

The City of Urbandale uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

In FY23 and FY22, the City’s governmental funds reported combined fund balances of \$88,805,195 and \$74,935,293, respectively. The fluctuations in fund balance can primarily be attributed to the timing of bond issuances and related capital improvement projects payments from year to year. In addition, the following changes in fund balances should be noted:

- The general fund balance increased by \$2,660,183 (14.4%) in FY23. The City experienced an overall increase in taxable property value of approximately 5.67% for FY23 which resulted in \$1,224,795 of additional general levy tax revenue for the year. Additionally, interest rates have increased significantly over FY22, resulting in \$953,055 in additional revenue.
- The road use tax fund balance increased by \$232,456 (6.0%) in FY23. The fund experienced higher road use tax receipts offset by higher expense levels and slightly lower transfers out to capital projects fund to provide funding for various street improvement projects.
- The fund balance for the tax increment financing (TIF) fund increased \$3,239,785 (21.9%) in FY23. Over the past several years, as TIF supported bonds become callable, TIF funds are being used to call and pay off those bonds instead of refinancing them. This was last done in FY19, and since then have been replenishing the fund balance in preparation for additional bond retirements.
- The fund balance of the debt service fund increased by \$193,808 (58.9%) in FY23. The City lowered the levy by 10 cents to \$1.44 for FY23, which results in slightly lower property tax revenues, but offset by higher interest revenue.
- For FY23, the \$4,541,033 (14.1%) increase in the capital projects fund balance is primarily attributable to timing of project payments associated with construction projects, interest income and recognizing federal ARPA funding as earned. The City conducts its annual bond offering in the spring, which results in less time to draw down new bond funds. The City's spring 2023 bond offering was \$12.5 million compared to \$11.25 in FY22. Project expenditures remained high at \$30,975,054 down \$11,427,690 from FY22, reflecting the continued active construction environment.
- The nonmajor governmental funds fund balance increased \$3,002,637 (57.1%) due to the increased local option sales and service tax (LOSST) revenue but offset by the correlating transfers of those LOSST dollars to other funds for council directed purposes.

Proprietary funds

Unrestricted net position of the proprietary funds was \$22,373,592 and \$18,590,705 in FY23 and FY22, respectively. An additional \$5,806,123 and \$5,991,048 in FY23 and FY22, respectively, of net position was restricted for funds invested in capital assets within the equipment replacement and building maintenance funds. In FY23, the net increase of \$3,597,962 in net position for the proprietary funds resulted primarily from higher interest rates and asset additions.

Budgetary Highlights (FY23)

Differences between the original budget and the final amended budget amounted to a \$2,366,425 increase in appropriations and can be briefly summarized as follows:

- \$177,000 for public safety related expenditures
- \$158,000 for public works related expenditures
- \$65,000 in health and social service to reclassify expenditures to transfers
- \$425,000 for culture and recreation related expenditures
- \$1,109,475 in community and economic development function related expenditures
- \$42,000 for storm water utility enterprise fund expenditures

- \$389,950 for transfers to capital projects fund for projects that were delayed, to general fund for hotel motel contributions and between non-major funds.

The revised expenditures were offset by \$700,000 in hotel motel tax revenue, \$150,000 in intergovernmental revenue, \$200,000 from interest revenue, \$389,950 for offsetting transfers, \$27,000 from miscellaneous revenue and donations, and \$1,199,475 from available general fund balance. These revenue sources were not anticipated in the adopted fiscal year operating budget.

Including these adjustments, actual disbursements were \$37,138,545 less than final budget amounts. The major factor for this was timing of actual capital project payments. The City did not exceed budgeted expenditures in any of its functions.

On the revenue side, the actual receipts were \$6,052,982 more than budgeted. This was primarily due to building permit revenue, and federal grant revenue in FY23.

Budget to actual schedule for the City is located on page 59 of this report.

Capital Asset and Debt Administration

Capital assets

In FY23 and FY22, the City had invested \$411,938,037 and \$377,426,173, respectively, in a broad range of capital assets, including land, public buildings and improvements, machinery and equipment, artwork, IT subscriptions, and infrastructure (streets, parks, trails, and traffic safety equipment). This amount represents a net increase, including additions and deletions, of \$34,511,864 and \$19,602,616, respectively. The value of these capital assets, net of depreciation at June 30, 2023 and 2022, is depicted below.

City of Urbandale's Capital Assets
(net of depreciation)

	Governmental Activities 2023	Governmental Activities 2022
Land	\$ 7,914,731	7,914,731
Buildings and Improvements	71,573,796	44,647,685
Machinery and Equipment	19,049,483	18,444,378
Artwork	645,434	642,184
Infrastructure	289,115,583	267,070,178
Share of Undivided Equity Interest Assets	3,984,048	3,966,313
Construction in Progress	19,369,886	34,740,704
IT Subscription Asset	285,076	-
Total	411,938,037	377,426,173
Accumulated Depreciation/Amortization	(124,704,104)	(114,279,004)
	\$ 287,233,933	263,147,169

This year's major capital asset additions included:

- The ongoing construction of 170th St. Reconstruction (\$10,223,000)
- The donation of construction improvements by private parties (\$11,602,680)
- The ongoing construction related to Douglas Avenue Urbanization (\$1,380,000)
- The completion of Aurora/104th/Sutton/100th St. Widening (\$2,292,000)
- The completion of 128th St. Preservation (\$1,417,000)

- The completion of the Parks/Public Works Facility (\$1,070,000)
- The ongoing construction of a Parks/Public Works satellite facility (\$758,000)
- The completion of the Parks Maintenance Facility Repurposing (\$768,000)
- The ongoing construction of the Urbandale Dog Park (\$773,000)

Additional information on the City's capital assets can be found on page 39 through 40 (footnote 5) of this report.

Long-term debt

In FY23 and FY22 the City had total long-term debt of \$75,941,958 and \$73,145,465, respectively. Of these amounts, \$71,585,000 and \$69,000,000, represented general obligation bond debt.

	Balance June 30, 2022	Issued	Retired	Balance June 30, 2023
General Obligation Bonds	\$ 69,000,000	\$ 12,465,000	\$ 9,880,000	\$ 71,585,000
Premium on Bonds	4,145,465	728,199	516,706	4,356,958
IT Subscription Liability	-	281,661	123,434	158,227
	<u>\$ 73,145,465</u>	<u>\$ 13,474,860</u>	<u>\$ 10,520,140</u>	<u>\$ 76,100,185</u>

	Balance June 30, 2021	Issued	Retired	Balance June 30, 2022
General Obligation Bonds	\$ 75,145,000	\$ 11,250,000	\$ 17,395,000	\$ 69,000,000
Premium on Bonds	4,148,154	467,289	469,978	4,145,465
	<u>\$ 79,293,154</u>	<u>\$ 11,717,289</u>	<u>\$ 17,864,978</u>	<u>\$ 73,145,465</u>

During FY23, the City's total debt increased by a net \$2,796,493 including unamortized bond premiums. The key factors in this net increase were routine debt service payments of \$9,880,000 and offset by the issuance of \$12,465,000 in new general obligation bonds.

In FY23, the projects funded by the Series 2023A bond issue included:

Construction and renovation of:

- 170th Street (Alice's Road) paving – Meredith Dr. to Waterford Rd.
- Aurora Avenue Preservation – 86th to Tanglewood
- Hickman Road/U.S. Highway 6 at 128th Street widening
- Parks Maintenance Facility remodel for City Hall Expansion
- 156th Street and Waterford Road traffic signal
- Lions Parks Sprayground and Improvements
- 156th Street and Meredith Drive traffic signal
- 128th Street Preservation – Douglas Avenue to Aurora Avenue
- Trail: Parkview Creek Trail Reconstruction
- Playground Replacements at various locations
- Fire Department Mobile Ventilation Unit (regional shared resource)
- Looped Fiber Connection
- Hickman Interchange Improvements
- ADA Pedestrian Access Route Transition Plan
- Flushable Restrooms at various park locations
- Various public art projects throughout the City of Urbandale

- Community Entrance Signage (NW Market TIF)
- Merle Hay Reinvestment District Improvements (Blight acquisitions) (DUNA TIF)
- Meredith Drive Preservation – 104th to 121st Street (NW Market TIF)

The City of Urbandale maintains an Aa1 rating from Moody's Investors Service for its general obligation debt. This rating was most recently affirmed on March 21, 2023.

State statutes limit the amount of debt that a governmental entity may issue to 5% of the actual value of property within the corporate limits. The current maximum debt limitation for the City of Urbandale is \$311,988,316 which is more than the City's current outstanding debt. Additional information on the City's long-term debt can be found in note 6 on pages 40 through 42 of this report.

Economic Factors and Next Year's Budget and Rates

Urbandale continues to have a significant land supply remaining for residential growth in new neighborhoods west of Interstates 35/80. Most of the growth areas within the current Corporate Limits are already served by City infrastructure. In FY23, a total of 4 final subdivision plats that will add 229 single-family detached homes were under development, and 2 additional preliminary plats had been approved that would add another 6 single-family detached lots, along with 110 single-family attached (townhome) lots. In FY22, robust platting activity resulted in a total of 14 final subdivision plats adding 606 single-family detached homes and 78 single-family attached (townhome) lots being developed, and 8 additional preliminary plats were approved that would add another 752 single-family detached lots, along with 276 single-family attached (townhome) lots. In FY21, a total of 6 final subdivision plats that added 126 single-family detached homes and 77 single-family attached (townhome) lots were developed, and 4 additional preliminary plats had been approved that adding another 236 single-family detached lots, along with 207 single-family attached (townhome) lots. In FY20 a total of 4 new subdivisions were approved creating a total of 155 new lots, and 3 new subdivisions were approved in FY19 creating a total of 121 new lots.

In FY23, permits were issued for 150 new single-family detached homes, and 16 single-family attached (townhome) units. In FY22, permits were issued for 274 new single-family detached homes, 116 single-family attached (townhome) units, and 1 senior multi-family development with 80 units. In FY21 a total of 328 new single-family homes, 6 single-family attached (townhome) units and 2 multi-family buildings with a total of 79 units were constructed. In FY20 a total of 156 new single-family homes and 8 single-family attached (townhome) units were constructed. In FY19 a total of 164 new single-family homes and 15 single-family attached (townhome) units were constructed.

Urbandale also has a sufficient land supply to support continued commercial and industrial growth for at least the next 20 to 40 years, depending on the sector and historic trend line considered. An average of 441,535 square feet of commercial, industrial and office space has been constructed annually in Urbandale over the past five years.

Construction permitted through FY23 totals 736,988 square feet of new industrial, commercial and office development, bolstered by the construction of two large warehouse buildings in the Urban Loop Commerce Park (f/k/a Paragon Office Park; 450,644 sq. ft.) and Prairie Tower (234,348 sq. ft.) developments along either side of 128th Street north of Meredith Drive. Other projects include a 3,744 square foot salt storage building at the Parks and Public Works satellite facility, a 616 square foot Hyper Energy Bar at the Urban Town Place shopping center, two additional retail buildings totaling 13,500 square feet in the Urbandale Marketplace development at 100th Street and Plum Drive, the 12,136 square foot Timberline Wellness building at 142nd Street and Douglas Parkway, and the 22,000 square foot Chin Baptist Church on 156th Street. Construction permitted in FY22 totaled 349,187 square feet. Construction in FY21 totaled 296,822 square feet, and construction in FY20 totaled 264,539 square feet. Construction in FY19 totaled 428,036 square feet, bolstered by the new 154,614 square foot City Parks & Public Works maintenance facility.

The 100th Street Interchange project on Interstate 35/80, along with the Highway 141 flyover ramp and the half-diamond interchange at Meredith Drive, are open for use and provide increased access/functionality and encourage additional construction within Urbandale's economic development corridors.

Local option sales tax in both Polk and Dallas counties are now in effect, with annual estimated revenues of \$10.4 million to be used 50% for property tax relief and 50% for capital projects, which includes debt service. In the short term, Council has elected to use the LOSST funds to call and pay off existing bonds, which serves both voter approved purposes of tax relief and capital projects.

For the FY24 budget, the property tax changes approved by the State legislature in 2014 will continue to affect valuations and resulting property tax revenue the City relies on to fund the majority of its operations. Under the approved State legislature changes, the rollback for Commercial and Industrial properties decreased 5% annually affecting taxes payable in 2015 and 2016 and has stabilized thereafter at 90% of the assessed value. The State promised to backfill this lost valuation revenue to cities at 100% for 2 years, then the backfill was capped at FY2016-17 levels. During the 2021 legislative session, action was taken to reduce the commercial property tax backfill standing appropriation over a 4-year period starting in FY23.

Despite the 10% rollback on commercial property, the City still saw overall taxable valuation growth of 5.69% for FY23-24. Other factors impacting the FY23-24 budget include the continued improvement of local economic conditions spurring construction permit growth, the continued financing of infrastructure maintenance and improvement projects, the addition of 5.5 full-time positions, the introduction of new technologies in several departments, and operating equipment purchases in several departments.

All of these factors were considered in preparing the City of Urbandale's budget for fiscal year 2024. The fiscal year 2024 budget anticipated an increase of \$5,860,671 (9.7%) in operating expenditures over the fiscal year 2023 adopted budget. The adopted expenditures and anticipated revenues for fiscal year 2024 resulted in an unchanged combined tax levy rate resulting in a rate of \$10.01/\$1,000 valuation. The general tax levy rate stayed at \$8.10, the Debt Service Levy remained at \$1.44, the Chapter 411 Fire, & Police pension levy stayed at \$0.37, and the Employee Benefits levy stayed at \$0.10.

Contacting the City's Financial Management

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact the City Manager's Office, 3600 86th Street, Urbandale, Iowa, 50322.

City of Urbandale, Iowa
Statement of Net Position
June 30, 2023

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	
Assets				
Current assets				
Cash and pooled cash investments	\$ 108,800,770	\$ 5,986,541	\$ 114,787,311	\$ 99,494
Cash equivalents	-	-	-	11,278,823
Restricted cash	-	-	-	190,650
Accounts receivable	1,390,242	-	1,390,242	2,114,159
Taxes receivable				
Current	1,989,339	-	1,989,339	-
Succeeding year	46,245,416	-	46,245,416	-
Special assessments receivable				
Current	1,140,768	-	1,140,768	-
Succeeding year	463,738	-	463,738	-
Accrued interest	1,021,724	-	1,021,724	-
Due from other governments	193,187	-	193,187	-
Due from component unit	45,887	37,912	83,799	-
Due from primary government	-	-	-	19,057
Loan receivable	69,500	-	69,500	-
Lease receivable	28,170	-	28,170	91,048
Inventories	328,723	-	328,723	264,743
Restricted assets - due from primary government	-	-	-	480
Prepaid expense and other assets	-	-	-	71,705
Total current assets	161,717,464	6,024,453	167,741,917	14,130,159
Noncurrent assets				
Lease receivable	445,892	-	445,892	1,762,117
Capital assets				
Equipment	19,049,483	-	19,049,483	1,088,815
Buildings	55,507,615	-	55,507,615	1,181,173
Distribution system	-	-	-	45,440,330
Improvements other than building	16,066,181	-	16,066,181	-
Land and right of way	7,914,731	-	7,914,731	2,198,900
Construction in progress	19,369,886	-	19,369,886	1,045,922
Artwork	645,434	-	645,434	-
Infrastructure	289,115,583	-	289,115,583	-
Share of undivided equity interest assets	3,984,048	-	3,984,048	-
IT subscription asset	285,076	-	285,076	-
Accumulated amortization - IT subscription	(121,836)	-	(121,836)	-
Accumulated depreciation	(124,582,268)	-	(124,582,268)	(17,858,703)
Total capital assets	287,233,933	-	287,233,933	33,096,437
Total assets	449,397,289	6,024,453	455,421,742	48,988,713
Deferred Outflows of Resources				
Pension related deferred outflow	5,655,828	35,834	5,691,662	221,846
OPEB related deferred outflow	252,445	7,107	259,552	62,262
Total deferred outflows of resources	5,908,273	42,941	5,951,214	284,108

See accompanying notes to financial statements.

City of Urbandale, Iowa
Statement of Net Position
June 30, 2023

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	
Liabilities				
Current liabilities				
Accounts payable	\$ 6,455,807	\$ 2,523	\$ 6,458,330	\$ 88,157
General obligation bonds payable	10,575,000	-	10,575,000	-
Capital loan notes payable and water bonds	-	-	-	307,000
IT subscription liability - current	78,212	-	78,212	-
Interest payable	212,028	-	212,028	1,323
Compensation and payroll taxes	592,438	9,029	601,467	50,957
Compensated absences - current	1,250,772	13,397	1,264,169	118,715
Unearned revenue	360,823	-	360,823	-
Due to City of Urbandale	-	-	-	83,800
Due to other governments	-	-	-	1,453,468
Customer deposits payable - restricted	-	-	-	143,590
Total current liabilities	<u>19,525,080</u>	<u>24,949</u>	<u>19,550,029</u>	<u>2,247,010</u>
Noncurrent liabilities				
General obligation bonds payable	65,366,958	-	65,366,958	-
Capital loan notes payable and water bonds	-	-	-	568,000
IT subscription liability	80,015	-	80,015	-
Net pension liability	18,434,827	119,731	18,554,558	705,451
Total OPEB liability	2,006,168	51,357	2,057,525	342,400
Compensated absences	343,857	7,060	350,917	191,618
Total noncurrent liabilities	<u>86,231,825</u>	<u>178,148</u>	<u>86,409,973</u>	<u>1,807,469</u>
Total liabilities	<u>105,756,905</u>	<u>203,097</u>	<u>105,960,002</u>	<u>4,054,479</u>
Deferred Inflows of Resources				
Succeeding year property taxes	46,245,416	-	46,245,416	-
Lease related deferred inflow	474,063	-	474,063	1,853,166
OPEB related deferred inflow	576,192	17,744	593,936	17,804
Pension related deferred inflow	875,068	18,268	893,336	101,336
Total deferred inflows of resources	<u>48,170,739</u>	<u>36,012</u>	<u>48,206,751</u>	<u>1,972,306</u>
Net Position				
Net investment in capital assets	215,296,932	-	215,296,932	32,860,437
Restricted				
For capital projects	33,558,425	-	33,558,425	-
Purpose restricted by legislation	29,669,427	-	29,669,427	-
Donor restricted purposes	852,914	-	852,914	-
Unrestricted	<u>22,000,220</u>	<u>5,828,285</u>	<u>27,828,505</u>	<u>10,385,599</u>
Total net position	<u>\$ 301,377,918</u>	<u>\$ 5,828,285</u>	<u>\$ 307,206,203</u>	<u>\$ 43,246,036</u>

City of Urbandale, Iowa
Statement of Activities
For the fiscal year ending June 30, 2023

	Program Revenues				Net (Expense) Revenue and Changes in Net Position			Component Unit
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			
					Governmental Activities Total	Business-type Activities	Total	
Primary Government								
Governmental activities								
Public safety	\$ 20,106,804	2,792,888	6,809,169	-	(10,504,747)	-	(10,504,747)	-
Public works	24,783,371	4,656,507	6,327,737	16,583,946	2,784,819	-	2,784,819	-
Health and social services	463,372	-	-	-	(463,372)	-	(463,372)	-
Culture and recreation	9,419,162	579,936	215,086	-	(8,624,140)	-	(8,624,140)	-
Community and economic development	3,551,026	1,053,605	1,550	-	(2,495,871)	-	(2,495,871)	-
General government	4,635,836	-	-	239,630	(4,396,206)	-	(4,396,206)	-
Interest and fiscal charges	1,991,465	-	-	-	(1,991,465)	-	(1,991,465)	-
Total governmental activities	<u>64,951,036</u>	<u>9,082,936</u>	<u>13,353,542</u>	<u>16,823,576</u>	<u>(25,690,982)</u>	<u>-</u>	<u>(25,690,982)</u>	<u>-</u>
Business-type activities								
Storm Water Utility	860,516	2,437,972	-	-	-	1,577,456	1,577,456	-
Total primary government	<u>\$ 65,811,552</u>	<u>11,520,908</u>	<u>13,353,542</u>	<u>16,823,576</u>	<u>(25,690,982)</u>	<u>1,577,456</u>	<u>(24,113,526)</u>	<u>-</u>
Component Unit								
Urbandale Water Utility	\$ <u>10,774,227</u>	<u>12,347,409</u>	<u>722,845</u>	<u>3,003,348</u>				<u>5,299,375</u>
General Revenues								
Taxes								
Property tax				\$ 34,265,719				
Tax increment financing district tax				9,973,065				
Local option sales and service tax				10,444,610				
Hotel Motel tax				2,267,973				
Franchise taxes				219,485				
Utility excise tax				1,381,096				
Total taxes					58,551,948	-	58,551,948	-
State Commercial/Industrial valuation replacement funds					787,127	-	787,127	-
Interest					3,554,709	141,870	3,696,579	374,705
Miscellaneous					1,505,920	-	1,505,920	144,258
Transfers					1,175,000	(1,175,000)	-	-
Total general revenues and transfers					<u>65,574,704</u>	<u>(1,033,130)</u>	<u>64,541,574</u>	<u>518,963</u>
Changes in net position					39,883,722	544,326	40,428,048	5,818,338
Net Position - beginning					261,494,196	5,283,959	266,778,155	37,427,698
Net Position - ending					<u>\$ 301,377,918</u>	<u>5,828,285</u>	<u>307,206,203</u>	<u>43,246,036</u>

See accompanying notes to financial statements.

City of Urbandale, Iowa
Balance Sheet
Governmental Funds
June 30, 2023

	General Fund	Road Use Tax Fund	Tax Increment Financing Fund	Debt Service Fund	Capital Projects Fund	Non-major Governmental Funds	Total Governmental Funds
Assets							
Cash and pooled cash investments	\$ 20,712,354	\$ 3,534,957	\$ 17,858,797	\$ 501,770	\$ 41,642,815	\$ 7,241,795	\$ 91,492,488
Taxes receivable							
Current	93,680	512,250	4,899	16,845	-	1,361,665	1,989,339
Succeeding year	30,117,908	-	8,617,221	5,762,705	-	1,747,582	46,245,416
Special assessments receivable							
Current	-	-	-	-	1,140,768	-	1,140,768
Succeeding years	-	-	-	-	463,738	-	463,738
Accounts receivable	923,649	2,403	-	-	379,829	5,352	1,311,233
Accrued interest	495,271	-	156,543	4,398	365,023	489	1,021,724
Due from component unit	42,616	3,271	-	-	-	-	45,887
Due from other governments	24,856	5,068	-	-	163,999	-	193,923
Lease receivable	-	-	-	-	474,062	-	474,062
Loan receivable	-	-	-	-	50,000	19,500	69,500
Inventories	51,630	136,779	-	-	-	-	188,409
Total assets	<u>\$ 52,461,964</u>	<u>\$ 4,194,728</u>	<u>\$ 26,637,460</u>	<u>\$ 6,285,718</u>	<u>\$ 44,680,234</u>	<u>\$ 10,376,383</u>	<u>\$ 144,636,487</u>
Liabilities, Deferred Inflows of Resources and Fund Balances							
Liabilities							
Accounts payable	\$ 248,039	\$ 35,685	\$ -	\$ -	\$ 5,213,972	\$ 370,526	\$ 5,868,222
Unearned revenue	-	-	-	-	360,823	-	360,823
Compensation and payroll taxes	470,779	26,523	-	-	-	-	497,302
Employee benefits	75,537	2,480	-	-	-	-	78,017
Compensated absences	6,072	-	-	-	-	-	6,072
Total liabilities	<u>800,427</u>	<u>64,688</u>	<u>-</u>	<u>-</u>	<u>5,574,795</u>	<u>370,526</u>	<u>6,810,436</u>
Deferred inflows of resources							
Succeeding year property taxes	30,117,908	-	8,617,221	5,762,705	-	1,747,582	46,245,416
Lease receivable	-	-	-	-	474,062	-	474,062
Unavailable revenue - special assessments	-	-	-	-	1,604,506	-	1,604,506
Unavailable revenue - other	378,469	515	-	-	317,888	-	696,872
Total deferred inflows of resources	<u>30,496,377</u>	<u>515</u>	<u>8,617,221</u>	<u>5,762,705</u>	<u>2,396,456</u>	<u>1,747,582</u>	<u>49,020,856</u>
Fund balances							
Nonspendable	51,630	136,779	-	-	-	-	188,409
Restricted	-	3,992,746	18,020,239	523,013	34,718,322	7,849,564	65,103,884
Committed	-	-	-	-	-	408,711	408,711
Assigned	-	-	-	-	1,990,661	-	1,990,661
Unassigned	21,113,530	-	-	-	-	-	21,113,530
Total fund balances	<u>21,165,160</u>	<u>4,129,525</u>	<u>18,020,239</u>	<u>523,013</u>	<u>36,708,983</u>	<u>8,258,275</u>	<u>88,805,195</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 52,461,964</u>	<u>\$ 4,194,728</u>	<u>\$ 26,637,460</u>	<u>\$ 6,285,718</u>	<u>\$ 44,680,234</u>	<u>\$ 10,376,383</u>	<u>\$ 144,636,487</u>

See accompanying notes to financial statements.

City of Urbandale, Iowa
Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position
June 30, 2023

Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because		
Total fund balances – governmental funds	\$ 88,805,195	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in Governmental funds:		
Capital assets	\$ 399,319,731	
Less accumulated depreciation	<u>(118,055,163)</u>	281,264,568
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds		
		2,301,379
Debt issuance-related premiums are reported as "other financing sources" in the governmental funds, but as unamortized liabilities in the statement of net position		
		(4,356,958)
Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:		
Deferred outflows of resources	5,822,535	
Deferred inflows of resources	<u>(1,384,493)</u>	4,438,042
Internal service funds are used by management to charge the costs of equipment replacement, technology, building maintenance, general liability insurance, and the risk management program to the individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.		
Cash	17,308,283	
Accounts receivable	78,273	
Inventory	140,312	
Capital assets, net of accumulated depreciation	5,806,123	
Deferred outflows - pension & OPEB	85,735	
Deferred inflows - pension & OPEB	(66,766)	
Net pension liability	(244,587)	
Total OPEB liability	(92,165)	
Accounts payable	<u>(663,778)</u>	22,351,430
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
General obligation bonds payable	71,585,000	
Accrued interest on the bonds and notes	208,996	
IT Subscriptions	(1,981)	
Other postemployment benefits	1,914,004	
Net pension liability	18,190,239	
Compensated absences	<u>1,529,480</u>	(93,425,738)
Net position of governmental activities		<u><u>\$ 301,377,918</u></u>

City of Urbandale, Iowa
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the fiscal year ending June 30, 2023

	General Fund	Road Use Tax Fund	Tax Increment Financing Fund	Debt Service Fund	Capital Projects Fund	Non-major Governmental Funds	Total Governmental Funds
Revenues							
Taxes	\$ 28,660,355	\$ -	\$ 9,973,065	\$ 5,527,446	\$ -	\$ 14,362,483	\$ 58,523,349
Special assessments	-	-	-	-	851,321	-	851,321
Licenses and permits	1,378,162	-	-	-	-	-	1,378,162
Use of money and property	1,259,625	-	587,686	102,465	1,152,376	213,893	3,316,045
Intergovernmental	2,528,605	6,302,259	-	122,175	7,918,178	141,882	17,013,099
Charges for services	5,236,601	-	-	-	-	9,669	5,246,270
Miscellaneous	185,991	-	-	-	3,054,263	215,150	3,455,404
Total revenues	<u>39,249,339</u>	<u>6,302,259</u>	<u>10,560,751</u>	<u>5,752,086</u>	<u>12,976,138</u>	<u>14,943,077</u>	<u>89,783,650</u>
Expenditures							
Current operating expenditures							
Public safety	18,005,228	-	-	-	-	1,987,447	19,992,675
Public works	5,493,718	4,616,303	-	-	-	103,847	10,213,868
Health and social services	256,902	-	-	-	270,250	-	527,152
Culture and recreation	6,893,229	-	-	-	-	1,614,772	8,508,001
Community and economic development	2,473,198	-	1,128,825	-	-	26,716	3,628,739
General government	4,442,869	-	-	-	-	28,246	4,471,115
Capital outlay	-	-	-	-	30,975,054	-	30,975,054
Debt service							
Principal	-	-	-	9,880,000	-	-	9,880,000
Interest	-	-	-	2,370,419	-	-	2,370,419
Total expenditures	<u>37,565,144</u>	<u>4,616,303</u>	<u>1,128,825</u>	<u>12,250,419</u>	<u>31,245,304</u>	<u>3,761,028</u>	<u>90,567,023</u>
Excess (deficiency) of revenues over (under) expenditures	<u>1,684,195</u>	<u>1,685,956</u>	<u>9,431,926</u>	<u>(6,498,333)</u>	<u>(18,269,166)</u>	<u>11,182,049</u>	<u>(783,373)</u>
Other financing sources (uses)							
General obligation bond issuance	-	-	-	-	12,465,000	-	12,465,000
Premium on bond issuance	-	-	-	-	728,199	-	728,199
Subscription IT	285,076	-	-	-	-	-	285,076
Transfers in	1,163,862	-	-	6,692,141	9,617,000	459,181	17,932,184
Transfers out	(472,950)	(1,453,500)	(6,192,141)	-	-	(8,638,593)	(16,757,184)
Total other financing sources (uses)	<u>975,988</u>	<u>(1,453,500)</u>	<u>(6,192,141)</u>	<u>6,692,141</u>	<u>22,810,199</u>	<u>(8,179,412)</u>	<u>14,653,275</u>
Net changes in fund balances	2,660,183	232,456	3,239,785	193,808	4,541,033	3,002,637	13,869,902
Fund balances at beginning of year	18,504,977	3,897,069	14,780,454	329,205	32,167,950	5,255,638	74,935,293
Fund balances at end of year	<u>\$ 21,165,160</u>	<u>\$ 4,129,525</u>	<u>\$ 18,020,239</u>	<u>\$ 523,013</u>	<u>\$ 36,708,983</u>	<u>\$ 8,258,275</u>	<u>\$ 88,805,195</u>

See accompanying notes to financial statements.

City of Urbandale, Iowa
 Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental
 Funds to the Statement of Activities
 For the fiscal year ending June 30, 2023

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because

Net change in fund balances – governmental funds		\$ 13,869,902
<p>Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities, those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expenses in the statement of activities.</p>		
Capital outlays	\$ 34,564,152	
Depreciation expense	<u>(9,842,157)</u>	24,721,995
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net position.		(613,546)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.		407,548
<p>In the statement of activities, certain operating expenses are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (the amount actually paid). The current year differences are</p>		
Compensated absences - Sick leave and vacation	(108,945)	
Other postemployment benefits	<u>(118,147)</u>	(227,092)
The net effect of pension related activity, consisting of employer contributions which are reported as expenditures in the governmental funds, but reported as a deferred outflow of resources in the Statement of Net Position, and the pension expenses reported in the Statement of Activities that do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.		1,479,232
Repayment of bond principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the statement of net position and does not affect the statement of activities.		9,880,000
Issuance of bond principal is an “other financing source” in the governmental funds, but it increases long-term liabilities in the statement of net position and does not affect the statement of activities.		(13,193,199)
Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however interest expense is recognized as the interest accrues, regardless of when it is due.		(11,460)
Bond issuance-related premiums/discounts are reported as “other financing uses” and expenditures in the governmental funds at the time of issuance in the government-wide financial statements, these costs are amortized over the life of the debt issue.		516,706
An internal service fund is used by the City's management to charge the costs of equipment replacement, technology, general liability insurance, building maintenance and the risk management program to the individual funds. The net loss of the internal service funds is reported with governmental activities.		<u>3,053,636</u>
Change in net position of governmental activities		<u><u>\$ 39,883,722</u></u>

City of Urbandale, Iowa
Statement of Net Position
Proprietary Funds
June 30, 2023

	Business-Type Activities - Non-Major Enterprise Fund	Governmental Activities
	Storm Water Utility Fund	Internal Service Funds
Assets		
Current assets		
Cash and pooled cash investments	\$ 5,986,541	\$ 17,308,283
Accounts receivable	-	78,273
Inventory	-	140,312
Due from component unit	37,912	-
Total current assets	6,024,453	17,526,868
Noncurrent assets		
Capital assets, net	-	5,806,123
Total assets	6,024,453	23,332,991
Deferred Outflows of Resources		
Pension related deferred outflows	35,834	73,204
OPEB related deferred outflows	7,107	12,531
Total deferred outflows of resources	42,941	85,735
Liabilities		
Current liabilities		
Accounts payable	2,523	587,583
Compensation and payroll taxes	8,247	15,525
Compensated absences - current	13,397	31,108
Employee benefits payable	782	1,593
Total current liabilities	24,949	635,809
Noncurrent liabilities		
Compensated absences	7,060	27,969
Net pension liability	119,731	244,587
Total OPEB liability	51,357	92,165
Total noncurrent liabilities	178,148	364,721
Total liabilities	203,097	1,000,530
Deferred Inflows of Resources		
Pension related deferred inflows	18,268	37,318
OPEB related deferred inflows	17,744	29,448
Total deferred inflows of resources	36,012	66,766
Net Position		
Net investment in capital assets	-	5,806,123
Unrestricted	5,828,285	16,545,307
Total net position	\$ 5,828,285	\$ 22,351,430

See accompanying notes to the financial statements.

City of Urbandale, Iowa
Statement of Revenues, Expenses, and Changes in Net Position
Proprietary Funds
For the fiscal year ending June 30, 2023

	<u>Business-Type Activities - Non-Major Enterprise Fund</u>	<u>Governmental Activities</u>
	<u>Storm Water Utility Fund</u>	<u>Internal Service Funds</u>
Operating Revenues		
Charges for services	\$ 2,437,972	\$ 9,990,662
Other	-	1,391,024
Total operating revenues	<u>2,437,972</u>	<u>11,381,686</u>
Operating Expenses		
Insurance premiums and claims	-	5,973,986
Building maintenance	-	450,427
Data processing	-	76,513
Fleet maintenance	-	382,003
Storm water operations	352,521	-
Administration	507,995	940,854
Depreciation	-	1,116,434
Total operating expenses	<u>860,516</u>	<u>8,940,217</u>
Operating income	<u>1,577,456</u>	<u>2,441,469</u>
Nonoperating Revenues (Expenses)		
Interest income	141,870	473,139
Gain (loss) on sale of equipment	-	139,028
Total nonoperating revenues (expenses)	<u>141,870</u>	<u>612,167</u>
Income before transfers	1,719,326	3,053,636
Transfers out	<u>(1,175,000)</u>	-
Change in net position	544,326	3,053,636
Net Position at Beginning of Year	<u>5,283,959</u>	<u>19,297,794</u>
Net Position at End of Year	<u>\$ 5,828,285</u>	<u>\$ 22,351,430</u>

City of Urbandale, Iowa
Statement of Cash Flows
Proprietary Funds
For the fiscal year ending June 30, 2023

	<u>Business-Type Activities - Non-Major Enterprise Fund</u>	<u>Governmental Activities Internal Service Funds</u>
	<u>Storm Water Utility Fund</u>	<u>Internal Service Funds</u>
Cash Flows from Operating Activities		
Receipts from customers and users	\$ 2,433,948	\$ 11,498,186
Payments to employees	(557,647)	(912,743)
Payments to suppliers	(357,132)	(7,195,707)
Net cash provided by operating activities	<u>1,519,169</u>	<u>3,389,736</u>
Cash Flows from Noncapital Financing Activities		
Transfers to other funds	<u>(1,175,000)</u>	<u>-</u>
Cash Flows from Capital and Related Financing Activities		
Purchase of capital assets	-	(937,916)
Proceeds from sale of capital assets	-	145,435
Net cash used in capital and related financing activities	<u>-</u>	<u>(792,481)</u>
Cash Flows from Investing Activities		
Interest on investments	<u>141,870</u>	<u>473,139</u>
Net increase in cash and cash equivalents	486,039	3,070,394
Cash and Cash Equivalents at Beginning of Year	<u>5,500,502</u>	<u>14,237,889</u>
Cash and Cash Equivalents at End of Year	<u>\$ 5,986,541</u>	<u>\$ 17,308,283</u>
Reconciliation of Operating Income to		
Net Cash provided by Operating Activities		
Operating income	\$ 1,577,456	\$ 2,441,469
Adjustments to reconcile operating income		
to net cash provided by operating activities:		
Depreciation	-	1,116,434
Change in inventory	-	(92,178)
Change in deferred inflows related to pension	(169,454)	(253,554)
Change in deferred inflows related to OPEB	6,892	11,646
Change in deferred outflows related to pension	3,083	(12,902)
Change in deferred outflows related to OPEB	550	930
Change in due from customers and users	(4,024)	116,500
Change in total OPEB liability	(3,135)	(5,298)
Change in net pension liability	119,473	244,187
Change in compensated absences	1,381	16,306
Change in compensation and benefits payable	(8,442)	(34,129)
Change in accounts payable	(4,611)	(159,675)
Net cash provided by operating activities	<u>\$ 1,519,169</u>	<u>\$ 3,389,736</u>

City of Urbandale, Iowa
Statement of Fiduciary Net Position
Fiduciary Funds
June 30, 2023

Assets	<u>Custodial Fund</u>
Cash and pooled cash investments	\$ 1,183,925
Accounts receivable	<u>492</u>
Total assets	<u>1,184,417</u>
Liabilities	
Due to component unit	19,537
Due to other governments	<u>493,778</u>
Total liabilities	<u>513,315</u>
Net Position	
Restricted for individuals, organizations and other governments	\$ <u><u>671,102</u></u>

City of Urbandale, Iowa
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the fiscal year ending June 30, 2023

	<u>Custodial Fund</u>
Additions	
Connection service fees	\$ 1,256,222
Damage deposits/escrows	403,677
Total additions	1,659,899
Deductions	
Due to component unit	251,622
Due to other governments	1,398,899
Deposits and remittances due	218,116
Total deductions	1,868,637
Change in net position	(208,738)
Net position beginning of year	879,840
Net position end of year	\$ 671,102

Note 1 - Summary of Significant Accounting Policies

The following is a summary of significant accounting policies employed in the preparation of these financial statements.

Reporting Entity

The City of Urbandale, Iowa, (the City) is located in Polk County and was incorporated in 1917 under the laws of the state of Iowa (the State), later amended in July 1975 under the Home Rule City Act. The City operates by ordinance under the mayor-council-manager form of government and provides such services as are authorized by its charter to advance the welfare, health, comfort, safety, and convenience of the City and its inhabitants.

In accordance with the *Codification of Governmental Accounting and Financial Reporting Standards*, the basic financial statements include all funds, organizations, agencies, boards, commissions, and authorities for which the City is financially accountable. The reporting entity includes those of the City of Urbandale (the Primary Government) and its Component Unit. The City has also considered all other potential organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for that organization to provide specific benefits to or impose specific financial burdens on the City. The Urbandale Water Utility meets each of these financial accountability criteria. Based on these criteria, there are no organizations or agencies other than the Water Utility which should be included in these basic financial statements.

Discretely Presented Component Unit

The Water Utility column in the financial statements presents the financial data of the Urbandale Water Utility (the Water Utility). The Water Utility is governed by a three-member board appointed by the City Council (the Council), and the Water Utility's operating budget is subject to the approval of the Council. Accordingly, financial accountability, as defined in the preceding paragraph, exists and the Water Utility is presented in the reporting entity, although it is legally separate from the City. The Water Utility provides water service exclusively to the citizens of Urbandale on behalf of the City. Complete financial statements of the Water Utility can be obtained directly from its administrative office at the following address:

Urbandale Water Utility
3720 86th Street
Urbandale, Iowa 50322

Measurement Focus, Basis of Accounting and Basis of Presentation:

Under GASB 34, the annual financial report includes two separate sets of statements, the government-wide financial statements and the fund financial statements. The measurement focus, basis of accounting and basis of presentation differ between the government-wide financial statements and the fund financial statements. These differences, along with an explanation of the differing purposes and information provided by these separate financial statements, are described in the sections below.

Government-wide Financial Statements

The government-wide financial statements use the *economic resources measurement focus* and the *accrual basis of accounting*. The economic resources measurement focus results in the reporting of all inflows, outflows, and balances affecting or reflecting the fund net position. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Any interfund services provided and used are not eliminated in the process of consolidation. Governmental activities, which are supported by property tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services. The structure of the government-wide financial statements is described in the following two paragraphs.

Statement of Net Position – presents the City’s nonfiduciary assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Net position is reported in three categories.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

When both restricted and unrestricted resources are available for use, it is the City’s policy to use restricted resources first, then unrestricted resources as they are needed.

The Statement of Activities – demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements

The accounts of the City are organized on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

Governmental Funds

Governmental Fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. The current financial resources measurement focus results in the reporting of only near-term (current) inflows, outflows, and balances of expendable (spendable) financial resources. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they are “measurable and available”). “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City considers property tax revenues to be available if they are collected within 60 days after year-end. Other revenues are considered to be available if they are expected to be received within 60 days. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available: property taxes, investment earnings, and charges for services. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Fines, forfeitures, licenses, and permit revenues are recorded when the City receives cash because they are generally not measurable until actually received. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met as long as they have met the available and measurable criteria.

Property tax receivable is recognized in these funds on the levy or lien date, which is March 31 of each year, the date the tax asking is certified by the City to the County Board of Supervisors. Current year property tax receivable represents taxes collected by the County but not remitted to the City at June 30, 2023 and unpaid taxes. The succeeding year property tax receivable represents taxes certified by the City to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the City is required to certify its budget to the County Auditor by March 31 of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied. Delinquent property taxes are not material and are not recorded as receivables.

Property tax revenues recognized in these funds become due and collectible in September and March of the current fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2021 assessed property valuations; is for the tax accrual period July 1, 2022 through June 30, 2023 and reflects tax asking contained in the budget certified to the County Board of Supervisors in March 2022.

The City reports the following major governmental funds:

General Fund – used to account for the general operations of the City. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. Many of the more important activities of the City, including operation of the City’s general service departments, street and highway maintenance, public safety, sanitation, parks, library, and recreation programs, are accounted for in this fund.

Road Use Tax Fund – utilized to account for the operations of street maintenance. Financing is provided by the City’s share of state gasoline taxes, which are received on a per capita basis. State law requires these revenues to be received and disbursed in a special revenue fund.

Tax Increment Financing Fund – used to account for revenues from the tax authorized by ordinance in the urban renewal district and used to pay the principal and interest on the general obligation capital loan notes and other indebtedness incurred for urban renewal redevelopment projects.

Debt Service Fund – utilized to account for the funding and payment of interest and principal of general obligation debt of the City.

Capital Projects Fund – used to account for all resources used in the acquisition and construction of capital facilities and other capital assets, with the exception of those that are financed through internal service funds.

Proprietary Funds

The proprietary funds are used to account for a government’s ongoing operations and activities which are similar to those often found in the private sector. The proprietary funds use the *economic resources measurement focus* and the *accrual basis of accounting*. The economic resources measurement focus results in the reporting of all inflows, outflows, and balances affecting or reflecting the fund net position. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Proprietary funds distinguish operating revenues and expenses from non-operating items.

Operating revenues and expenses generally result from providing services in connection with a proprietary fund’s principal ongoing operations. The principal operating revenues of the proprietary funds are charges for services. Operating expenses include the cost of services and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The following comprises the City’s proprietary funds, none of which are designated as major funds:

General Liability Fund – an internal service fund utilized to finance and account for the City’s property and casualty and workers compensation insurance transactions.

Risk Management Fund – an internal service fund utilized to finance and account for the transactions related to the City’s dental, life, long-term disability and self-insured employee health insurance plans.

Equipment Replacement Fund – an internal service fund utilized to finance and account for the acquisition of capital assets for designated departments within the City.

Building Maintenance Fund – an internal service fund utilized to finance and account for the various non-routine maintenance and large-scale repair activities associated with any City-owned buildings within the City.

Technology Fund – an internal service fund utilized to finance and account for the acquisition of major technology-related capital assets that are not funded through the Capital Projects or Equipment Replacement funds.

Fleet Maintenance Fund – an internal service fund utilized to finance and account for the maintenance of the City’s fleet of vehicles and equipment.

Storm Water Utility Fund – an enterprise fund utilized to account for the operations and maintenance of the City’s storm water program and improvements to the storm water system that are not funded through the Capital Projects fund.

Fiduciary Funds – Custodial Funds

Fiduciary Funds – Custodial Funds are used to account for assets held by the City as an agency for individuals, private organizations, certain jointly governed organizations, and other governmental units and/or funds. The custodial funds use the *economic resources measurement focus* and the *accrual basis of accounting*.

The City has the following fiduciary fund:

Collections and Deposits Fund – a custodial fund utilized to finance and account for refundable deposits and other flow-through funds collected by the City to be paid out to another party.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from these estimates.

Encumbrances

The fund balances in the governmental funds are charged for encumbrances when commitments are made. Fund balances are reserved for outstanding encumbrances because the City intends to honor these purchase commitments. The City does not treat encumbrances as expenditures for GAAP purposes.

Fund Balance

In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Committed – Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the City Council through resolution approved prior to year-end. Those committed amounts cannot be used for any other purpose unless the City Council removes or modifies the specified use by approving a new resolution indicating the action intended.

Assigned – Amounts which the City intends to use for a specific purpose, but do not meet the definition of restricted or committed fund balance. These amounts are designated by City Council through informal processes, such as by City policy.

Unassigned – All amounts not included in other spendable classifications. The general fund is the only fund that can report a positive unassigned fund balance amount.

When expenditures are incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When expenditures are incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless City Council has provided otherwise in its commitment or assignment actions.

Components of Governmental Fund Balance

As of June 30, 2023, fund balances are composed of the following:

	General	Debt Service	Capital Projects	Special Revenues	Total
Nonspendable					
Inventory	\$ 51,630	\$ -	\$ -	\$ 136,779	\$ 188,409
Restricted for					
Debt service	-	523,013	-	18,020,239	18,543,252
Capital projects	-	-	34,718,322	-	34,718,322
Loan receivable	-	-	-	19,500	19,500
Employee benefit payments	-	-	-	26,103	26,103
LOSST - tax relief	-	-	-	1,747,264	1,747,264
LOSST - capital projects	-	-	-	4,427,053	4,427,053
Public works	-	-	-	3,992,746	3,992,746
Metro salt storage	-	-	-	126,106	126,106
Public safety retirement	-	-	-	4,269	4,269
Police activities	-	-	-	192,050	192,050
Fire activities	-	-	-	41,213	41,213
Cultural programs	-	-	-	590,940	590,940
Parks activities	-	-	-	52,388	52,388
Library activities	-	-	-	351,996	351,996
Recreational programs	-	-	-	270,682	270,682
Total restricted	<u>-</u>	<u>523,013</u>	<u>34,718,322</u>	<u>29,862,549</u>	<u>65,103,884</u>
Committed for					
Economic development	<u>-</u>	<u>-</u>	<u>-</u>	<u>408,711</u>	<u>408,711</u>
Assigned to					
Capital Projects	<u>-</u>	<u>-</u>	<u>1,990,661</u>	<u>-</u>	<u>1,990,661</u>
Unassigned	<u>21,113,530</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>21,113,530</u>
Total fund balance	<u>\$ 21,165,160</u>	<u>\$ 523,013</u>	<u>\$ 36,708,983</u>	<u>\$ 30,408,039</u>	<u>\$ 88,805,195</u>

Cash and Pooled Cash Investments

Except for the Water Utility, the City maintains a cash and investment pool that is available for use by all funds. The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with maturities of three months or less from the date of acquisition. These pooled deposits are invested on a short-term basis, and interest income is generally allocated to each participating fund based upon the percentage of its average balance.

For purposes of the statement of cash flows, the proprietary funds consider all investments with a maturity of three months or less when purchased to be cash equivalents.

Cash equivalents of the City and the Water Utility include a money market account and an investment in the Iowa Public Agency Investment Trust (IPAIT), which is valued at amortized cost pursuant to Rule 2a-7 under the Investment Company Act of 1940, and is not subject to risk categorization. IPAIT was established under Iowa law to authorize cities, counties, and municipal utilities to jointly invest. IPAIT invests only in permitted investments as specified for public agencies by Iowa law. The board of trustees of IPAIT meets quarterly to monitor investment compliance and performance.

Inventories

Inventories of materials and supplies are valued at average cost. Inventories are recorded as expenditure at the time of consumption.

Unbilled Revenues

Utilizing the first billing subsequent to year-end, the Water Utility accrues unbilled revenues for services rendered subsequent to the last billing date and prior to year-end based upon the number of days unbilled.

Capital Assets

Capital assets, which include real property, equipment and vehicles, artwork, buildings, IT subscriptions, infrastructure assets (e.g. roads, bridges, curbs, gutters, sidewalks and similar items which are immovable and of value only to the government), and the City’s share of assets in an undivided equity interest, are reported in the governmental activities column in the government-wide Statement of Net Position and in the Proprietary Funds Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair not adding to the value of the asset or materially extending asset lives are not capitalized. Reportable capital assets, other than intangible assets, are defined by the City as assets with initial, individual costs in excess of \$5,000 and estimated useful lives in excess of one year. The City defines intangible assets as those items with costs in excess of \$100,000.

Capital assets are depreciated using the straight-line method over their estimated useful lives. Capital assets not being depreciated include land and construction in progress. Depreciation has been provided using the straight-line method over the following estimated useful lives:

	Years
Building	40 - 50
Improvements Other than Buildings	5 - 30
Vehicles and Equipment	3 - 20
Distribution System	50
Artwork	20
Infrastructure	10 - 65
Share of Undivided Equity Interest Assets	5 - 15
Intangibles	2 - 5

Deferred Outflows of Resources

Deferred outflows of resources represent a consumption of net assets that applies to future periods and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense and contributions from the employer after the measurement date, but before the end of the employer’s reporting period.

Deferred Inflows of Resources

Deferred inflows of resources represent an acquisition of net assets that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since it is not available. Deferred inflows of resources at the governmental fund level consist of the succeeding year property tax receivable, lease receivable, and other receivables not collected within sixty days after year-end.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized as revenue until the year for which they are levied, the unamortized portion of the net difference between projected and actual earnings on pension plan investments, other unrecognized items not yet charged to pension and OPEB expense, and deferred amounts related to leases.

Long-Term Debt

In the government-wide financial statements, long-term debt obligations are reported as liabilities in the statement of net position. If deemed material, bonds payable are reported net of the applicable bond premium or discount.

Governmental funds recognize bond premiums and discounts, as well as bond issuance costs, in the period issued. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources and discounts on debt issuances are reported as other financing uses. Issuance costs, even if withheld from the actual net proceeds received, are reported as expenditures. Interest is reported as expenditure in the period in which the related payment is made.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's two pension systems, and additions to/deductions from the pensions' fiduciary net position have been determined on the same basis as they are reported by each respective pension system.

For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund.

Total OPEB Liability

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on the City of Urbandale's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund.

Compensated Absences

City employees accumulate vacation and sick leave hours for subsequent use or for payment upon termination, death, or retirement. Accumulated vacation and sick leave is reported as an expense and an accrued liability as the benefits accrue to employees in the government-wide financial statements as well as

in the Water Utility. An estimate for the amount due in one year is reported as a current liability and reflects management’s best estimate of anticipated use of these types of leave hours in the next year, based on a 3-year trend. A liability for these amounts is reported in the governmental funds only if benefits have matured because of employee resignations and retirements.

Self-insurance

The City is partially self-insuring for employee health insurance through stop-loss insurance, which provides coverage for claims in excess of \$60,000 per employee and \$4,434,786 in the aggregate for June 30, 2023. The operating funds are charged premiums (based upon historical claim experience) by the Risk Management Fund, which is accounted for as an Internal Service Fund. The accrued liability for estimated claims represents an estimate of the eventual loss on claims arising prior to year-end, including claims incurred but not yet reported, and is classified with accounts payable.

The table below presents the changes in claim liabilities for the past two fiscal years for the City’s employee health insurance.

	2023	2022
Unpaid Claims and Claim Adjustment Expenses at Beginning of the Fiscal Year	\$ 450,000	\$ 240,000
Incurred Claims and Claim Adjustment Expenses	3,164,796	3,266,282
Payments	(3,314,796)	(3,056,282)
Total unpaid claims and claim adjustment expenses at end of the fiscal year	\$ 300,000	\$ 450,000

Leases

A lessor should recognize a lease receivable and a deferred inflow of resources at the commencement of the lease term, with certain exceptions for leases of assets held as investments, certain regulated leases, short-term leases, and leases that transfer ownership of the underlying asset. A lessor should not derecognize the asset underlying the lease. The lease receivable should be measured at the present value of lease payments expected to be received during the lease term. The deferred inflow of resources should be measured at the value of the lease receivable plus any payments received at or before the commencement of the lease term that relate to future periods.

Subscription-Based Information Technology Arrangements (SBITA)

The City of Urbandale has entered into contracts that convey control of the right-to-use information technology software. The City has recognized an IT subscription liability and an intangible right-to-use IT subscription asset in the government-wide financial statements. The City recognized IT subscription liabilities with an initial, individual value of \$100,000, or more.

At the commencement of the IT subscription term, the City initially measures the subscription liability at the present value of payment expected to be made during the subscription term. Subsequently, the IT subscription liability is reduced by the principal portion of payments made. The right-to-use an IT subscription asset is initially measured as sum of the initial IT subscription liability, adjusted for subscription payments made at or before the subscription commencement date, plus capitalization implementation costs less any incentives received from the SBITA vendor at or before the commencement of the subscription term. Subsequently, the right-to-use IT subscription asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to IT subscription arrangements include how the City determines the discount rate it uses to discount the expected payments to present value, term, and payments.

The City uses its estimated incremental borrowing rate as the discount rate.

The subscription term includes the noncancelable period of the subscription. Payments included in the measurement of the liability are composed of fixed payments.

The City monitors changes in circumstances that would require a remeasurement of its IT subscription and will remeasure the right-to-use IT subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription liability.

Right-to-use IT subscription assets are reported with other capital assets and IT subscription liabilities are reported with long-term debt on the statement of net position.

Implementation of GASB Statement No. 96

Governmental Accounting Standards Board Statement No. 96, *Subscription-Based Information Technology Arrangements* (SBITA), was implemented during fiscal year 2023. The new requirements require the reporting of certain right-to-use subscription-based IT arrangements and liabilities which were previously not reported. The result of these changes had no effect on the beginning net position. The effect of the implementation of this standard is disclosed in Notes 5 and 6.

Note 2 - Cash and Pooled Cash Investments and Cash Equivalents

The City's and its Component Unit's deposits at June 30, 2023 were entirely covered by federal depository insurance, collateralized with securities or letters of credit held by the City or the City's agent in the City's name, or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The investment interest income of the Road Use Tax Fund has been assigned to the City's General Fund.

The City is authorized by state statute to invest public funds in interest bearing savings, money market, or checking accounts at a bank, savings and loan association or credit union in the State of Iowa that is approved by the Council and the Treasurer of the State of Iowa, in obligations of the United States government, its agencies, and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Council and the Treasurer of the State of Iowa; The Iowa Public Agency Investment Trust (IPAIT), perfected repurchase agreements; and certain registered open-end management investment companies.

Certificates of deposit and money market accounts and an investment in IPAIT are classified as cash and pooled cash investments in the financial statements. The cash equivalents of the City's non-fiduciary funds at June 30, 2023 are \$100,211,466. The City's fiduciary funds had cash and pooled cash investments of \$1,183,925 at June 30, 2023.

Investments are stated at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. At June 30, 2023, the City had investments in IPAIT, as follows:

<i>Iowa Public Agency Investment Trust (IPAIT)</i>	
<u>Investments</u>	<u>Amortized Cost</u>
Diversified portfolio	\$ 5,575,908
Direct government obligations portfolio	<u>8,999,937</u>
	<u>\$ 14,575,845</u>

The City and Water Utility’s investments in IPAIT are valued at amortized cost. There were no limitations or restrictions on withdrawals for the IPAIT investments. The investments in IPAIT were rated AAAM by S&P Global Ratings.

At June 30, 2023 cash and cash equivalents balance of the Water Utility include a money market account of \$5,785,014 and an investment in the Iowa Public Agency Investment Trust (IPAIT) of \$5,637,399. Additionally, there is one checking account with \$146,554 as of June 30, 2023.

The City and Water Utility had no investments meeting the disclosure requirements of Governmental Accounting Standard Board Statement No. 72.

Interest rate risk. The City’s investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the City.

Credit risk. The City’s investment policy prohibits investments in commercial paper and other corporate debt. The Water Utility’s investment in Iowa Public Agency Investment Trust is unrated. IPAIT was established under Iowa law to authorize cities, counties, and municipal utilities to jointly invest. IPAIT invests only in permitted investments as specified for public agencies by Iowa law. The board of trustees of IPAIT meets quarterly to monitor investment compliance and performance. All other investments held by the City at June 30, 2023 are in certificates of deposit, money market accounts, money market mutual funds, and obligations of the United States government held with depository institutions approved by the Council.

Concentration of credit risk. The City places dollar limits, currently \$45 million, on the amount that may be invested in any one approved depository institution. The City also has a diversification policy to reduce risk of loss resulting from over concentration of assets in a specific maturity, a specific issue, or a specific class of securities.

Custodial credit risk - deposits. This is the risk that in the event of a bank failure, the City’s deposits may not be returned to it. The City’s deposits and investments held at year end are entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

Custodial credit risk – investments. For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City held no such investments during the year.

Note 3 - Restricted Assets

Customer deposits, a sinking fund and a reserve fund as defined by the Water Utility’s water revenue bond covenants are separately disclosed in the balance sheet of the Water Utility.

Note 4 - Leases

The City leases a portion of its facilities for cellular tower antenna sites. The leases are non-cancelable for initial periods of five years, with five to seven renewal periods for five-year terms. The City believes the lessee will exercise the renewal options with reasonable certainty. The agreements allow for increases at annually or at renewals. During the fiscal year, the City recognized \$36,913 in lease revenue related to the agreements. At June 30, 2023, the City recorded \$474,062 in lease receivables and deferred inflows of resources for the arrangement. The City used an interest rate of 2.28%, based on the rates available to finance construction projects over the similar time periods.

Lease receivable activity for the Primary Government for the year ended June 30, 2023 is as follows:

	Balance July 1, 2022	Additions	Reductions	Balance June 30, 2023
Lease Receivable	\$ 491,773	\$ 7,811	\$ 25,522	\$ 474,062

Remaining amounts to be received associated with these leases are as follows:

Year Ended June 30,	Lease Receivable	
	Principal	Interest
2024	\$ 28,170	\$ 10,809
2025	30,214	10,166
2026	31,642	9,477
2027	33,125	8,756
2028	34,665	8,001
2029-2033	210,034	26,922
2034-2037	106,212	5,046
	\$ 474,062	\$ 79,177

Note 5 - Capital Assets

Capital assets activity for the Primary Government for the year ended June 30, 2023 is as follows:

	July 1, 2022 Balance	Increases	Decreases	June 30, 2023 Balance
Capital Assets Not Being Depreciated				
Land	\$ 5,472,904	\$ -	\$ -	\$ 5,472,904
Construction in progress	34,740,704	35,043,603	50,414,421	19,369,886
Right of way	2,441,827	-	-	2,441,827
Total Capital Assets Not Being Depreciated	42,655,435	35,043,603	50,414,421	27,284,617
Capital Assets Being Depreciated				
Equipment	18,444,378	1,243,446	638,341	19,049,483
Buildings	30,233,699	25,273,916	-	55,507,615
Improvements other than buildings	14,413,986	1,700,498	48,303	16,066,181
Artwork	642,184	8,250	5,000	645,434
Infrastructure	267,070,178	22,045,405	-	289,115,583
Share of undivided equity interest assets	3,966,313	17,735	-	3,984,048
IT subscriptions	-	285,076	-	285,076
Total Capital Assets Being Depreciated	334,770,738	50,574,326	691,644	384,653,420
Less Accumulated Depreciation for				
Equipment	10,852,457	1,595,101	627,535	11,820,023
Buildings	10,131,891	665,051	-	10,796,942
Improvements other than buildings	5,269,881	948,121	26,459	6,191,543
Artwork	367,179	20,573	1,333	386,419
Infrastructure	84,231,880	7,487,286	-	91,719,166
Share of undivided equity interest assets	3,425,716	242,459	-	3,668,175
IT subscriptions	-	121,836	-	121,836
Total Accumulated Depreciation/Amortization	114,279,004	11,080,427	655,327	124,704,104
Total Capital Assets, Net	\$ 263,147,169	\$ 74,537,502	\$ 50,450,738	\$ 287,233,933

Depreciation and amortization expense of \$11,080,427 for the year ended June 30, 2023, was charged to the following governmental functions:

	2023
Public Safety	\$ 1,347,324
Public Works	8,148,560
Culture and Recreation	1,180,488
Community and Economic Development	67,016
General Government	337,039
Total depreciation/amortization expense	\$ 11,080,427

Capital asset activity for the Water Utility for the years ended June 30, 2023 is as follows:

	June 30, 2022 Balance	Increases	Decreases	June 30, 2023 Balance
Capital Assets Not Being Depreciated				
Land	\$ 2,198,900	\$ -	\$ -	\$ 2,198,900
Construction in progress	732,221	1,045,922	732,221	1,045,922
Total Capital Assets Not Being Depreciated	<u>2,931,121</u>	<u>1,045,922</u>	<u>732,221</u>	<u>3,244,822</u>
Capital Assets Being Depreciated				
Equipment	988,622	139,654	39,461	1,088,815
Buildings	1,181,173	-	-	1,181,173
Distribution system	41,364,213	4,091,662	15,545	45,440,330
Total Capital Assets Being Depreciated	<u>43,534,008</u>	<u>4,231,316</u>	<u>55,006</u>	<u>47,710,318</u>
Less Accumulated Depreciation for				
Equipment	802,378	75,162	39,461	838,079
Buildings	866,979	30,617	-	897,596
Distribution system	15,222,043	916,530	15,545	16,123,028
Total Accumulated Depreciation	<u>16,891,400</u>	<u>1,022,309</u>	<u>55,006</u>	<u>17,858,703</u>
Total Capital Assets, Net	<u>\$ 29,573,729</u>	<u>\$ 4,254,929</u>	<u>\$ 732,221</u>	<u>\$ 33,096,437</u>

Note 6 - Long-Term Obligations

Changes in the City's long-term obligations for the year ended June 30, 2023 are as follows:

	Balance July 1, 2022	Additions	Reductions	Balance June 30, 2023	Due Within 1 Year
Primary Government					
Bonds payable					
General obligation bonds	\$ 69,000,000	\$ 12,465,000	\$ 9,880,000	\$ 71,585,000	\$ 10,575,000
Premium on bonds	4,145,465	728,199	516,706	4,356,958	-
Total bonds payable	<u>73,145,465</u>	<u>13,193,199</u>	<u>10,396,706</u>	<u>75,941,958</u>	<u>10,575,000</u>
IT subscription liability	-	281,661	123,434	158,227	78,212
Compensated absences	1,463,306	\$ 1,552,980	1,421,657	1,594,629	1,250,772
	<u>\$ 74,608,771</u>	<u>\$ 15,027,840</u>	<u>\$ 11,941,797</u>	<u>\$ 77,694,814</u>	<u>\$ 11,903,984</u>
Business-Type Activities					
Compensated absences	<u>\$ 19,076</u>	<u>\$ 19,222</u>	<u>\$ 17,841</u>	<u>\$ 20,457</u>	<u>\$ 13,397</u>
Component Unit					
Direct borrowings					
Water revenue bonds	\$ 467,000	\$ -	\$ 231,000	\$ 236,000	\$ 236,000
Capital loan note	708,000	-	69,000	639,000	71,000
Compensated absences	<u>332,260</u>	<u>-</u>	<u>21,928</u>	<u>310,332</u>	<u>118,715</u>
	<u>\$ 1,507,260</u>	<u>\$ -</u>	<u>\$ 321,928</u>	<u>\$ 1,185,332</u>	<u>\$ 425,715</u>

General Obligation Bonds

Details of general obligation bonds payable at June 30, 2023 are as follows:

	Date of Issue	Interest Rates	Final Due Date	Annual Principal Payments	Amount Originally Issued	Amount Outstanding June 30, 2023
Streets/Trail/Parks/Fire/Software	04/11/17	2.00 to 3.00	6/32	200,000 to 400,000	\$ 9,580,000	\$ 3,400,000
Streets/Bridge	04/11/17	2.25 to 5.00	6/27	850,000 to 955,000	7,985,000	3,690,000
Fire/Streets/Bridge/Sidewalks	04/10/18	2.50 to 4.00	6/33	660,000 to 770,000	12,220,000	7,235,000
Streets/Interchange/Pub Works	04/10/18	3.00 to 5.00	6/28	620,000 to 755,000	6,355,000	3,545,000
Streets, parks, fire pumper truck	04/07/19	3.00 to 5.00	6/34	280,000 to 335,000	6,250,000	3,630,000
Street, PW facility	04/07/19	3.00 to 4.00	6/29	1,795,000 to 2,205,000	18,960,000	12,240,000
Streets, Parks Maint facility	04/07/20	2.00 to 3.00	6/30	265,000 to 405,000	4,965,000	2,695,000
Streets, PW facility	04/07/20	2.00 to 5.00	6/30	1,005,000 to 1,305,000	11,255,000	8,405,000
Streets, fire pumper, trail	04/26/21	1.00 to 5.00	6/31	610,000 to 2,260,000	9,100,000	5,945,000
Streets, Parks, trails, Pub Works	04/28/22	3.00 to 5.00	6/32	700,000 to 2,915,000	11,250,000	8,335,000
Streets, Parks, Trails	04/13/23	3.00 to 5.00	6/33	900,000 to 2,215,000	12,465,000	12,465,000
					<u>\$110,385,000</u>	<u>\$ 71,585,000</u>

The annual principal and interest requirements to maturity for the City's obligations at June 30, 2023 are as follows:

Years Ending June 30,	General Obligation Bonds	
	Principal	Interest
2024	\$ 10,575,000	\$ 2,507,943
2025	9,980,000	2,040,324
2026	10,230,000	1,615,224
2027	10,170,000	1,220,399
2028	8,840,000	871,674
2029-2033	21,510,000	1,485,145
2034	280,000	8,400
	<u>\$ 71,585,000</u>	<u>\$ 9,749,109</u>

Subscription-Based Information Technology Arrangements (SBITA)

The City has entered into two IT subscription license and services information technology agreements with vendors for accounting/human resources ERP and asset management software. An initial IT subscription liability was recorded in the amount of \$281,661. The agreements require annual payments of \$124,858 over 3 years with an estimated implicit interest rate of 2.28% and final payment due August 1, 2024. During the year ended June 30, 2023, the City paid principal of \$123,435 and interest of \$1,423 on the agreement.

Future principal and interest SBITA payments as of June 30, 2023 are as follows:

Years Ending June 30,	SBITA	
	Principal	Interest
2024	\$ 78,212	\$ 3,646
2025	80,015	1,843
	<u>\$ 158,227</u>	<u>\$ 5,489</u>

Water Revenue Refunding Capital Loan Notes

On June 1, 2015, the Water Utility issued \$1,963,000 in Water Revenue Refunding Capital Loan Notes. Interest is payable each December 1 and June 1 at a rate of 1.99% Principal payments are due each June 1 and range from \$201,000 to \$236,000 with final maturity in 2024. The proceeds were used to refund \$2,275,000 of outstanding 2005 Water Revenue Bonds which had an interest rate of 3.90%. At June 30, 2023 the restricted cash on the balance sheet includes \$21,391 in the Sinking Fund. The debt is owned by Regions Bank and; therefore, constitutes a direct borrowing.

The annual principal and interest requirements to maturity for the Water Utility’s water revenue capital loan note at June 30, 2023 are as follows:

Years Ending June 30,	Water Revenue Refunding Capital Loan Note	
	Principal	Interest
2024	\$ 236,000	\$ 4,696
	\$ 236,000	\$ 4,696

Drinking Water State Revolving Fund

The Water Utility applied for and received a capital loan note from the Drinking Water State Revolving Fund on February 17, 2010 for \$1,671,000. The funds were used solely for a meter replacement project as defined in the application. Funds were disbursed from the Iowa Finance Authority when invoices were submitted by the Utility and approved for the project. The first \$332,000 disbursed to the Utility represents the forgivable portion of the loan. The remaining \$1,339,000 was disbursed over the next 24 months and will be repaid semi-annually over a twenty-year period. A loan servicing fee is payable each June 1 at a rate of .25% of the principal amount of the loan outstanding. Interest is payable each December 1 and June 1 at a rate of 3.0%. Principal payments are due June 1 of each year, and range from \$65,000 to \$89,000 with final maturity in 2031. Effective June 1, 2020, the interest rate was reduced to 1.75% that will result in an interest savings of \$66,312. At June 30, 2023 the restricted cash on the balance sheet includes \$25,669 in the Sinking Fund. The debt is owned by the Iowa Finance Authority and there, constitutes a direct borrowing.

Principal and interest requirements to maturity for obligations at June 30, 2023 are as follows:

Years Ending June 30,	SRF Capital Loan	
	Principal	Interest
2024	\$ 71,000	\$ 11,183
2025	74,000	9,940
2026	76,000	8,645
2027	78,000	7,315
2028	81,000	5,950
2029-2031	259,000	9,152
	\$ 639,000	\$ 52,185

Typically, the general fund has been used in prior years to liquidate long-term liabilities other than debt.

2021 Actual Value of Property (Unaudited)	\$ 6,239,766,323
Debt Limit - 5% of Assessed Valuation	\$ 311,988,316
Amount of Debt Applicable to Debt Limit	
General obligation bonds	(71,585,000)
Legal debt margin	\$ 240,403,316

Note 7 - Pension Plan

The primary government participates in two public pension systems, Iowa Public Employees' Retirement System (IPERS) and Municipal Fire and Police Retirement System of Iowa (MFPRSI). The component unit Water Utility participates in IPERS only. The following sections outline the pension related disclosures for each pension of both entities. The aggregate amount of recognized pension expense (income) for the period associated with the net pension liability for all plans is \$1,783,350 for the primary government and (\$2,929) for the Water Utility. Other aggregate amounts related to pension are separately displayed in the financial statements.

Iowa Public Employees' Retirement System – IPERS

Plan Description – IPERS membership is mandatory for employees of the City and the Water Utility, except for those covered by another retirement system. Throughout this IPERS disclosure, all references to the City will incorporate both the City and the Water Utility, unless otherwise noted.

Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement Plan (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, exempt members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Protection occupation members may retire at normal retirement age which is generally at age 55 and may retire any time after reaching age 50 with 22 or more years of covered employment.

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for years of service greater than 22 but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member’s lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member’s beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member’s accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions – Contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS’ Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the “entry age normal” actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2023, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the City contributed 9.44% of covered payroll, for a total rate of 15.73%. Protective occupation members contributed 6.21% of covered payroll and the City contributed 9.31% of covered payroll, for a total rate of 15.52%.

The City’s total contributions to IPERS for the year ended June 30, 2023 totaled \$1,081,616. The Water Utility’s total contributions to IPERS for the year ended June 30, 2023 totaled \$161,309.

There were no non-employer contributing entities to IPERS.

Actuarial Assumptions – The total pension liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2017)	2.60 % per annum
Rates of salary increase (effective June 30, 2017)	3.25% to 16.25%, average, including inflation. Rates vary by membership group.
Long-term Investment rate of return (effective June 30, 2017)	7.00%, compounded annually, net of investment expense, including inflation
Wage growth (effective June 30, 2017)	3.25% per annum based on 2.60% inflation and 0.65% real wage inflation

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of a quadrennial experience study covering the period of July 1, 2017 through June 30, 2021.

Mortality rates used in the 2022 valuation were based on the PubG-2010 mortality tables with mortality improvements modeled using Scale MP-2021.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting and expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	22.0%	3.57%
International Equity	17.5%	4.79%
Global smart beta equity	6.0%	4.16%
Core plus fixed income	20.0%	1.66%
Public Credit	4.0%	3.77%
Cash	1.0%	0.77%
Private equity	13.0%	7.57%
Private real assets	8.5%	3.55%
Private credit	8.0%	3.63%
	100%	

Discount Rate – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Pension Plan Fiduciary Net Position – Detailed information about the pension plan's fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

City Specific IPERS Disclosures

Net Pension Liabilities (Asset), Pension Expense (Income), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2023, the City reported a net pension liability of \$4,658,793 for its proportionate share of the net pension liability (asset). The new pension liability was measured 7aas of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2022, the City's collective proportion was 0.123309% which was an increase of 0.125863% over its proportion measured as of June 30, 2021.

For the year ended June 30, 2023, the City recognized pension expense (income) of (\$30,580). At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Results	\$ 230,626	\$ 64,786
Changes in Assumptions	4,011	13,305
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	-	519,433
Changes in Proportion and Differences Between City Contributions and Proportionate Share of Contributions	78,117	113,303
City Contributions Subsequent to the Measurement Date	1,081,616	-
Total	\$ 1,394,370	\$ 710,827

The \$1,081,616 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Total
2024	(455,067)
2025	(366,202)
2026	(649,082)
2027	1,059,130
2028	13,149
	\$ (398,072)

Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

- The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.0%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.0%) or 1% higher (8.0%) than the current rate.

	1% Decrease (6.0%)	Discount Rate (7.0%)	1% Increase (8.0%)
City's Proportionate Share of the Net Pension Liability (Asset)	\$ 8,827,286	\$ 4,658,793	\$ 985,646

Payable to the IPERS – At June 30, 2023 the City reported payables to IPERS of \$0 for legally required City contributions and \$0 for legally required employee contributions withheld from employee wages which had not yet been remitted to IPERS.

Water Utility Specific IPERS Disclosures

Net Pension Liabilities (Asset), Pension Expense (Income), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2023, the Water Utility reported a liability of \$705,451 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Water Utility’s proportion of the net pension liability was based on the Water Utility’s share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2022, the Water Utility’s collective proportion was .018672 percent which was an increase of 0.0114935% from its proportion measured as of June 30, 2021 of (0.0071785)%.

For the year ended June 30, 2023, the Water Utility recognized pension expense (income) of (\$2,929). At June 30, 2023, the Water Utility reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflow of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Results	\$ 31,273	\$ 9,663
Changes of Assumptions	599	17
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	-	75,517
Changes in Proportion and Differences Between Utility Contributions and Proportionate Share of Contributions	28,665	16,139
Utility Contributions Subsequent to the Measurement Date	161,309	-
Total	\$ 221,846	\$ 101,336

The \$161,309 reported as deferred outflows of resources related to pensions resulting from the Water Utility contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Total
2024	(62,157)
2025	(49,278)
2026	(88,705)
2027	157,471
2028	1,870
	\$ (40,799)

Sensitivity of the Utility’s Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate - The following presents the Water Utility’s proportionate share of the net pension liability (asset) calculated using the discount rate of 7.0%, as well as what the Water Utility’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% (6.0%) or 1% higher (8.0%) than the current rate.

	1% Decrease (6.0%)	Discount Rate (7.0%)	1% Increase (8.0%)
Utility's Proportionate Share of the Net Pension Liability (Asset):	\$ 1,314,346	\$ 705,454	\$ 168,853

Payable to IPERS – At June 30, 2023, the Utility reported payables to IPERS of \$0 for legally required employer contributions and \$0 for legally required employee contributions which had been withheld from employee wages but not yet remitted to IPERS.

Municipal Fire and Police Retirement System of Iowa – MFPRSI

Plan Description – MFPRSI membership is mandatory for fire fighters and police officers covered by provisions of Chapter 411 of the Code of Iowa. Employees of the City are provided with pensions through a cost-sharing multiple employer-defined benefit pension plan administered by MFPRSI. MFPRSI issues a stand-alone financial report which is available to the public by mail at 7155 Lake Drive, Suite 201, West Des Moines, Iowa 50266 or at www.mfprsi.org.

MFPRSI benefits are established under Chapter 411 of the Code of Iowa and the administrative rules thereunder. Chapter 411 of the Code of Iowa and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – Members with 4 or more years of service are entitled to pension benefits beginning at age 55. Full service retirement benefits are granted to members with 22 years of service, while partial benefits are available to those members with 4 to 22 years of service based on the ratio of years completed to years required (i.e., 22 years). Members with less than 4 years of service are entitled to a refund of their contribution only, with interest, for the period of employment.

Benefits are calculated based upon the member's highest 3 years of compensation. The average of these 3 years becomes the member's average final compensation. The base benefit is 66% of the member's average final compensation. Members who perform more than 22 years of service receive an additional 2% of the member's average final compensation for each additional year of service, up to a maximum of 8 years. Survivor benefits are available to the beneficiary of a retired member according to the provisions of the benefit option chosen, plus an additional benefit for each child. Survivor benefits are subject to a minimum benefit for those members who choose the basic benefit with a 50% surviving spouse benefit.

Active members, at least 55 years of age, with 22 or more years of service have the option to participate in the Deferred Retirement Option Program (DROP). The DROP is an arrangement whereby a member who is otherwise eligible to retire and commence benefits opts to continue to work. A member can elect a 3-, 4- or 5-year DROP period. When electing to participate in DROP, the member signs a contract stating the member will retire at the end of the selected DROP period. During the DROP period the member's retirement benefit is frozen and a DROP benefit is credited to a DROP account established for the member. Assuming the member completes the DROP period, the DROP benefit is equal to 52% of the member's retirement benefit at the member's earliest date eligible and 100% if the member delays enrollment for 24 months. At the member's actual date of retirement, the member's DROP account will be distributed to the member in the form of a lump sum or rollover to an eligible plan.

Disability and Death Benefits – Disability benefits may be either accidental or ordinary. Accidental disability is defined as a permanent disability incurred in the line of duty, with benefits equivalent to the greater of 60% of the member’s average final compensation or the member’s service retirement benefit calculation amount. Ordinary disability occurs outside the call of duty and pays benefits equivalent to the greater of 50% of the member’s average final compensation for those with 5 or more years of service or the member’s service retirement benefit calculation amount and 25% of average final compensation for those with less than 5 years of service.

Death benefits are similar to disability benefits. Benefits for accidental death are 50% of the average final compensation of the member plus an additional amount for each child, or the provisions for ordinary death. Ordinary death benefits consist of a pension equal to 40% of the average final compensation of the member plus an additional amount for each child, or a lump-sum distribution to the designated beneficiary equal to 50% of the previous year’s earnable compensation of the member or equal to the amount of the member’s total contributions plus interest.

Benefits are increased annually in accordance with Chapter 411.6 of the Code of Iowa, which provides a standard formula for the increases.

The surviving spouse or dependents of an active member who dies due to a traumatic personal injury incurred in the line of duty receives a \$100,000 lump-sum payment.

Contributions – Member contribution rates are set by state statute. In accordance with Chapter 411 of the Code of Iowa, the contribution rate was 9.40% of earnable compensation for the year ended June 30, 2023.

Employer contribution rates are based upon an actuarially determined normal contribution rate and set by state statute. The required actuarially determined contributions are calculated based on the entry age normal method as adopted by the Board of Trustees as permitted under Chapter 411 of the Code of Iowa. The normal contribution rate is provided by state statute to be the actuarial liabilities of the plan less current plan assets, with such total divided by 1% of the actuarially determined present value of prospective future compensation of all members, further reduced by member contributions and state appropriations. Under the Code of Iowa, the City’s contribution rate cannot be less than 17.00% of earnable compensation. The contribution rate was 23.90% for the year ended June 30, 2023.

The City’s contributions to MFPRSI for the year ended June 30, 2023, totaled \$2,250,133.

If approved by the State Legislature, state appropriations may further reduce the City’s contribution rate, but not below the minimum statutory contribution rate of 17.00% of earnable compensation. The State of Iowa, therefore, is considered to be a non-employer contributing entity in accordance with the provisions of Governmental Accounting Standards Board Statement No. 67, *Financial Reporting for Pension Plans*.

There were no state appropriations to MFPRSI during the fiscal year ended June 30, 2023.

Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2023, the City reported a liability of \$13,895,764 for its proportionate share of the net pension liability. The new pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City’s proportion of the net pension liability was based on the City’s share of contributions to the pension plan relative to the contributions of all MFPRSI participating employers. At June 30, 2022, the City’s collective proportion was .02474447% which was an increase of .00091004% from its proportion measured as of June 30, 2021.

For the year ended June 30, 2023, the City recognized pension expenses of \$1,813,930. At June 30, 2023 the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflow of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Results	\$ 862,895	\$ 17,868
Changes of Assumptions	38,979	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	-	164,641
Changes in Proportion and Differences Between City Contributions and Proportionate Share of Contributions	1,145,285	-
City Contributions Subsequent to the Measurement Date	2,250,133	-
Total	\$ 4,297,292	\$ 182,509

The \$2,250,133 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Total
2024	485,758
2025	72,687
2026	(765,535)
2027	2,012,356
2028	59,387
	\$ 1,864,653

Actuarial Assumptions - The total pension liability in the June 30, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation	3.00% per annum
Salary increases	3.75 to 15.11%, including inflation.
Investment rate of return	7.5%, investment expense, including inflation

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2010 through June 30, 2020.

Mortality rates were based on the RP-2014 Blue Collar Combined Healthy Annuitant Table with males set forward zero years, females set forward two years and disabled individuals set-forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

The long-term expected rate of return on MFPRSI investments was determined using a building-block method in which best-estimate ranges of expected future real rates (i.e., expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Long-Term Expected Real Rate of Return</u>
Broad Fixed Income	3.5%
Broad U.S. Equity	6.7
Global Equity	6.8
Broad Non-U.S. Equity	7.0
Managed Futures	5.1
Emerging Market	7.2
Real Estate - Core	6.4
Opportunistic Real Estate	11.0
Global Infrastructure	6.8
Private Credit	8.6
Private Equity	12.0

Discount Rate – The discount rate used to measure the total pension liability was 7.5%. The projection of cash flows used to determine the discount rate assumed contributions will be made at 9.4% of covered payroll and the City’s contributions will be made at rates equal to the difference between actuarially determined rates and the member rate. Based on those assumptions, the MFPRSI’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on MFPRSI investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the City’s proportionate share of the net pension liability calculated using the discount rate of 7.5%, as well as what the City’s proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.5%) or 1-percentage-point higher (8.5%) than the current rate.

	1% Decrease (6.5%)	Discount Rate (7.5%)	1% Increase (8.5%)
City's Proportionate Share of the Net Pension Liability (Asset):	\$ 25,148,742	\$ 13,895,764	\$ 4,572,518

MFPRSI’s Fiduciary Net Position – Detailed information about MFPRSI’s fiduciary net position is available in the separately issued MFPRSI financial report which is available on MFPRSI’s website at www.mfprsi.org.

Payables to MFPRSI – All legally required City contributions and legally required employee contributions which had been withheld from employee wages were remitted by the City to MFPRSI by June 30, 2023.

Money Purchase Plan

The Water Utility also offers its employees a money purchase plan created and administered in accordance with Internal Revenue Code Section 401(a). The plan, available to all full-time Water Utility employees, permits them to contribute up to 8% of their salary with the Water Utility matching 60% of the employee’s contribution.

All assets and income of the plan are held in trusts established for the exclusive benefit of eligible participants and their beneficiaries in accordance with Internal Revenue Code Section 401(a). No part of the trusts shall revert to the Water Utility or be used for or diverted to purposes other than the exclusive benefit of participants and their beneficiaries. Third-party administrators who act in a trustee capacity manage the plans. Accordingly, these plan assets are not reported in the Water Utility’s financial statements. The Water Utility made contributions to the plan of \$61,887 the year ended June 30, 2023. The Water Utility’s employees made contributions to the plan of \$108,406 for the year ended June 30, 2023.

Note 8 - Other Postemployment Benefits (OPEB)

Plan Description - The City operates a partially self-insured single-employer benefit plan which provides medical/prescription drug benefits for active employees, qualified retirees, and their spouses/families. Participants must meet IPERS/MFPRS retirement system eligibility requirements, or be age 55 or older at retirement to participate in the retiree benefit plan. Plan benefits are not available for retirees past age 65.

Inactive employees or beneficiaries currently receiving benefit payments	5
Active employees	235
Total	240

OBEB Benefits - The medical/prescription drug coverage is provided through a partially self-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit subsidy and an OPEB liability.

Total OPEB Liability – The City’s total OPEB liability of \$2,057,525 was measured as of June 30, 2023, and was determined by an actuarial valuation as of July 1, 2021.

Actuarial Assumptions – The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation (effective June 30, 2021)	3.00% per annum
Rates of salary increase (effective June 30, 2021)	0.00% per annum (OPEB is directly determined by service years, not salary)
Discount Rate (effective June 30, 2023)	4.75%, compounded annually, including inflation
Healthcare cost trend rate (effective June 30, 2021)	6.00% per annum

Discount Rate – The discount rate used to measure the total OPEB liability was 4.75% which reflects the index rate for 20-year tax –exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates were based on the RP-2014 Mortality Table for Males and Females, as appropriate.

The actuarial assumptions used in the July 1, 2021 valuation were based on the results of an actuarial experience study with dates corresponding to those listed above.

Changes to the Total OPEB Liability

	Total OPEB Liability
Total OPEB liability beginning of year	\$ 2,151,977
Changes for the year:	
Service cost	136,083
Interest	95,102
Differences between expected and actual experiences	(73,475)
Changes in assumptions	(166,868)
Benefit payments	(85,294)
Net changes	(94,452)
Total OPEB liability end of year	\$ 2,057,525

Sensitivity of the City’s Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the City, as well as what the City’s total OPEB liability would be if it were calculated using a discount rate that is 1% lower (3.75%) or 1% higher (5.75%) than the current discount rate.

	1% Decrease (3.75%)	Discount Rate (4.75%)	1% Increase (5.75%)
Total OPEB Liability	\$ 2,095,553	\$ 2,057,525	\$ 2,053,340

Sensitivity of the City’s Total OPEB Liability to Changes in the Healthcare Cost Trend Rates - The following presents the total OPEB liability of the City, as well as what the City’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (5.00%) or 1% higher (7.00%) than the current healthcare cost trend rates.

	1% Decrease (5.00%)	Health Care Cost Trend Rate (6.00%)	1% Increase (7.00%)
Total OPEB Liability	\$ 1,959,746	\$ 2,057,525	\$ 2,205,335

OPEB Expense and Deferred Outflows of Resources Related to OPEB – For the year ended June 30, 2023, the City recognized OPEB expense of \$215,026. At June 30, 2023, the City reported deferred outflows of resources related to OPEB from the following resources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 88,431	\$ 271,926
Changes in assumptions	-	322,010
Change in demographics	171,121	-
Total	\$ 259,552	\$ 593,936

The amount reported as deferred outflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year ending June 30,	Amount
2024	\$ (16,159)
2025	(16,159)
2026	(16,159)
2027	(16,159)
2028	(16,159)
Thereafter	(253,589)
	\$ (334,384)

Note 9 - Deferred Compensation Plan

The City offers its employees two options for deferred compensation plans created and administered in accordance with Internal Revenue Code Section 457. The plans, which are available to all City employees, permit them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

All assets and income of the plans are held in trusts established for the exclusive benefit of eligible participants and their beneficiaries in accordance with Internal Revenue Code Section 457(g). No part of the trusts shall revert to the City or be used for or diverted to purposes other than the exclusive benefit of participants and their beneficiaries. Third-party administrators who act in a trustee capacity manage the plans. Accordingly, these plan assets are not reported in the City's financial statements.

Note 10 - Risk Management

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. The City maintains a Risk Management Fund (an Internal Service Fund) to account for its uninsured risks of loss. The Risk Management Fund provides employee health and group life insurance coverage for City employees. Workers compensation and general liability and auto liability coverages are provided through the City's participation in self-insurance risk pools as described in the subsequent paragraphs. Commercial insurance is purchased for all other risks of loss. Settlements have not exceeded coverages for each of the past three fiscal years.

Iowa Municipalities Workers' Compensation Association

The City is a member of the Iowa Municipalities Workers' Compensation Association (the Association). The Association is a local government risk-sharing pool whose more than 500 members include various municipal and county governments throughout the State of Iowa. The Association was formed in July 1981 to formulate, develop and administer, on behalf of the member governments, a program of joint self-insurance to stabilize costs related to members' workers' compensation liabilities. The members participating in the Association to manage and conduct the business and affairs of the Association elect a board of trustees consisting of seven members. Program components include claims management, member education and loss control services. There have been no reductions in insurance coverage from prior years.

Each member pays annual premiums determined by using applicable standard rates for the exposure to risk and applicable experience modification factors of the National Council on Compensation Insurance. Each member may be subject to additional premiums to pay its pro rata share of claims which exceeds the Association's resources available to pay such claims. A distribution to members may also be made if the Association has excess monies remaining after payment of claims and expenses. The Association uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. Claims exceeding \$1,000,000 are reinsured. The reinsurance does not limit the amount of liability per occurrence. Members may withdraw from the Association at any time provided they provide assets for settlement of all pending claims.

The City's premium contributions to the Association are recorded as expenditures from its operating funds at the time of payment to the risk pool. The City's annual contributions to the Association for the year ended June 30, 2023 were \$115,187.

Iowa Communities Assurance Pool

The City is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 800 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials' liability, police professional liability, property, inland marine, cybercrime liability, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The City's contributions to the Pool for the year ended June 30, 2023 were \$476,475. The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the City's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss incurred.

The City does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2023, no liability has been recorded in the City's financial statements. As of June 30, 2023, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

Note 11 - Commitments

Joint Operation

In August of 2000, the City entered into a joint operation of a centralized emergency dispatch center (Westcom) with two other Des Moines suburbs. As of June 30, 2021 one additional Des Moines suburb obtained an equity interest in Westcom. Westcom was established as an undivided interest ownership arrangement, whereby titles to assets in Westcom are held individually by the equity partners. The City's share of equity interest in the assets, as shown on the financial statements, represents a proportionate share of the assets owned by the Westcom entity, which are comprised of dispatch related equipment, technology, software and the dispatch building. Since inception, the Westcom operations have expanded the service area to provide dispatch to one additional community which is not an equity partner but subscribes to the services provided. The City showed expenditures of \$1,135,091 and has an undivided interest in assets of the operation, net of depreciation, totaling \$315,873 as of June 30, 2023. Westcom issued standalone financial statements starting June 30, 2022. Their operations were previously included in the financial statements of the City of West Des Moines.

Iowa Events Center

In 2006, the City Council committed \$640,000 for the Iowa Events Center project, over a 20-year period. The City's contribution will be utilized for the payment of debt service on the bonds issued by Polk County to finance the construction of the downtown arena. The City made payments totaling \$32,000 for the year ended June 30, 2023.

Loan Guarantees

The City is providing a loan guarantee for the Urbandale Girls Recreation Assoc. which approximated \$4,000 at June 30, 2023.

Development Agreement Commitments

In order to encourage development within designated Urban Renewal Areas, the City Council has approved development rebate agreements related to several different projects. Rebates are to be paid only after certain conditions have been met by each project developer and are to be paid over many years in the form of a rebate of a predetermined percentage of future property taxes generated by the property. It is estimated that outstanding commitments of approximately \$18.73 million exist, of which \$1,303,182 is likely to be eligible to be paid in the next fiscal year. The payments will be expensed in the period in which they are paid. No liability for these obligations is recognized because the agreements are conditional, and the payments are to be funded by future property taxes received on the project.

Construction and Purchase Commitments

At June 30, 2023, the following construction and purchase commitments had been made:

Project	2023	
	Total Contracts	Amount Remaining on Contracts
Capital Projects Fund	\$ 69,256,665	\$ 13,076,312
General Fund	26,500	-
Sanitary Sewer	391,250	391,250
Road Use Tax Fund	224,210	81,048
Total	\$ 69,898,625	\$ 13,548,610

Central Iowa Regional Drinking Water Commission

The Water Utility, in conjunction with 23 other governmental entities that provide water services, created a Central Iowa Regional Drinking Water Commission (the Commission). The Commission was created to (1) jointly plan and coordinate implementation for water supply, treatment, distribution, and storage facilities; (2) enable the participants in the Commission to jointly provide services in a cost-effective manner; and (3) enable the participants in the Commission to undertake joint or coordinated procurement of goods and services. The Commission has not set a budget for expenditures. The Water Utility will be responsible for its proportional share of the budgeted expenses, which will be determined on the basis of the ratio of its retail customer accounts to the total retail customers of all participants, using the most recent information available each year.

Note 12 - Tax Abatements

The City adopted the Governmental Accounting Standards Board Statement No. 77, Tax Abatement Disclosures. The Statement sets forth guidance for the disclosure of information about the nature and magnitude of tax abatements which will make these transactions more transparent to financial statement users. Adoption of the guidance did not have an impact on amounts reported in the financial statements.

The pronouncement defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefit the governments or the citizens of those governments.

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or to pay the developers a predetermined dollar amount. No other commitments were made by the City as a part of these agreements.

For the year ended June 30, 2023, the City abated \$1,128,825 of property tax under the urban renewal and economic development projects. Property tax revenues of the City were reduced by \$0 for the year ended June 30, 2023 under agreements entered into by other entities.

Note 13 - Transfer Reconciliation

The following is a schedule of transfers of the City for the years ended June 30, 2023:

Transfer to General Fund from	
Nonmajor governmental funds	\$ 1,163,862
Total transfers to General Fund	<u>1,163,862</u>
Transfer to Capital Projects Fund from	
General fund	428,500
Road use fund	1,453,500
Storm water utility fund	1,175,000
Nonmajor governmental funds	6,560,000
Total transfers to Capital Projects Fund	<u>9,617,000</u>
Transfer to Debt Service Fund from	
Nonmajor governmental funds	500,000
Tax increment financing fund	6,192,141
Total transfers to Debt Service Fund	<u>6,692,141</u>
Transfer to Nonmajor Governmental Funds from	
Nonmajor government funds	414,731
General fund	44,450
Total transfers to nonmajor funds	<u>459,181</u>
	<u>\$ 17,932,184</u>

Transfers are primarily used to (1) move revenue from the fund that statute or budget requires them to be collected into the fund that statute or budget requires them to be expended from, and (2) move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due.



Financial Section
Required Supplementary Financial Schedules
June 30, 2023
City of Urbandale, Iowa

City of Urbandale, Iowa

Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances Budget and Actual (Cash Basis) – Governmental and Business-Type Funds
For the fiscal year ending June 30, 2023

	Governmental Funds Actual	Enterprise Fund Actual	Total	Budgeted Amounts		Final to Actual Variance
				Original	Final	
Receipts:						
Property tax	\$ 34,154,239	-	34,154,239	34,292,383	34,292,383	(138,144)
Tax increment financing	9,918,452	-	9,918,452	10,031,267	10,031,267	(112,815)
Other city tax	14,247,511	-	14,247,511	12,564,756	13,264,756	982,755
Licenses and permits	1,409,566	-	1,409,566	1,429,500	1,429,500	(19,934)
Use of money and property	2,295,597	141,870	2,437,467	431,500	631,500	1,805,967
Intergovernmental	14,027,373	-	14,027,373	13,886,737	14,036,737	(9,364)
Charges for services	5,331,432	2,433,948	7,765,380	7,588,306	7,588,306	177,074
Special assessments	888,391	-	888,391	400,000	400,000	488,391
Miscellaneous	3,627,952	-	3,627,952	721,900	748,900	2,879,052
Total receipts	85,900,513	2,575,818	88,476,331	81,346,349	82,423,349	6,052,982
Disbursements:						
Public safety	20,526,240	-	20,526,240	20,598,726	20,775,726	249,486
Public works	10,568,556	-	10,568,556	10,784,659	10,942,659	374,103
Health and Social Services	278,402	-	278,402	360,750	425,750	147,348
Culture and recreation	8,605,952	-	8,605,952	8,568,955	8,993,955	388,003
Community and economic development	3,688,483	-	3,688,483	4,386,740	5,496,215	1,807,732
General government	4,487,206	-	4,487,206	4,775,186	4,775,186	287,980
Debt Service	12,250,419	-	12,250,419	15,686,502	15,686,502	3,436,083
Capital projects	29,374,850	-	29,374,850	59,818,000	59,818,000	30,443,150
Total disbursements	89,780,108	-	89,780,108	124,979,518	126,913,993	37,133,885
Business-type activities	-	914,779	914,779	877,440	919,440	4,661
Total all disbursements	89,780,108	914,779	90,694,887	125,856,958	127,833,433	37,138,546
Excess (Deficiency) of Receipts Over (Under) Disbursements	(3,879,595)	1,661,039	(2,218,556)	(44,510,609)	(45,410,084)	(43,191,528)
Other financing sources, net	14,339,529	(1,175,000)	13,164,529	76,505,000	76,505,000	63,340,471
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses	10,459,934	486,039	10,945,973	31,994,391	31,094,916	20,148,943
Fund Balances at Beginning of Year	81,032,554	5,500,502	86,533,056	76,050,301	76,050,301	10,482,755
Fund Balances at End of Year	\$ 91,492,488	5,986,541	97,479,029	108,044,692	107,145,217	30,631,698
Governmental Funds						
	Cash Basis	Accrual Adjustments	Modified Accrual Basis	Enterprise Fund		
				Cash Basis	Accrual Adjustments	Full Accrual Basis
Revenues	\$ 85,900,513	3,883,137	89,783,650	2,575,818	4,024	2,579,842
Expenditures/Expenses	89,780,108	786,915	90,567,023	914,779	(54,263)	860,516
Net	(3,879,595)	3,096,222	(783,373)	1,661,039	58,287	1,719,326
Other Financing Sources, Net	14,339,529	313,746	14,653,275	(1,175,000)	-	(1,175,000)
Beginning Fund Balances/Net Position	81,032,554	(6,097,261)	74,935,293	5,500,502	(216,543)	5,283,959
Ending Fund Balances/Net Position	\$ 91,492,488	(2,687,293)	88,805,195	5,986,541	(158,256)	5,828,285

The budgetary comparison is presented as Required Supplementary Information in accordance with Government Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund. In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the Internal Service Funds and Custodial Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon 9 major classes of disbursements known as functions, not by fund or fund type. These 9 functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Fund and Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. However, emphasis is placed on monitoring budgets by individual funds and by major classifications within functions, such as personnel, operations and maintenance, and capital outlay. Deviations from budgeted amounts by major classifications within programs must be approved by the City Manager. Monthly reports are prepared by Department and program to monitor program expenditures and legally budgeted amounts. All appropriations lapse at the end of the fiscal year.

State law mandates that annual budgets for funds other than Agency and Internal Service for the fiscal year beginning July 1 must be certified to the county auditor no later than March 31, preceding the beginning of the fiscal year. The Council also annually adopts a five-year capital improvement plan. The review and adoption of a budget is handled in accordance with state laws, as there is no City ordinance governing the budget process. Preliminary review of all operating budget requests is conducted by the City manager (the Manager) at a Departmental level. The Manager's budget, considered as a plan of financial operation along with proposed sources of revenues, is presented to the Council at least two months prior to certification. The Council holds hearings with the Manager, department heads, boards, and commissions, as well as a public hearing prior to adopting a budget. By resolution, the Council adopts a budget effective July 1 and certifies it to the county auditor, who, in turn, certifies the City's budget to the State Department of Management. This budget becomes the appropriation and is prepared on a cash basis (budget basis).

Amendments to the budget are considered annually only if revenue sources are available (i.e., unanticipated revenues and budget surpluses). There can be no additional levy of property taxes. The actual amendment process, as prescribed by state law, is identical to the procedures followed for the original budget, including certification. The budget for the fiscal year ending June 30, 2023 was amended once during the year to allow the City to increase disbursements, by a total of \$2,366,425 and increased receipts by \$1,466,950, including transfers. The budget amendments are reflected in the final budgeted amounts.

The actual expenditures of the Water Utility were \$23,113,694 compared to a legal budget of \$31,798,594 for the year ended June 30, 2023.

City of Urbandale, Iowa
Schedule of Changes in the City of Urbandale's Total OPEB Liability and Related Ratios
As of June 30, 2023
Required Supplementary Information

	2023	2022	2021	2020	2019	2018
Service cost	\$ 136,083	\$ 183,302	\$ 152,349	\$ 156,761	\$ 140,125	\$ 140,336
Interest cost	95,103	50,112	63,802	62,591	73,716	65,090
Differences between expected and actual experiences	(73,475)	51,967	(62,209)	(150,796)	(38,963)	62,354
Changes in assumptions	(166,868)	31,333	-	(24,215)	-	-
Benefit payments	(85,294)	(129,187)	(105,429)	(127,171)	(34,516)	(44,325)
Net change in total OPEB liability	(94,451)	187,527	48,513	(82,830)	140,362	223,455
Total OPEB liability beginning of year	<u>2,151,978</u>	<u>1,964,451</u>	<u>1,915,938</u>	<u>1,998,768</u>	<u>\$ 1,858,406</u>	<u>\$ 1,634,951</u>
Total OPEB liability end of year	<u>2,057,527</u>	<u>2,151,978</u>	<u>1,964,451</u>	<u>1,915,938</u>	<u>1,998,768</u>	<u>1,858,406</u>
Covered-employee payroll	\$ 19,994,454	\$ 17,577,300	\$ 16,128,017	\$ 16,315,619	\$ 15,369,269	\$ 14,385,608
Total OPEB liability as a percentage of covered -employee payroll	10.3%	12.2%	12.2%	11.7%	13.0%	12.9%

Notes to Schedule of Changes in the City of Urbandale's Total OPEB Liability and Related Ratios

Changes in benefit terms:

There were no significant changes in benefit terms.

Changes in assumptions:

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

Year ended June 30, 2023	4.75%
Year ended June 30, 2022	2.37%
Year ended June 30, 2021	3.15%
Year ended June 30, 2020	3.15%
Year ended June 30, 2019	3.72%
Year ended June 30, 2018	3.72%

Note: GASB Statement No. 75 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

City of Urbandale, Iowa
Schedule of the City's Proportionate Share of the Net Pension Liability
low Public Employees' Retirement System – IPERS
As of June 30, 2023
Required Supplementary Information

	2015	2016	2017	2018	2019	2020	2021	2022	2023
City's Proportion of the Net Pension Liability (Asset)	10.7152800%	0.1077769%	0.1130740%	0.1141771%	0.1193193%	0.1217931%	0.1196170%	-0.0025540%	0.1233090%
City's Proportion of the Net Pension Liability (Asset)	\$ 4,249,584	\$ 5,324,699	\$ 7,116,101	\$ 7,605,638	\$ 7,550,817	\$ 7,052,620	\$ 8,402,772	\$ 8,813	\$ 4,658,793
City's Covered Payroll	\$ 7,459,941	\$ 7,651,554	\$ 8,312,473	\$ 8,680,732	\$ 9,148,116	\$ 9,379,664	\$ 9,585,528	\$ 9,768,531	\$ 10,315,954
City's Proportionate Share of the Net Pension Liability as Percentage of its Covered Payroll	56.97%	69.59%	85.61%	87.62%	82.54%	75.19%	87.66%	0.09%	45.16%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	84.61%	85.19%	81.82%	82.21%	83.62%	85.45%	82.90%	100.81%	91.40%

* In accordance with GASB Statement no.68, the amounts presented for each fiscal year were determined as of June 30 of the preceding year.

Note: GASB Statement no. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

City of Urbandale, Iowa
Schedule of City Contributions
Iowa Public Employees' Retirement System – IPERS
Last Ten Fiscal Years
Required Supplementary Information

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Statutorily Required Contribution	\$ 670,248	\$ 686,035	\$ 743,668	\$ 776,981	\$ 818,824	\$ 886,237	\$ 903,989	\$ 922,666	\$ 971,101	\$ 1,081,616
Contributions in Relation to the Statutorily Required Contribution	<u>670,248</u>	<u>686,035</u>	<u>743,668</u>	<u>776,981</u>	<u>818,824</u>	<u>886,237</u>	<u>903,989</u>	<u>922,666</u>	<u>971,101</u>	<u>1,081,616</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's Covered Payroll	\$ 7,459,941	\$ 7,651,554	\$ 8,312,473	\$ 8,680,732	\$ 9,148,116	\$ 9,379,664	\$ 9,585,528	\$ 9,768,531	\$ 10,315,954	\$ 11,461,661
Contributions as a Percentage of Covered Payroll	8.98%	8.97%	8.95%	8.95%	8.95%	9.45%	9.43%	9.45%	9.41%	9.44%

Changes of benefit terms

Legislation enacted in 2010 modified benefit terms for current Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member’s first unreduced retirement age to a 6% reduction for each year of the retirement before age 65.

Changes of assumptions

The 2022 valuation incorporated the following refinements after a quadrennial experience study:

- Changed mortality assumptions to the PubG-2010 mortality tables with mortality improvements modeled using Scale MP-2021.
- Adjusted retirement rates for Regular members.
- Lowered disability rates for Regular members.
- Adjusted termination rates for all membership groups.

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of a demographic assumption study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.5% per year.
- Decreased the discount rate from 7.5% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%

The 2014 valuation implemented the following retirements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member account from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

City of Urbandale, Iowa
Schedule of the City's Proportionate Share of the Net Pension Liability
Municipal Fire and Police Retirement System of Iowa – MFPRSI
As of June 30, 2023
Required Supplementary Information

	2015	2016	2017	2018	2019	2020	2021	2022	2023
City's Proportion of the Net Pension Liability (Asset)	1.092650%	1.892653%	1.936615%	2.028049%	2.098126%	2.181612%	2.319207%	2.384430%	2.474447%
City's Proportion of the Net Pension Liability (Asset)	\$ 6,558,490	\$ 8,891,955	\$ 12,108,897	\$ 11,894,002	\$ 12,492,321	\$ 14,309,773	\$ 18,498,002	\$ 5,352,597	\$ 13,895,764
City's Covered Payroll	\$ 4,620,089	\$ 4,955,565	\$ 5,240,225	\$ 5,663,067	\$ 5,934,150	\$ 6,604,031	\$ 7,325,841	\$ 7,613,916	\$ 8,297,793
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	142.0%	179.4%	231.1%	210.0%	210.5%	216.7%	252.5%	70.3%	167.5%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability.	86.27%	83.04%	78.20%	80.60%	81.07%	79.94%	76.47%	93.62%	84.62%

* In accordance with GASB Statement no.68, the amounts presented for each fiscal year were determined as of June 30 of the preceding year.

Note: GASB Statement no. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

City of Urbandale, Iowa
Schedule of City Contributions
Municipal Fire and Police Retirement System of Iowa – MFPRSI
Last Ten Fiscal Years
Required Supplementary Information

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Statutorily Required Contribution	1,391,627	1,506,988	1,455,011	1,467,867	1,523,891	1,718,369	1,788,237	1,960,283	2,187,953	2,250,133
Contributions in Relation to the Statutorily Required Contribution	1,391,627	1,506,988	1,455,011	1,467,867	1,523,891	1,718,369	1,788,237	1,960,283	2,187,953	2,250,133
Contribution Deficiency (Excess)	-	-	-	-	-	-	-	-	-	-
City's Covered Payroll	4,620,089	4,955,565	5,240,225	5,663,067	5,934,150	6,604,031	7,325,841	7,613,916	8,297,793	9,414,780
Contributions as a Percentage of Covered Payroll	30.12%	30.41%	27.77%	25.92%	25.68%	26.02%	24.41%	25.75%	26.37%	23.90%

Notes to Required Supplementary Information - Pension Liability:

Changes of benefit terms: There were no significant changes of benefit terms.

Changes of assumptions:

The 2018 valuation changed postretirement mortality rates were based on the RP-2014 Blue Collar Healthy Annuitant Table with males set-forward zero years, females set forward two years and disabled individuals set-forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

The 2017 valuation added five years projection of future mortality improvement with Scale BB.

The 2016 valuation changed postretirement mortality rates to the RP-2000 Blue Collar Combined Healthy Mortality Table with males set-back two years, females set-forward one year and disabled individuals set-forward one year (male only rates), with no projection of future mortality improvement.

The 2015 valuation phased in the 1994 Group Annuity Mortality Table for postretirement mortality. This resulted in a weighting of 1/12 of the 1971 Group Annuity Mortality Table and 11/12 of the 1994 Group Annuity Mortality Table.

The 2014 valuation phased in the 1994 Group Annuity Mortality Table for postretirement mortality. This resulted in a weighting of 2/12 of the 1971 Group Annuity Mortality Table and 10/12 of the 1994 Group Annuity Mortality Table

Other Supplementary Information
June 30, 2023

City of Urbandale

Nonmajor Governmental Funds - Special Revenue Funds

Hotel/Motel Fund - to account for revenues and expenditures of hotel/motel tax restricted by local ordinance for the promotion of convention and tourism.

Employee Benefits – to account for the revenues generated by the Employee Benefit property tax levy, which can be used to pay employee benefits.

Police and Fire Retirement – to account for the revenues generated by the Police & Fire Retirement property tax levy, which can be used to pay the City’s share of MFPRSI pension contributions.

LOSST – Dallas County Tax Relief – to account for 50% of the 1% local option sales tax collected in Dallas County. In compliance with voter approved restrictions, this portion will be used for property tax relief.

LOSST – Dallas County Capital Projects – to account for 50% of the 1% local option sales tax collected in Dallas County. In compliance with voter approved restrictions, this portion will be used for Capital Projects.

LOSST – Polk County Tax Relief – to account for 50% of the 1% local option sales tax collected in Polk County. In compliance with voter approved restrictions, this portion will be used for property tax relief.

LOSST – Polk County Capital Projects – to account for 50% of the 1% local option sales tax collected in Polk County. In compliance with voter approved restrictions, this portion will be used for Capital Projects.

Economic Development Revolving Loan Fund – to account for economic development loans and account for repayments of principal and interest from borrowers.

Metro Salt Storage – to account for funds received for the usage and rental of a jointly owned salt storage facility located in Grimes, Iowa, and related maintenance expenditures that result.

Miracle League Complex Donations – to account for donated monies held for the further development of the Miracle League field and playground area at Northpark.

Library Donations – to account for donated monies held for specific library projects.

Dunlap Arboretum – to account for funds received from Jackaline Baldwin Dunlap Foundation for the ongoing maintenance of the Jackaline Baldwin Dunlap Park and Arboretum.

Fire Donations – to account for donated monies held for specific fire projects or equipment purchases.

Fire Training Tower – to account for funds received for the usage and rental of the Fire Department’s jointly owned live-fire training facility at Station #42, and related maintenance expenditures that result.

Evidence and Forfeited Property – to account for forfeited funds and property received by the City from drug enforcement efforts, police action or investigation. The City must use these forfeited funds and property to enhance law enforcement.

Federal Forfeited Property – to account for funds and property received by the City from federal investigations.

Police Donations – to account for money received to be used on specific police projects.

Tobacco Inspection – to account for funds received from the State for tobacco enforcement activities and held for specific tobacco related projects and programs through the police department.

Making a Connection – to account for money received through a local grant and private donations to support a cultural diversity camp operated by the Recreation Department.

Senior Center Activities – to account for monies received from donations and proceeds from special ear-marked activities, intended for the specified projects of the Urbandale Senior Recreation Center.

City of Urbandale, Iowa
Schedule 1 – Combining Balance Sheet Information
Nonmajor Governmental Funds
June 30, 2023

	Hotel Motel	Employee Benefits	Police and Fire Retirement	LOSST-Dallas Co-Tax Relief	LOSST-Dallas Co-Capital Projects	LOSST-Polk Co-Tax Relief	LOSST-Polk Co-Capital Projects	Economic Development Revolving Loan	Metro Salt Storage	Miracle League Complex Donations
Assets										
Cash and pooled cash investments	\$ 329,932	24,949	-	843,968	3,296,150	529,684	757,291	408,222	126,106	18,551
Taxes receivable										
Current	609,018	1,154	4,269	89,759	89,759	283,853	283,853	-	-	-
Succeeding year	-	371,826	1,375,756	-	-	-	-	-	-	-
Loans receivable	-	-	-	-	-	-	-	19,500	-	-
Accounts receivable	-	-	-	-	-	-	-	-	-	-
Accrued interest	-	-	-	-	-	-	-	489	-	-
Total assets	\$ <u>938,950</u>	<u>397,929</u>	<u>1,380,025</u>	<u>933,727</u>	<u>3,385,909</u>	<u>813,537</u>	<u>1,041,144</u>	<u>428,211</u>	<u>126,106</u>	<u>18,551</u>
Liabilities, Deferred Inflows of Resources, and Fund Balances										
Liabilities										
Accounts payable	\$ <u>348,010</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total liabilities	<u>348,010</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Deferred Inflows of Resources										
Unavailable revenue succeeding yr property tax	-	371,826	1,375,756	-	-	-	-	-	-	-
Total deferred inflows of resources	<u>-</u>	<u>371,826</u>	<u>1,375,756</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balances										
Restricted	590,940	26,103	4,269	933,727	3,385,909	813,537	1,041,144	19,500	126,106	18,551
Committed	-	-	-	-	-	-	-	408,711	-	-
Total fund balances	<u>590,940</u>	<u>26,103</u>	<u>4,269</u>	<u>933,727</u>	<u>3,385,909</u>	<u>813,537</u>	<u>1,041,144</u>	<u>428,211</u>	<u>126,106</u>	<u>18,551</u>
Total liabilities, deferred inflows of resources, and fund balances	\$ <u>938,950</u>	<u>397,929</u>	<u>1,380,025</u>	<u>933,727</u>	<u>3,385,909</u>	<u>813,537</u>	<u>1,041,144</u>	<u>428,211</u>	<u>126,106</u>	<u>18,551</u>

City of Urbandale, Iowa
Schedule 1 – Combining Balance Sheet Information
Nonmajor Governmental Funds
June 30, 2023

	Library Donations	Dunlap Arboretum	Fire Donation	Fire Training Tower	Evidence and Forfeited Property	Federal Forfeited Property	Police Donations	Tobacco Inspection	Making A Connection - MAC	Senior Center Activites	Total
Assets											
Cash and pooled cash investments	\$ 358,955	35,587	24,182	18,784	50,841	4,574	111,504	26,473	260,112	15,930	7,241,795
Taxes receivable											
Current	-	-	-	-	-	-	-	-	-	-	1,361,665
Succeeding year	-	-	-	-	-	-	-	-	-	-	1,747,582
Loans receivable	-	-	-	-	-	-	-	-	-	-	19,500
Accounts receivable	5,352	-	-	-	-	-	-	-	-	-	5,352
Accrued interest	-	-	-	-	-	-	-	-	-	-	489
Total assets	\$ <u>364,307</u>	<u>35,587</u>	<u>24,182</u>	<u>18,784</u>	<u>50,841</u>	<u>4,574</u>	<u>111,504</u>	<u>26,473</u>	<u>260,112</u>	<u>15,930</u>	<u>10,376,383</u>
Liabilities, Deferred Inflows of Resources, and Fund Balances											
Liabilities											
Accounts payable	\$ 12,311	1,750	-	1,753	-	-	1,342	-	5,340	20	370,526
Total liabilities	<u>12,311</u>	<u>1,750</u>	<u>-</u>	<u>1,753</u>	<u>-</u>	<u>-</u>	<u>1,342</u>	<u>-</u>	<u>5,340</u>	<u>20</u>	<u>370,526</u>
Deferred Inflows of Resources											
Unavailable revenue succeeding yr property tax	-	-	-	-	-	-	-	-	-	-	1,747,582
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,747,582</u>
Fund Balances											
Restricted	351,996	33,837	24,182	17,031	50,841	4,574	110,162	26,473	254,772	15,910	7,849,564
Committed	-	-	-	-	-	-	-	-	-	-	408,711
Total fund balances	<u>351,996</u>	<u>33,837</u>	<u>24,182</u>	<u>17,031</u>	<u>50,841</u>	<u>4,574</u>	<u>110,162</u>	<u>26,473</u>	<u>254,772</u>	<u>15,910</u>	<u>8,258,275</u>
Total liabilities, deferred inflows of resources, and fund balances	\$ <u>364,307</u>	<u>35,587</u>	<u>24,182</u>	<u>18,784</u>	<u>50,841</u>	<u>4,574</u>	<u>111,504</u>	<u>26,473</u>	<u>260,112</u>	<u>15,930</u>	<u>10,376,383</u>

City of Urbandale, Iowa
Schedule 2 – Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the fiscal year ending June 30, 2023

	<u>Hotel Motel</u>	<u>Employee Benefits</u>	<u>Police and Fire Retirement</u>	<u>LOSST-Dallas Co-Tax Relief</u>	<u>LOSST-Dallas Co-Capital Proj</u>	<u>LOSST-Polk Co-Tax Relief</u>	<u>LOSST-Polk Co-Capital Project</u>	<u>Economic Development Revolving Loan Fund</u>	<u>Metro Salt Storage Facility</u>	<u>Miracle League Complex Donations</u>
Revenues										
Taxes	\$ 2,267,973	351,043	1,298,857	1,329,929	1,329,929	3,892,376	3,892,376	-	-	-
Use of Money and Property	-	1,485	7,892	19,751	75,074	50,980	24,263	10,828	3,179	413
Intergovernmental	-	7,756	28,698	-	-	-	-	-	25,478	6,110
Charges for Services	-	-	-	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	-	-	-	-	1,525
Total revenues	2,267,973	360,284	1,335,447	1,349,680	1,405,003	3,943,356	3,916,639	10,828	28,657	8,048
Expenditures										
Current Operating Expenditures										
Public safety	\$ -	185,837	1,766,451	-	-	-	-	-	-	-
Public works	-	81,768	-	-	-	-	-	-	22,079	-
Culture and recreation	1,347,254	74,335	-	-	-	-	-	-	-	-
Community and Economic Dev	-	20,814	-	-	-	-	-	5,902	-	-
General Government	-	28,246	-	-	-	-	-	-	-	-
Total expenditures	1,347,254	391,000	1,766,451	-	-	-	-	5,902	22,079	-
Excess (Deficiency) of Revenues										
Over (Under) Expenditures	920,719	(30,716)	(431,004)	1,349,680	1,405,003	3,943,356	3,916,639	4,926	6,578	8,048
Transfers In	-	31,323	383,408	-	-	-	-	-	-	-
Transfers Out	(813,862)	-	-	(914,731)	(380,000)	(3,400,000)	(3,130,000)	-	-	-
Total transfers	(813,862)	31,323	383,408	(914,731)	(380,000)	(3,400,000)	(3,130,000)	-	-	-
Net Changes in Fund Balances	106,857	607	(47,596)	434,949	1,025,003	543,356	786,639	4,926	6,578	8,048
Fund Balances - Beginning	484,083	25,496	51,865	498,778	2,360,906	270,181	254,505	423,285	119,528	10,503
Fund Balances - Ending	\$ 590,940	26,103	4,269	933,727	3,385,909	813,537	1,041,144	428,211	126,106	18,551

City of Urbandale, Iowa
Schedule 2 – Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the fiscal year ending June 30, 2023

	Library Donations	Dunlap Arboretum	Fire Donation	Fire Training Tower	Evidence & Forfeited Property	Federal Forfeited Property	Police Donations	Tobacco Inspection	Making A Connection - MAC	Senior Center Activites	Total
Revenues											
Taxes	\$ -	-	-	-	-	-	-	-	-	-	14,362,483
Use of Money and Property	9,018	307	591	165	697	100	2,066	608	6,074	402	213,893
Intergovernmental	67,690	-	-	-	-	1,950	-	4,200	-	-	141,882
Charges for Services	-	-	-	8,650	-	-	-	-	-	1,019	9,669
Miscellaneous	40,496	36,520	7,324	-	19,662	-	59,623	-	50,000	-	215,150
Total revenues	117,204	36,827	7,915	8,815	20,359	2,050	61,689	4,808	56,074	1,421	14,943,077
Expenditures											
Current Operating Expenditures											
Public safety	\$ -	-	7,913	5,619	-	-	21,527	100	-	-	1,987,447
Public works	-	-	-	-	-	-	-	-	-	-	103,847
Culture and recreation	100,069	17,157	-	-	-	-	-	-	75,160	797	1,614,772
Community and Economic Dev	-	-	-	-	-	-	-	-	-	-	26,716
General Government	-	-	-	-	-	-	-	-	-	-	28,246
Total expenditures	100,069	17,157	7,913	5,619	-	-	21,527	100	75,160	797	3,761,028
Excess (Deficiency) of Revenues											
Over (Under) Expenditures	17,135	19,670	2	3,196	20,359	2,050	40,162	4,708	(19,086)	624	11,182,049
Transfers In	-	-	-	9,450	-	-	-	-	35,000	-	459,181
Transfers Out	-	-	-	-	-	-	-	-	-	-	(8,638,593)
Total transfers	-	-	-	9,450	-	-	-	-	35,000	-	(8,179,412)
Net Changes in Fund Balances	17,135	19,670	2	12,646	20,359	2,050	40,162	4,708	15,914	624	3,002,637
Fund Balances - Beginning	334,861	14,167	24,180	4,385	30,482	2,524	70,000	21,765	238,858	15,286	5,255,638
Fund Balances - Ending	\$ 351,996	33,837	24,182	17,031	50,841	4,574	110,162	26,473	254,772	15,910	8,258,275

City of Urbandale, Iowa
Schedule 3 – Combining Statement of Net Position – Proprietary Funds – Internal Service Funds
June 30, 2023

	Risk Management	General Liability	Equipment Replacement	Technology	Building Maintenance	Fleet Management	Total Governmental activities - Internal Service Funds
Assets							
Current Assets							
Cash and pooled cash investments	\$ 7,679,411	796,081	5,923,108	75,122	2,321,386	513,175	17,308,283
Accounts receivable	49,435	26,680	-	2,158	-	-	78,273
Inventory	-	-	-	-	-	140,312	140,312
Total current assets	<u>7,728,846</u>	<u>822,761</u>	<u>5,923,108</u>	<u>77,280</u>	<u>2,321,386</u>	<u>653,487</u>	<u>17,526,868</u>
Non-current Assets							
Capital assets, net	-	-	4,148,605	-	1,657,518	-	5,806,123
Total assets	<u>7,728,846</u>	<u>822,761</u>	<u>10,071,713</u>	<u>77,280</u>	<u>3,978,904</u>	<u>653,487</u>	<u>23,332,991</u>
Deferred Outflows of Resources							
Pension related deferred outflows	-	-	-	-	32,210	40,994	73,204
OPEB related deferred outflow	-	-	-	-	5,260	7,271	12,531
Total assets and deferred outflows of resources	<u>\$ 7,728,846</u>	<u>822,761</u>	<u>10,071,713</u>	<u>77,280</u>	<u>4,016,374</u>	<u>701,752</u>	<u>23,418,726</u>
Liabilities							
Current Liabilities							
Accounts payable	\$ 491,429	36,969	-	-	37,230	21,955	587,583
Compensation and payroll taxes	-	-	-	-	6,236	9,289	15,525
Compensated absences payable - current	-	-	-	-	16,206	14,902	31,108
Employee benefits payable	-	-	-	-	640	953	1,593
Total current liabilities	<u>491,429</u>	<u>36,969</u>	<u>-</u>	<u>-</u>	<u>60,312</u>	<u>47,099</u>	<u>635,809</u>
Noncurrent Liabilities							
Compensated absences payable	-	-	-	-	18,186	9,783	27,969
Net pension liability	-	-	-	-	107,618	136,969	244,587
Total OPEB liability	-	-	-	-	35,945	56,220	92,165
Total noncurrent liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>161,749</u>	<u>202,972</u>	<u>364,721</u>
Total liabilities	<u>491,429</u>	<u>36,969</u>	<u>-</u>	<u>-</u>	<u>222,061</u>	<u>250,071</u>	<u>1,000,530</u>
Deferred Inflows of Resources							
Pension related deferred inflows	-	-	-	-	16,420	20,898	37,318
OPEB related deferred inflows	-	-	-	-	11,628	17,820	29,448
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>28,048</u>	<u>38,718</u>	<u>66,766</u>
Total liabilities and deferred inflows of resources	<u>491,429</u>	<u>36,969</u>	<u>-</u>	<u>-</u>	<u>250,109</u>	<u>288,789</u>	<u>1,067,296</u>
Net Position							
Invested in capital assets	-	-	4,148,605	-	1,657,518	-	5,806,123
Unrestricted	<u>7,237,417</u>	<u>785,792</u>	<u>5,923,108</u>	<u>77,280</u>	<u>2,108,747</u>	<u>412,963</u>	<u>16,545,307</u>
Total net position	<u>\$ 7,237,417</u>	<u>785,792</u>	<u>10,071,713</u>	<u>77,280</u>	<u>3,766,265</u>	<u>412,963</u>	<u>22,351,430</u>

City of Urbandale, Iowa

Schedule 4 – Combining Statement of Revenues, Expenses, and Changes in Net Position – Proprietary Funds – Internal Service Funds
For the fiscal year ending June 30, 2023

	Risk Management	General Liability	Equipment Replacement	Technology	Building Maintenance	Fleet Management	Total Governmental activities - Internal Service Funds
Operating Revenues							
Charges for services	\$ 5,125,000	722,000	1,539,051	-	1,201,131	1,403,480	9,990,662
Other	1,317,059	40,127	-	33,838	-	-	1,391,024
Total operating revenues	<u>6,442,059</u>	<u>762,127</u>	<u>1,539,051</u>	<u>33,838</u>	<u>1,201,131</u>	<u>1,403,480</u>	<u>11,381,686</u>
Operating Expenses							
Insurance premiums and claims	\$ 5,141,799	832,187	-	-	-	-	5,973,986
Building maintenance	-	-	-	-	450,427	-	450,427
Data processing	-	-	-	76,513	-	-	76,513
Fleet maintenance	-	-	-	-	-	382,003	382,003
Administration	7,241	24,842	28,842	-	350,133	529,796	940,854
Depreciation	-	-	951,443	-	164,991	-	1,116,434
Total operating expenses	<u>5,149,040</u>	<u>857,029</u>	<u>980,285</u>	<u>76,513</u>	<u>965,551</u>	<u>911,799</u>	<u>8,940,217</u>
Operating income (loss)	<u>1,293,019</u>	<u>(94,902)</u>	<u>558,766</u>	<u>(42,675)</u>	<u>235,580</u>	<u>491,681</u>	<u>2,441,469</u>
Nonoperating Revenues (Expenses)							
Interest income	\$ 217,377	21,384	154,792	2,544	67,591	9,451	473,139
Gain (loss) on disposals of equipment	-	-	139,028	-	-	-	139,028
Total nonoperating revenues (expenses)	<u>217,377</u>	<u>21,384</u>	<u>293,820</u>	<u>2,544</u>	<u>67,591</u>	<u>9,451</u>	<u>612,167</u>
Change in net position	1,510,396	(73,518)	852,586	(40,131)	303,171	501,132	3,053,636
Net Position at Beginning of Year	<u>5,727,021</u>	<u>859,310</u>	<u>9,219,127</u>	<u>117,411</u>	<u>3,463,094</u>	<u>(88,169)</u>	<u>19,297,794</u>
Net Position at End of Year	<u>\$ 7,237,417</u>	<u>785,792</u>	<u>10,071,713</u>	<u>77,280</u>	<u>3,766,265</u>	<u>412,963</u>	<u>22,351,430</u>

City of Urbandale, Iowa

Schedule 5 – Combining Statement of Cash Flows – Proprietary Funds – Internal Service Funds
For the fiscal year ending June 30, 2023

	Risk Management	General Liability	Equipment Replacement	Technology	Building Maintenance	Fleet Maintenance	Total Governmental activities - Internal Service Funds
Cash Flows from Operating Activities							
Receipts from customers and users	\$ 6,557,823	761,118	1,539,051	33,859	1,202,462	1,403,873	11,498,186
Payments to employees	-	-	-	-	(353,237)	(559,506)	(912,743)
Payments to suppliers	(5,271,681)	(839,518)	(28,842)	(76,513)	(509,687)	(469,466)	(7,195,707)
Net cash provided by (used in) operating activities	<u>1,286,142</u>	<u>(78,400)</u>	<u>1,510,209</u>	<u>(42,654)</u>	<u>339,538</u>	<u>374,901</u>	<u>3,389,736</u>
Cash Flows from Capital and Related Financing Activities							
Purchase of capital assets	-	-	(695,547)	-	(242,369)	-	(937,916)
Proceeds from disposal of capital assets	-	-	145,435	-	-	-	145,435
Net cash used in capital and related financing activities	<u>-</u>	<u>-</u>	<u>(550,112)</u>	<u>-</u>	<u>(242,369)</u>	<u>-</u>	<u>(792,481)</u>
Cash Flows from Investing Activities							
Interest on investments	217,377	21,384	154,792	2,544	67,591	9,451	473,139
Net increase (decrease) in cash and cash equivalents	1,503,519	(57,016)	1,114,889	(40,110)	164,760	384,352	3,070,394
Cash and Cash Equivalents at Beginning of Year	6,175,892	853,097	4,808,219	115,232	2,156,626	128,823	11,944,936
Cash and Cash Equivalents at End of Year	<u>\$ 7,679,411</u>	<u>796,081</u>	<u>5,923,108</u>	<u>75,122</u>	<u>2,321,386</u>	<u>513,175</u>	<u>17,308,283</u>
Reconciliation of Operating Income (Loss) to Net Cash provided by (used in) Operating Activities							
Operating income (loss)	\$ 1,293,019	(94,902)	558,766	(42,675)	235,580	491,681	2,441,469
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities							
Depreciation	-	-	951,443	-	164,991	-	1,116,434
Change in inventory	-	-	-	-	-	(92,178)	(92,178)
Change in deferred inflows related to pension	-	-	-	-	(95,700)	(157,854)	(253,554)
Change in deferred inflows related to OPEB	-	-	-	-	4,567	7,079	11,646
Change in deferred outflows related to pension	-	-	-	-	(8,966)	(3,936)	(12,902)
Change in deferred outflows related to OPEB	-	-	-	-	365	565	930
Change in due from customers and users	115,764	(1,009)	-	21	1,331	393	116,500
Change in OPEB liability	-	-	-	-	(2,077)	(3,221)	(5,298)
Change in net pension liability	-	-	-	-	107,464	136,723	244,187
Change in compensated absences	-	-	-	-	13,997	2,309	16,306
Change in compensation and benefits payable	-	-	-	-	(22,754)	(11,375)	(34,129)
Change in accounts payable and accrued liabilities	(122,641)	17,511	-	-	(59,260)	4,715	(159,675)
Net cash provided by (used in) operating activities	<u>\$ 1,286,142</u>	<u>(78,400)</u>	<u>1,510,209</u>	<u>(42,654)</u>	<u>339,538</u>	<u>374,901</u>	<u>3,389,736</u>

Statistical Section (Unaudited)
June 30, 2023

City of Urbandale

This part of the City of Urbandale’s annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, noted disclosures, and required supplementary information says about the government’s overall financial health.

Financial Trends

These schedules contain trend information to help the reader understand how the government’s financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the government’s most significant local revenue source, the property tax.

Debt Capacity

These schedules present information to help the reader assess the affordability of the government’s current levels of outstanding debt and the government’s ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the government’s financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the government’s financial report relates to the services the government provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

City of Urbandale, Iowa
Table I – Changes in Net Position
Last Ten Fiscal Years (accrual basis of accounting)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Expenses										
Governmental activities:										
Public Safety	\$ 10,148,920	10,213,439	13,060,310	13,711,161	14,400,945	15,851,573	18,326,328	19,762,939	17,966,299	20,106,804
Public Works	12,927,731	11,959,081	17,141,268	21,572,809	18,559,959	18,467,773	17,483,163	18,903,777	18,336,394	24,783,371
Health and social services	-	-	-	-	-	-	-	171,065	196,683	463,372
Culture and recreation	7,500,581	7,525,248	8,027,471	8,366,654	8,477,600	8,606,410	8,357,100	7,944,408	8,603,214	9,419,162
Community and economic development	2,741,489	2,829,958	2,223,681	2,227,462	2,432,459	2,443,513	2,348,495	2,497,644	3,062,407	3,551,026
General government	3,035,256	3,878,000	3,759,857	3,749,253	4,091,368	3,591,303	4,052,844	4,200,031	4,208,833	4,635,836
Interest on long-term debt	1,539,732	1,359,609	1,355,431	1,569,295	1,768,098	2,102,834	2,223,631	2,323,113	1,991,187	1,991,465
Total governmental activities expenses	\$ 37,893,709	37,765,335	45,568,018	51,196,634	49,730,429	51,063,406	52,791,561	55,802,977	54,365,017	64,951,036
Business-type activities:										
Storm Water Utility	312,724	387,436	445,086	436,735	477,178	495,595	524,236	721,699	685,832	860,516
Total primary government expenses	\$ 38,206,433	38,152,771	46,013,104	51,633,369	50,207,607	51,559,001	53,315,797	56,524,676	55,050,849	65,811,552
Program Revenues										
Governmental activities:										
Charges for services:										
Public safety	\$ 1,206,724	1,253,859	1,143,001	1,197,530	1,067,671	1,469,151	2,186,093	2,124,600	3,164,379	2,792,888
Public works	2,843,648	2,831,893	3,098,436	3,472,677	3,410,773	3,756,678	3,194,941	3,437,646	3,861,791	4,656,507
Culture and recreation	624,342	640,601	665,413	769,155	797,805	821,025	563,219	277,809	523,556	579,936
Community and economic development	892,908	967,109	773,572	702,716	949,584	900,170	807,153	1,218,648	1,685,684	1,053,605
General government	-	-	-	-	-	-	-	21,153	-	-
Operating grants and contributions	4,552,475	4,652,132	5,332,419	5,835,645	5,784,009	6,029,810	7,143,479	8,126,767	6,489,006	13,353,542
Capital grants and contributions	4,125,329	6,025,728	6,370,070	13,288,301	4,092,824	6,046,425	4,856,623	7,868,091	6,124,354	16,823,576
Total governmental activities program revenues	14,245,426	16,371,322	17,382,911	25,266,024	16,102,666	19,023,259	18,751,508	23,074,714	21,848,770	39,260,054
Business-type activities:										
Storm Water Utility:										
Charges for services	707,086	716,496	1,472,836	2,236,760	2,232,502	2,294,039	2,333,542	2,366,522	2,387,925	2,437,972
Total business-type activities revenues	707,086	716,496	1,472,836	2,236,760	2,232,502	2,294,039	2,333,542	2,366,522	2,387,925	2,437,972
Total primary government revenues	14,952,512	17,087,818	18,855,747	27,502,784	18,335,168	21,317,298	21,085,050	25,441,236	24,236,695	41,698,026
Net primary government (expense)/revenue	\$ (23,253,921)	(21,064,953)	(27,157,357)	(24,130,585)	(31,872,439)	(30,241,703)	(32,230,747)	(31,083,440)	(30,814,154)	(24,113,526)
General Revenues and Other Changes in Net Position										
Governmental activities:										
Taxes:										
Property taxes	\$ 22,263,631	23,005,604	24,308,599	25,952,518	27,301,017	28,921,125	30,875,174	32,407,700	32,965,092	34,265,719
Tax increment financing district tax	6,563,268	6,473,494	6,414,658	7,083,382	7,215,191	8,364,435	9,144,227	9,757,085	9,306,220	9,973,065
Local option sales and service tax	-	-	-	-	-	1,238,762	4,488,166	7,817,500	9,419,254	10,444,610
Hotel Motel tax	1,606,923	1,806,508	1,822,440	1,905,262	1,922,107	1,535,431	1,653,572	1,209,235	2,054,471	2,267,973
Franchise fees	298,039	287,041	282,851	273,809	264,239	265,366	262,266	256,022	241,171	219,485
Utility excise tax	590,809	632,362	627,323	642,269	730,395	863,682	1,155,404	1,191,293	1,493,791	1,381,096
State property tax replacement funds	-	425,787	984,612	976,769	967,568	968,191	1,010,641	994,074	986,184	787,127
Investment earnings	132,816	130,470	140,541	197,957	630,530	1,391,425	1,162,518	463,508	560,239	3,554,709
Miscellaneous	163,893	111,006	158,875	147,592	128,652	106,892	175,755	1,435,635	1,713,861	1,505,920
Total governmental activities	\$ 31,619,379	32,872,272	34,739,899	37,179,558	39,159,699	43,655,309	49,927,723	55,532,052	58,740,283	64,399,704
Business-type activities:										
Storm Water Utility:										
Investment earnings	1,657	1,026	1,660	5,284	23,714	74,365	78,093	33,357	30,420	141,870
Total business-type activities	1,657	1,026	1,660	5,284	23,714	74,365	78,093	33,357	30,420	141,870
Total primary government activities	31,621,036	32,873,298	34,741,559	37,184,842	39,183,413	43,729,674	50,005,816	55,565,409	58,770,703	64,541,574
Change in Net Position	\$ 8,367,115	11,808,345	7,584,202	13,054,257	7,310,974	13,487,971	17,775,069	24,481,969	27,956,549	40,428,048

City of Urbandale, Iowa
Table II – Governmental Activities Tax Revenues By Source
Last Ten Fiscal Years
(accrual basis of accounting)

Fiscal Year	Property Tax	TIF Tax	Hotel Motel Tax	Franchise Tax	Utility Excise Tax	Local Option Sales Tax	Total
2014	\$ 22,263,631	\$ 6,563,268	\$ 1,606,923	\$ 298,039	\$ 590,809	\$ -	\$ 31,322,670
2015	23,005,604	6,473,494	1,806,508	287,041	632,362	-	32,205,009
2016	24,308,599	6,414,658	1,822,440	282,851	627,323	-	33,455,871
2017	25,952,518	7,083,382	1,905,262	273,809	642,269	-	35,857,240
2018	27,301,017	7,215,191	1,922,107	264,239	730,395	-	37,432,949
2019	28,921,125	8,364,435	1,535,431	265,366	863,682	1,238,762	41,188,801
2020	30,875,174	9,144,227	1,653,572	262,266	1,155,404	4,488,166	47,578,809
2021	32,407,700	9,757,085	1,209,235	256,022	1,191,293	7,817,500	52,638,835
2022	32,965,092	9,306,220	2,054,471	241,171	1,493,791	9,419,254	55,479,999
2023	34,265,719	9,973,065	2,267,973	219,485	1,381,096	10,444,610	58,551,948

City of Urbandale, Iowa
Table III – Net Position by Component
Last Ten Fiscal Years
(accrual basis of accounting)

	<u>2014</u>	<u>2015</u>	<u>2016</u> (as restated)	<u>2017</u> (as restated)	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Governmental activities:										
Net investment in capital assets	\$ 120,983,068	133,910,904	140,066,000	155,160,879	159,170,156	171,826,998	177,846,734	190,603,950	205,368,309	215,296,932
Restricted	18,312,214	17,671,962	29,014,284	30,924,056	34,723,554	24,434,686	33,459,884	39,874,267	43,538,483	64,080,766
Unrestricted	19,459,695	5,719,010	(7,071,446)	(12,352,149)	(14,078,571)	(4,039,783)	(1,715,247)	3,241,943	12,587,404	22,000,220
Total governmental activities net position	\$ <u>158,754,977</u>	<u>157,301,876</u>	<u>162,008,838</u>	<u>173,732,786</u>	<u>179,815,139</u>	<u>192,221,901</u>	<u>209,591,371</u>	<u>233,720,160</u>	<u>261,494,196</u>	<u>301,377,918</u>
Business-type activities:										
Unrestricted	<u>710,271</u>	<u>456,238</u>	<u>888,148</u>	<u>2,177,420</u>	<u>3,261,458</u>	<u>4,342,667</u>	<u>4,748,266</u>	<u>5,101,446</u>	<u>5,283,959</u>	<u>5,828,285</u>
Primary government:										
Net investment in capital assets	\$ 120,983,068	133,910,904	140,066,000	155,160,879	159,170,156	171,826,998	177,846,734	190,603,950	205,368,309	215,296,932
Restricted	18,312,214	17,671,962	29,014,284	30,924,056	34,723,554	24,434,686	33,459,884	39,874,267	43,538,483	64,080,766
Unrestricted	20,169,966	6,175,248	(6,183,298)	(10,174,729)	(10,817,113)	302,884	3,033,019	8,343,389	17,871,363	27,828,505
Total governmental activities net position	\$ <u>159,465,248</u>	<u>157,758,114</u>	<u>162,896,986</u>	<u>175,910,206</u>	<u>183,076,597</u>	<u>196,564,568</u>	<u>214,339,637</u>	<u>238,821,606</u>	<u>266,778,155</u>	<u>307,206,203</u>

City of Urbandale, Iowa
Table IV – Fund Balance of Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
General Fund										
Nonspendable	\$ 10,773	\$ 15,526	\$ 15,752	\$ 14,050	\$ 12,814	\$ 8,453	\$ 15,027	\$ 12,601	\$ 12,400	\$ 51,630
Unassigned	<u>9,504,302</u>	<u>9,660,480</u>	<u>10,272,752</u>	<u>10,476,684</u>	<u>10,126,059</u>	<u>10,357,893</u>	<u>12,300,957</u>	<u>15,553,580</u>	<u>18,492,577</u>	<u>21,113,530</u>
Total general fund	<u>\$ 9,515,075</u>	<u>\$ 9,676,006</u>	<u>\$ 10,288,504</u>	<u>\$ 10,490,734</u>	<u>\$ 10,138,873</u>	<u>\$ 10,366,346</u>	<u>\$ 12,315,984</u>	<u>\$ 15,566,181</u>	<u>\$ 18,504,977</u>	<u>\$ 21,165,160</u>
All other governmental funds										
Nonspendable	\$ 268,966	\$ 210,648	\$ 223,584	\$ 223,050	\$ 325,077	\$ 269,450	\$ 179,189	\$ 204,179	\$ 259,820	\$ 136,779
Restricted	18,043,248	17,461,314	28,790,700	35,836,192	46,764,881	52,223,608	53,569,539	53,640,950	54,330,267	65,103,884
Committed	-	254,040	409,285	409,924	412,350	419,375	408,494	415,683	414,285	408,711
Assigned	<u>664,060</u>	<u>45,014</u>	<u>12,451</u>	<u>8,503</u>	<u>129,375</u>	<u>563,134</u>	<u>1,203,419</u>	<u>1,376,681</u>	<u>1,425,944</u>	<u>1,990,661</u>
Total all other governmental funds	<u>\$ 18,976,274</u>	<u>\$ 17,971,016</u>	<u>\$ 29,436,020</u>	<u>\$ 36,477,669</u>	<u>\$ 47,631,683</u>	<u>\$ 53,475,567</u>	<u>\$ 55,360,641</u>	<u>\$ 55,637,493</u>	<u>\$ 56,430,316</u>	<u>\$ 67,640,035</u>

Note: In 2011, the City implemented new accounting presentations under GASB Statement No. 54, balance.
Fund Balance Reporting and Governmental Fund Type Definitions, which requires new presentation of fund balances.

City of Urbandale, Iowa
Table V – Changes in Fund Balance of Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Revenues:										
Taxes	\$ 31,315,290	\$ 32,569,230	\$ 33,479,126	\$ 35,817,096	\$ 37,433,602	\$ 41,314,958	\$ 47,532,267	\$ 53,120,888	\$ 55,433,495	\$ 58,523,349
Special assessments	264,089	311,596	879,283	508,857	1,960,823	627,167	570,458	772,669	384,577	851,321
Licenses and permits	1,081,782	987,725	982,423	905,226	1,260,628	1,161,861	1,038,998	1,508,071	2,074,115	1,378,162
Use of money and property	102,954	100,091	113,206	173,207	561,365	1,194,349	936,220	483,929	667,163	3,316,045
Intergovernmental	4,992,899	6,061,930	7,829,819	9,415,612	6,934,921	8,336,932	9,440,776	10,597,287	9,231,406	17,013,099
Charges for services	4,077,685	4,071,893	4,235,819	4,892,130	4,403,990	4,742,018	4,814,865	4,196,346	5,182,318	5,246,270
Miscellaneous	1,461,132	1,367,612	1,736,985	2,427,024	873,052	1,799,661	1,276,830	711,414	974,761	3,455,404
Total revenues	43,295,831	45,470,077	49,256,661	54,139,152	53,428,381	59,176,946	65,610,414	71,390,604	73,947,835	89,783,650
Expenditures:										
Public safety	10,037,003	10,713,963	11,009,936	12,361,920	12,982,185	14,256,818	16,432,430	17,825,140	19,085,827	19,992,675
Public works	6,594,104	6,546,508	6,848,767	7,803,301	7,753,279	8,114,703	7,938,848	9,226,611	9,345,540	10,213,868
Health and social services	-	-	-	-	-	-	-	171,065	196,683	527,152
Culture and recreation	6,566,551	6,775,727	7,137,266	7,681,048	7,884,163	8,070,717	8,434,029	7,752,849	8,083,187	8,508,001
Community and economic development	2,735,148	2,840,531	2,185,244	2,117,875	2,334,931	2,334,342	2,323,294	2,455,774	3,248,408	3,628,739
General government	2,715,863	2,684,144	2,867,948	3,233,944	3,837,163	3,221,711	3,713,025	3,766,698	4,112,083	4,471,115
Capital outlay	11,406,564	17,534,609	23,901,998	18,464,048	13,487,816	20,380,137	27,865,446	19,646,598	19,547,364	30,975,054
Debt service										
Principal	8,775,000	8,355,000	7,765,000	9,440,000	12,570,000	22,035,000	11,110,000	15,670,000	17,395,000	9,880,000
Interest	1,489,504	1,366,428	1,321,243	1,581,680	1,819,906	2,223,421	2,553,671	2,671,238	2,469,413	2,370,419
Total expenditures	50,319,737	56,816,910	63,037,402	62,683,816	62,669,443	80,636,849	80,370,743	79,185,973	83,483,505	90,567,023
Excess of revenues over (under) expenditures	(7,023,906)	(11,346,833)	(13,780,741)	(8,544,664)	(9,241,062)	(21,459,903)	(14,760,329)	(7,795,369)	(9,535,670)	(783,373)
Other financing sources (uses):										
General obligation bond and loan proceeds	8,960,000	9,875,000	25,660,000	14,334,408	18,610,342	25,210,000	16,220,000	9,100,000	11,250,000	12,465,000
Refunding bond issuance	2,670,000	3,950,000	4,230,000	3,230,592	-	-	-	-	-	-
Current refunding of general obligation debt	(2,670,000)	(4,045,000)	(5,350,000)	(3,275,000)	-	-	-	-	-	-
Premium/discounts on bonds	283,071	247,506	720,743	1,023,543	737,873	1,529,660	893,362	897,418	467,289	728,199
IT subscriptions	-	-	-	-	-	-	-	-	-	285,076
Transfers in	5,541,657	5,812,715	6,908,448	7,250,954	10,506,543	21,294,201	10,635,821	17,121,215	20,223,102	17,932,184
Transfers out	(5,166,657)	(5,337,715)	(6,310,948)	(6,775,954)	(9,811,543)	(20,502,601)	(9,154,022)	(15,796,215)	(18,673,102)	(16,757,184)
Total other financing sources (uses)	9,618,071	10,502,506	25,858,243	15,788,543	20,043,215	27,531,260	18,595,161	11,322,418	13,267,289	14,653,275
Net change in fund balances	\$ 2,594,165	\$ (844,327)	\$ 12,077,502	\$ 7,243,879	\$ 10,802,153	\$ 6,071,357	\$ 3,834,832	\$ 3,527,049	\$ 3,731,619	\$ 13,869,902
Debt service as a percentage of expenditures, net of capital outlay	26.38%	24.75%	23.22%	24.92%	29.26%	38.82%	26.15%	33.40%	32.21%	21.87%

City of Urbandale, Iowa
Table VI –Governmental Fund Tax Revenue By Source
Last Ten Fiscal Years
(modified basis of accounting)

Fiscal Year	Property Tax	TIF Tax	Hotel Motel Tax	Franchise Tax	Utility Excise Tax	Local Option Sales Tax	Total
2014	\$ 22,263,631	\$ 6,563,268	\$ 1,599,543	\$ 298,039	\$ 590,809	\$ -	\$ 31,315,290
2015	23,005,604	6,473,494	1,744,940	287,041	632,363	-	32,143,442
2016	24,308,600	6,414,658	1,845,694	282,851	627,323	-	33,479,126
2017	25,952,518	7,083,382	1,865,118	273,809	642,269	-	35,817,096
2018	27,301,017	7,215,191	1,922,761	264,239	730,394	-	37,433,602
2019	28,921,125	8,364,435	1,661,588	265,366	863,682	1,238,762	41,314,958
2020	30,875,174	9,144,227	1,607,029	262,266	1,155,404	4,488,166	47,532,266
2021	32,407,700	9,757,085	1,695,099	252,212	1,191,292	7,817,500	53,120,888
2022	32,922,811	9,306,220	2,054,471	236,948	1,493,791	9,419,254	55,433,495
2023	34,306,540	9,973,065	2,267,973	214,912	1,316,249	10,444,610	58,523,349

City of Urbandale, Iowa

Table VII –Assessed Value and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years

Fiscal Year Ended June 30	Real Property					Utility Replacement	Less: Tax Exempt # Real Property	Total Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value ##	Assessed Value as a Percentage of Actual Value
	Residential Property	Commercial Property	Multi-Res. Property	Other Property**							
2014 *	\$ 2,888,578,496	\$ 761,368,774	\$ -	\$ 248,207,648	\$ 96,637,055	\$ 3,452,128	\$ 3,991,339,845	\$ 9.57	\$ 2,584,731,737	154.42%	
2015 *	2,947,579,697	763,805,620	-	245,586,861	78,794,633	3,407,680	4,032,359,131	9.72	2,612,571,434	154.34%	
2016 *	3,106,862,049	784,070,702	-	235,341,650	96,139,108	3,333,600	4,219,079,909	9.82	2,707,370,693	155.84%	
2017 *	3,283,297,060	742,192,808	89,483,404	256,554,934	108,220,162	3,220,885	4,476,527,483	9.92	2,863,043,717	156.36%	
2018*	3,405,750,992	751,991,496	83,077,207	259,056,593	129,016,679	3,118,768	4,625,774,199	10.02	2,984,701,061	154.98%	
2019*	3,697,771,503	798,143,033	90,294,788	301,228,292	150,144,185	3,005,796	5,034,576,005	10.02	3,198,267,095	157.42%	
2020*	3,782,494,279	783,418,809	86,100,417	341,966,179	196,254,900	2,929,864	5,187,304,720	10.52	3,334,490,631	155.57%	
2021*	4,099,964,779	855,776,021	111,655,309	350,771,193	227,242,350	2,811,336	5,642,598,316	10.16	3,534,664,135	159.64%	
2022*	4,161,550,167	889,154,669	110,169,174	348,730,008	306,360,710	2,702,485	5,813,262,243	10.11	3,677,588,787	158.07%	
2023*	4,463,127,197	981,239,429	142,002,646	362,426,606	293,539,169	2,568,724	6,239,766,323	10.01	3,851,737,160	162.00%	

Source: Polk and Dallas County - Auditor's Office.

Tax rate information can be found in Table XI.

* Total included Polk County and Dallas County.

**Total includes Ag Land & Buildings, Industrial, Utilities, and TIF property valuations

Tax exempt reflects military property

Total taxable value includes all categories of real property, TIF and Utility Replacement value at the applicable roll-back rate set by the State.

City of Urbandale, Iowa
Table VIII – Principal Property Taxpayers
June 30, 2023

Taxpayer	2023			2014		
	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Mid-American Energy	\$ 140,578,377	1	3.650%	\$ 61,369,285	1	2.374%
Aurora Business Park I LLC	48,114,000	2	1.249%	43,250,100	2	1.673%
Homemakers Plaza Inc	37,693,350	3	0.979%	25,954,915	4	1.004%
Marsh I LLC	25,020,000	4	0.650%	26,760,000	3	1.035%
BAP 2018 LLC	24,570,000	5	0.638%			
IRC III Inc	24,250,330	6	0.630%			
Lithia Real Estate Inc	21,961,890	7	0.570%			
Deere & Company	20,943,000	8	0.544%			
AM Anderson Properties LC	20,451,040	9	0.531%			
Westpointe Owner LLC	20,178,000	10	0.524%			
Deerfield Retirement Community				23,043,882	5	0.892%
Park Avenue Partners				18,318,000	6	0.709%
City I LLC				18,100,000	7	0.700%
Nottingham Square Apartments				17,579,100	8	0.680%
Berkley Holdings Corp				17,474,600	9	0.676%
Target				13,090,000	10	0.506%

Source: Bond Official Statements from debt issued in each respective year.
Property valuation data can be found in Table VII.

City of Urbandale, Iowa
Table IX – Property Tax Levies and Collection
Last Ten Fiscal Years

Fiscal Year Ended June 30	Total Tax Levy for Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Fiscal Year for Prior Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2014	\$ 23,063,528	\$ 22,794,449	* 98.83%	N/A **	\$ 22,794,449	98.83%
2015	23,710,456	23,729,138	* 100.08%	N/A **	23,729,138	100.08%
2016	24,951,755	24,887,676	* 99.74%	N/A **	24,887,676	99.74%
2017	26,597,054	26,556,460	* 99.85%	N/A **	26,556,460	99.85%
2018	28,049,246	28,087,312	* 100.14%	N/A **	28,087,312	100.14%
2019	29,862,090	29,434,125	98.57%	N/A **	29,434,125	98.57%
2020	32,433,323	31,690,103	97.71%	N/A **	31,690,103	97.71%
2021	33,189,015	33,710,941	101.57%	N/A **	33,710,941	101.57%
2022	34,487,790	34,453,152	99.90%	N/A **	34,453,152	99.90%
2023	35,707,139	35,535,335	99.52%	N/A **	35,535,335	99.52%

Notes:

Taxes are due July and are delinquent on October 1 for first half and April 1 for second half.

Penalty for delinquency: 1 percent per month. No discount allowed.

Uncollected taxes are handled as follows: delinquent real estate tax list is published in the newspaper prior to May 16.

Tax sale date is the first Monday in June.

Taxes are collected by Polk County and distributed to the City of Urbandale proportionate to its levy to all levies.

* Collected amount include all cash basis property taxes, including delinquent taxes related to prior years, which may result in over 100% collection of levied tax.

** Collections for delinquencies are not available from the County by the year levied. Delinquencies are recorded in the fiscal year collected.

Source: Tax Certifications, Polk and Dallas County Auditor's offices, and Statistical Section information from each respective year.

City of Urbandale, Iowa

Table X – Ratios of Outstanding Debt by Type and General Bonded Debt
Last Ten Fiscal Years

Fiscal Year	General Obligation Bonds	Premium/Discount on Bonds	GO General Fund Capital Notes	Total Primary Government Outstanding Debt	Total Outstanding Debt Per Capita	Percentage of Total Debt Outstanding to Median Family Income	Less: Amounts Available in Debt Service Fund	Net General Obligation Debt Outstanding	Percentage of Estimated Actual Taxable Value of Property	Net General Bonded Debt Per Capita
2014	\$ 41,840,000	\$ -	\$ 2,535,000	\$ 44,375,000	\$ 1,124.47	0.210%	\$ 713,381	\$ 43,661,619	1.69%	\$ 1,106.39
2015	44,960,000	-	840,000	45,800,000	1,160.58	0.204%	605,289	45,194,711	1.73%	1,145.24
2016	61,865,000	-	710,000	62,575,000	1,474.12	0.149%	757,548	61,817,452	2.28%	1,456.28
2017	67,425,000	994,625	-	68,419,625	1,611.81	0.136%	353,312	68,066,313	2.38%	1,603.48
2018	73,430,000	1,647,495	-	75,077,495	1,768.65	0.124%	570,697	74,506,798	2.50%	1,755.21
2019	76,605,000	3,028,617	-	79,633,617	1,875.98	0.117%	1,012,842	78,620,775	2.46%	1,852.12
2020	81,715,000	3,630,970	-	85,345,970	2,010.55	0.109%	259,996	85,085,974	2.55%	2,004.43
2021	75,145,000	4,148,153	-	79,293,153	1,739.65	0.118%	236,395	79,056,758	2.24%	1,734.46
2022	69,000,000	4,145,464	-	73,145,464	1,604.77	0.127%	329,205	72,816,259	1.98%	1,597.55
2023	71,585,000	4,356,958	-	75,941,958	1,666.12	0.123%	523,013	75,418,945	1.96%	1,654.65

Notes:

Details regarding the City's outstanding debt can be found in the notes to the financial statements.

Population and personal income data can be found in Table XIV.

Property valuation data can be found in Table VII.

City of Urbandale, Iowa
Table XI – Property Tax Rates
Direct and Overlapping Governments
Last Ten Fiscal Years

Tax rates per \$1,000 of assessed valuation

Fiscal Year	City of Urbandale Direct Rates				Overlapping Rates						Total Direct & Overlapping Rates
	Operating Millage	Debt Service Millage	Police & Fire Retirement Millage	Total City Millage	Urbandale School District	Counties and Assessors	Transit	Community College	Urbandale Sanitary Sewer	State of Iowa	
2014	7.120	2.150	0.300	9.570	17.675	10.257	0.532	0.691	0.069	0.003	38.797
2015	7.170	2.150	0.400	9.720	17.555	10.605	0.597	0.657	0.057	0.003	39.194
2016	7.170	2.150	0.500	9.820	17.754	10.842	0.662	0.676	0.055	0.003	39.812
2017	7.170	2.180	0.570	9.920	17.747	10.396	0.682	0.723	0.062	0.003	39.533
2018	7.240	2.200	0.580	10.020	17.751	10.395	0.682	0.675	0.069	0.003	39.594
2019	7.240	2.200	0.580	10.020	18.000	10.376	0.682	0.695	0.064	0.003	39.839
2020	8.100	2.000	0.420	10.520	17.984	10.375	0.707	0.652	0.159	0.003	40.401
2021	8.100	1.640	0.420	10.160	17.945	10.266	0.712	0.635	0.167	0.003	39.888
2022	8.100	1.540	0.470	10.110	17.989	9.938	0.682	0.678	0.163	0.003	39.562
2023	8.100	1.440	0.470	10.010	17.995	9.607	0.656	0.694	0.175	0.002	39.140

Notes:

State law limits maximum tax rate for the General Fund to \$8.10 per thousand dollars of assessed valuation (100% basis) effective July 1, 1976. Limitation does not include debt service and pension requirements.

Sources: Tax Certifications, Polk County Auditor's Office and Official Bond Statements from debt issued in each respective year.

City of Urbandale, Iowa
 Table XII – Direct and Overlapping Government Activities Debt
 As of June 30, 2023

<u>Governmental Unit</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable</u>	<u>Estimated Share of Overlapping Debt</u>
Debt repaid with property taxes: Polk	\$ 848,949,943	21.02%	<u>\$ 178,484,607</u>
Subtotal, overlapping debt			178,484,607
City of Urbandale direct debt, net of premium/discount			<u>75,941,958</u>
Total direct and overlapping debt			<u><u>\$ 254,426,565</u></u>

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Urbandale. This process recognizes that, when considering the government's ability to issue and repay long-term debt the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.

Source: Bond Official Statement April 2023

City of Urbandale, Iowa
Table XIII – Legal Debt Margin Information
Last Ten Fiscal Years

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Debt limit	\$ 199,566,992	\$ 201,617,957	\$ 210,953,995	\$ 223,826,374	\$ 231,288,710	\$ 251,728,800	\$ 259,365,236	\$ 282,129,916	\$ 290,663,112	\$ 311,988,316
Total net debt applicable to limit	44,375,000	45,800,000	62,575,000	67,425,000	73,430,000	76,605,000	81,715,000	75,145,000	69,000,000	71,585,000
Legal debt margin	155,191,992	155,817,957	148,378,995	156,401,374	157,858,710	175,123,800	177,650,236	206,984,916	221,663,112	240,403,316
Total net debt applicable to the limit as a percentage of debt limit	22.24%	22.72%	29.66%	30.12%	31.75%	30.43%	31.51%	26.63%	23.74%	22.94%

Legal Debt Margin Calculation for Fiscal Year 2023

Actual value of property, 2021	\$ 6,239,766,323
Add back: exempt real property	-
Total assessed value	<u>6,239,766,323</u>
Debt limit (5% of total assessed value)	311,988,316
Debt applicable to limit:	
General obligation bonds	<u>(71,585,000)</u>
Total net debt applicable to limit	<u>(71,585,000)</u>
Legal debt margin	<u>\$ 240,403,316</u>

Source: Notes to the Financial Statements and Bond Official Statements from each respective year.

City of Urbandale, Iowa
Table XIV – Demographic and Economic Statistics
Last Ten Fiscal Years

Calendar Year	Population	Median Family Income	Per Capita Income	Median Age	Unemployment Rate
2014	39,463	93,217	37,362	37.8	3.90%
2015	39,463	93,217	37,362	37.8	3.20%
2016	42,449	93,217	37,362	39.7	3.30%
2017	42,449	93,217	37,362	39.7	3.30%
2018	42,449	93,217	37,362	39.7	2.60%
2019	42,449	93,217	37,362	39.7	2.40%
2020	42,449	93,217	37,362	39.7	2.20%
2021	45,580 *	93,217	37,362	39.7	2.50%
2022	45,580 *	93,217	37,362	39.7	2.30%
2023	45,580 *	93,217	37,362	39.3	2.20%

* Population based on 2020 US Census Bureau preliminary reports. Other categories are not yet available.

Population and median age are from the 2020 full census, 2015 special census, the 2010 full census, and the special census in 2005. No data for personal income was reported in either special census. Information on median family income, per capita income are only gathered during full census counts. Unemployment rates are based on Des Moines Metro area rates; information obtained from Bond Official Statements from each respective year.

City of Urbandale, Iowa
Table XV – Principal Employers
Current Year and Nine Years Ago

	2023			2014		
	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
Employer:						
Marsh & McLennan Companies	1,400-1,600	1	5.072%	1,800	1	0.229%
Urbandale CSD	700-800	2	2.536%	450	6	0.057%
Quality Manufacturing Corp.	700-800	3	2.536%	400	8	0.051%
MidAmerican Energy	500-700	4	2.029%	350	10	0.045%
U.S Postal Service	500-700	5	2.029%	420	7	0.053%
John Deere Intelligent Solutions	500-600	6	1.860%	550	3	0.070%
Unity Point at Home (Iowa Home Health)	500-600	7	1.860%	400	9	0.051%
Worldwide Logistics	300-400	8	1.183%			
Homemakers Furniture	200-300	9	0.845%			
Rain and Hail	200-300	10	0.845%			
CitiGroup				600	2	0.076%
Wells Fargo Financial				530	4	0.067%
Continental Western Insurance				470	5	0.060%

Notes:

Current year data source: Bond official statement - April 2023

Current year total City employment source: 2023 Data Axle, Inc - ESRI Business Summary

Nine years ago information from June 30, 2014 City of Urbandale Comprehensive Annual Financial Report

Table XVI – Full-time Equivalent Employees as of June 30, 2023

<u>FUNCTION</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
<u>PUBLIC SAFETY</u>										
Police:										
Officers	49.00	48.00	49.00	50.00	51.00	50.00	52.00	48.00	52.00	56.00
Civilians	5.00	6.00	7.00	8.00	8.00	9.00	9.00	9.00	9.00	9.00
Fire:										
Firefighters & Officers	39.50	36.75	37.50	38.50	44.75	53.50	55.75	60.50	60.25	60.50
Civilians	1.00	1.00	1.00	1.00	1.00	1.00	2.00	2.00	2.00	1.00
Total	<u>94.50</u>	<u>91.75</u>	<u>94.50</u>	<u>97.50</u>	<u>104.75</u>	<u>113.50</u>	<u>118.75</u>	<u>119.50</u>	<u>123.25</u>	<u>126.50</u>
<u>PUBLIC WORKS</u>										
Roadway Maintenance	14.00	16.00	16.25	17.00	17.00	16.75	18.25	16.25	17.75	18.00
Traffic Safety	1.00	1.25	1.25	1.25	1.25	2.00	2.00	2.00	2.00	2.00
Engineering Services	6.00	6.75	5.50	6.75	7.50	7.50	6.00	8.25	8.50	8.50
Solid Waste	8.00	7.00	8.00	7.00	8.00	8.00	8.00	7.00	7.00	7.00
Sanitary Sewer	2.00	2.00	2.00	2.25	2.25	2.25	2.00	2.25	2.50	2.25
Storm Sewer	3.25	4.00	4.25	4.00	4.25	4.25	4.25	4.25	4.25	5.25
Public Works Admin	4.50	5.00	6.00	6.25	7.00	7.25	6.50	5.00	8.00	9.00
Total	<u>38.75</u>	<u>42.00</u>	<u>43.25</u>	<u>44.50</u>	<u>47.25</u>	<u>48.00</u>	<u>47.00</u>	<u>45.00</u>	<u>50.00</u>	<u>52.00</u>
<u>HEALTH & SOCIAL SERVICES</u>										
	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>
<u>CULTURE & RECREATION</u>										
Library	24.75	25.75	27.00	26.25	27.00	26.25	23.50	24.00	25.00	25.25
Parks	16.00	17.75	17.00	17.25	17.25	17.50	15.25	15.75	15.50	16.25
Grounds Maintenance	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Recreation	3.25	3.50	3.75	4.00	5.00	4.50	4.00	3.75	4.75	5.00
Senior Citizens	2.75	2.75	2.75	2.50	3.00	2.50	2.50	2.00	2.00	3.00
Swimming Pool	8.50	8.75	8.25	9.25	9.75	10.25	7.25	0.00	0.00	0.00
Total	<u>56.25</u>	<u>59.50</u>	<u>59.75</u>	<u>60.25</u>	<u>63.00</u>	<u>62.00</u>	<u>53.50</u>	<u>46.50</u>	<u>48.25</u>	<u>50.50</u>
<u>COMMUNITY & ECONOMIC DEVELOPMENT</u>										
Code Enforcement	6.00	6.00	6.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
Community Development	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	6.00
Economic Development	1.25	2.25	2.25	2.25	3.00	2.00	1.00	1.00	1.00	1.00
Total	<u>12.25</u>	<u>13.25</u>	<u>13.25</u>	<u>14.25</u>	<u>15.00</u>	<u>14.00</u>	<u>13.00</u>	<u>13.00</u>	<u>13.00</u>	<u>14.00</u>
<u>GENERAL GOVERNMENT</u>										
City Clerk	1.00	1.00	1.00	1.00	2.00	2.00	2.00	2.00	2.00	2.00
City Manager	3.00	3.00	3.00	3.00	2.00	2.00	3.00	3.00	3.00	3.00
Finance and Records	4.75	4.75	4.75	5.25	4.00	4.75	4.50	4.75	4.75	4.75
Legal/Human Resources	1.75	1.50	1.75	1.75	1.75	1.50	1.75	2.00	3.00	3.00
Technology	2.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	3.00	4.00
General Support	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Marketing	0.00	0.00	0.00	0.00	0.00	0.00	1.00	1.00	1.00	1.00
Total	<u>13.50</u>	<u>15.25</u>	<u>15.50</u>	<u>16.00</u>	<u>14.75</u>	<u>15.25</u>	<u>17.25</u>	<u>17.75</u>	<u>17.75</u>	<u>18.75</u>
<u>INTERNAL SERVICE - BUILDING MAINTENANCE</u>										
	<u>0.00</u>	<u>1.00</u>	<u>2.00</u>	<u>2.00</u>	<u>2.00</u>	<u>2.00</u>	<u>2.00</u>	<u>2.00</u>	<u>3.00</u>	<u>3.00</u>
<u>INTERNAL SERVICE - FLEET MANAGEMENT</u>										
	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>4.00</u>	<u>4.00</u>	<u>5.00</u>
Grand total	<u>215.25</u>	<u>221.75</u>	<u>228.25</u>	<u>234.50</u>	<u>246.75</u>	<u>254.75</u>	<u>251.50</u>	<u>247.75</u>	<u>259.25</u>	<u>269.75</u>

Source: City Clerk's office; payroll records for each respective year.

City of Urbandale, Iowa
Table XVII – Operating Indicators by Function
Last Ten Fiscal Years

Function	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Public Safety										
Police										
Total calls for service	17,047	19,001	19,768	20,051	21,138	17,201	15,267	18,980	17,859	25,915
Total arrests	821	793	941	876	1,150	1,166	821	724	874	1,005
Fire and EMS										
Total calls for service - all types	2,875	2,959	3,212	3,420	4,365	4,537	4,517	4,912	5,536	5,602
Calls for service - EMS only	2,055	2,187	2,346	2,389	2,672	2,762	2,853	3,164	3,531	3,386
Inspections	347	436	489	408	670	405	424	331	519	628
Animal Control										
Pet Licenses issued	3,173	3,017	4,266	3,629	3,347	3,288	3,604	2,969	2,536*	2,495
Public Works										
Roadway Maintenance										
Total lane miles maintained	452	460	480	489	495	505	509	513	525	530
Asphalt streets repaired (tons)	1,529	314	465	124	274	450	758	128	454	37
Solid Waste Collection										
Number of households	13,627	13,740	13,903	14,070	14,220	14,435	14,555	14,772	15,048	15,320
Tons of refuse collected	10,943	11,365	11,738	11,880	11,971	12,760	12,441	14,149	13,329	13,058
Tons of recycling collected	2,451	2,505	2,989	2,962	2,620	2,731	2,895	3,069	3,115	3,190
Tons of yard waste collected	2,466	2,580	2,491	2,678	2,416	2,677	2,512	3,062	2,371	2,482
Sanitary Sewer and Wastewater										
Linear feet of lines cleaned	229,591	290,723	257,861	212,835	272,332	273,339	243,008	301,558	282,894	397,422
Storm Water Utility										
Average monthly calculated ERUs	30,732	31,157	31,381	31,790	32,084	32,372	33,142	34,363	34,062	34,868
Culture & Recreation										
Library										
Registered borrowers	55,465	48,125	52,136	49,122	52,145	53,396	54,009	53,980	53,626	44,414
Circulation	670,735	589,591	557,953	588,246	582,882	602,525	450,009	279,147	446,420	465,973
Recreation										
Programs offered	463	472	469	474	448	483	426	453	541	539
Senior Center										
Total participants in all programs	29,944	31,085	34,060	35,937	36,182	41,709	34,833	10,650	26,695	36,190
Swimming Pool										
Pool Users	41,772	56,464	50,764	51,901	57,832	59,734	57,424	**	**	**
Community and Economic Development										
Code Enforcement										
Inspections	10,867	9,653	8,499	9,805	10,709	9,680	8,067	10,541	14,662	14,307
Community Development										
Building Permits	973	886	873	885	936	1,123	1,172	1,454	1,510	1,196
General Government										
Finance and Records										
Purchase orders processed	201	208	201	247	205	212	215	226	163	168
Technology										
Intelligent workstations	234	260	269	269	278	273	275	263	270	288
General Support										
Safety incidents	28	26	28	24	20	20	12	36	15	22

Source: Performance measurement sections of adopted budget documents for each respective fiscal year

* Pet licensing was contracted externally in December, 2021. Licenses issued between July and November of 2021 were not counted.

** Pool permanently closed March, 2020

City of Urbandale, Iowa
Table XVIII – Capital Asset Statistics by Function
Last Ten Fiscal Years

Function	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<u>Public Safety</u>										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol units/marked & unmarked	31	32	32	31	31	32	32	34	35	35
Fire										
Stations	2	2	2	2	2	2	3	3	3	3
<u>Public Works</u>										
Roadway Maintenance										
Streets (miles)	191	194	195	198	201	205	207	209	214	216
Streetlights	4,727	4,859	5,099	5,296	5,352	5,451	5,564	5,566	5,566	5,979
Traffic signals	50	53	53	54	54	56	56	59	59	60
Solid Waste Collection										
Collection trucks	8	8	8	8	8	8	8	8	8	8
Sanitary Sewer and Wastewater										
Sanitary Sewers (miles)	208	208	211	216	217	219	222	226	257	257
<u>Culture & Recreation</u>										
Libraries	1	1	1	1	1	1	1	1	1	1
Acres of park ground	930	930	941	993	993	993	993	1,000	1,000	1,038
Parks	48	48	49	54	54	54	54	54	57	57
Playgrounds	32	32	32	32	35	36	37	37	37	41
Off-street bike/walking trails (miles)	40	40	44	45	46	50	52	54	54	57
Swimming Pools	1	1	1	1	1	1	1	-	-	-
Wading Pools	2	2	2	2	2	2	2	-	-	-
Tennis Courts	12	12	12	12	12	12	12	12	12	12
<u>Community and Economic Development</u>										
Code Enforcement										
Vehicles	5	6	6	6	6	6	6	6	6	6

Source: Departmental records, bond official statements, and capital asset detail ledger



Information to Comply with *Government Auditing Standards*
and Uniform Guidance

June 30, 2023

City of Urbandale, Iowa



**Independent Auditor’s Report on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements Performed in
Accordance with *Government Auditing Standards***

To the Honorable Mayor and
Members of the City Council
City of Urbandale, Iowa

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Urbandale, Iowa, (City) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City’s basic financial statements, and have issued our report thereon dated November 30, 2023.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City’s internal control. Accordingly, we do not express an opinion on the effectiveness of the City’s internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2023, are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City and are reported in Part IV of the accompanying schedule of findings and questioned costs. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

The image shows a handwritten signature in black ink that reads "Eric Sully LLP". The signature is written in a cursive, professional style.

Dubuque, Iowa
November 30, 2023



Independent Auditor’s Report on Compliance for the Major Federal Program and Report on Internal Control over Compliance Required by the Uniform Guidance

To the Honorable Mayor and
Members of the City Council
City of Urbandale, Iowa

Report on Compliance for the Major Federal Program

Opinion on the Major Federal Program

We have audited the City of Urbandale, Iowa’s (City) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on the City’s major federal program for the year ended June 30, 2023. The City’s major federal program is identified in the summary of auditor’s results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2023.

Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor’s Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the City’s compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

The image shows a handwritten signature in cursive script that reads "Eide Bailly LLP".

Dubuque, Iowa
November 30, 2023

City of Urbandale, Iowa
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2023

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Financial Assistance Listing	Pass-through Entity Identifying Number	Expenditures
U.S. Department of Justice			
Bulletproof Vest Partnership Program	16.607		\$ 1,293
Bulletproof Vest Partnership Program	16.607		4,894
			<u>6,187</u>
Public Safety Partnership and Community Policing Grants	16.710		63,225
Pass through from Governor's Drug Control Policy			
Public Safety Partnership and Community Policing Grants	16.710	21-CAMP-10	7,668
Public Safety Partnership and Community Policing Grants	16.710	22-Heroin-01	3,162
			<u>74,055</u>
Equitable Sharing Program	16.922		<u>1,950</u>
Total U.S. Department of Justice			<u>82,192</u>
U.S. Department of Transportation			
Passed through Iowa Department of Public Safety			
Highway Safety Cluster			
State and Community Highway Safety	20.600	PAP 23-402-MOPT 99	13,783
State and Community Highway Safety	20.600	PAP 22-402-MOPT, Task 67	4,274
			<u>18,057</u>
Total U.S. Department of Transportation			<u>18,057</u>
U.S. Treasury			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027		<u>6,635,679</u>
Total Federal Financial Assistance			<u>\$ 6,735,928</u>

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the schedule) includes the federal award activity of the City of Urbandale, Iowa's (City) under programs of the federal government for the year ended June 30, 2023. The information is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

Note 2 - Summary of Significant Accounting Policies

Expenditures reported in the schedule are reported on the modified accrual basis of accounting. When applicable, such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. No federal financial assistance has been provided to a subrecipient.

Note 3 - Indirect Cost Rate

The City has not elected to use the 10% de minimis cost rate.

Part I: Summary of the Auditor’s Results:

FINANCIAL STATEMENTS

Type of auditor's report issued	Unmodified
Internal control over financial reporting:	
Material weaknesses identified	No
Significant deficiencies identified not considered to be material weaknesses	None Reported
Noncompliance material to financial statements noted?	No

FEDERAL AWARDS

Internal control over major program:	
Material weaknesses identified	No
Significant deficiencies identified not considered to be material weaknesses	None Reported
Type of auditor's report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance 2 CFR 200.516:	No

Identification of major programs:

<u>Name of Federal Program</u>	<u>CFDA Number</u>
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027
Dollar threshold used to distinguish between type A and type B programs:	\$750,000
Auditee qualified as low-risk auditee?	No

Part II: Financial Statement Findings:

There were no findings to report.

Part III: Federal Award Findings and Questioned Costs:

There were no findings and questioned costs to report.

Part IV: Other Findings Related to Required Statutory Reporting:

- 2023-IA-A Certified Budget** – Disbursements during the year ended June 30, 2023, did not exceed the amount budgeted.
- 2023-IA-B Questionable Expenditures** – We noted no expenditures that we believe may fail to meet the requirements of public purpose as defined in an Attorney General’s opinion dated April 25, 1979.
- 2023-IA-C Travel Expense** – No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- 2023-IA-D Business Transactions** – No business transactions between the City and City officials or employees were noted.
- 2023-IA-E Restricted Donor Activity** – No transactions were noted between the City, City officials, City employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- 2023-IA-F Bond Coverage** – Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.
- 2023-IA-G Council Minutes** – No transactions were found that we believe should have been approved in the Council minutes but were not.
- 2023-IA-H Deposits and Investments** – No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City’s investment policy were noted.
- 2023-IA-I Revenue Notes** – No instances of non-compliance with the water revenue note provisions were noted.
- 2023-IA-J Annual Urban Renewal Report** – The annual urban renewal report was properly approved and certified to the Iowa Department of Management on or before December 1.
- 2023-IA-K Tax Increment Financing** – The Special Revenue Tax Increment Financing Fund properly disbursed payments for TIF loans and rebates. Also, the City properly completed the Tax Increment Debt Certificate forms to request TIF property taxes.